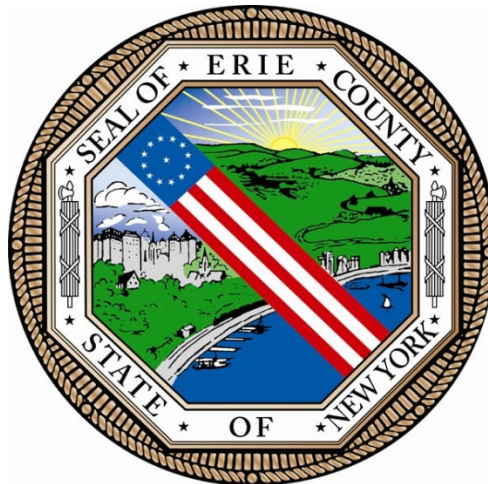


January 2026

**Erie County Cultural Funding Grant Monitoring Program
Albright Knox Art Gallery
January 1, 2020 through December 31, 2022**



**HON. KEVIN R. HARDWICK
ERIE COUNTY COMPTROLLER**

**HON. KEVIN R. HARDWICK
ERIE COUNTY COMPTROLLER'S OFFICE
DIVISION OF AUDIT & CONTROL
95 FRANKLIN STREET
BUFFALO, NEW YORK 14202**



January 9, 2026

Erie County Legislature
92 Franklin Street, Fourth Floor
Buffalo, New York 14202

Dear Honorable Members:

In 2023, the Erie County Comptroller's Office, Division of Audit & Control initiated a regular Monitoring Program of Erie County Cultural Funding Grants. The Erie County Cultural Funding program provides annual grants to non-profit arts and cultural organizations operating within the County. County funds are intended to be limited in their use to current operating expenses including salaries, program costs, fringe benefits, rents, utilities, office supplies, and equipment. Grant funds may not be used for or applied towards capital projects or physical improvements of buildings or facilities, nor as a revenue offset against accounts receivable. No funds received shall be used for any services provided or activities performed outside Erie County. The County's Department of Environment and Planning executes contracts with organizations and is the primary agency charged with monitoring.

Objective

The objective of the Cultural Funding Monitoring Program is to verify that the recipients have utilized County funds according to the terms and conditions associated with the Erie County Cultural Funding grant process and the recipient's contract with the County. In order to verify the proper use of the grant award, a number of agencies were selected in order to review their expenses and financial records.

Scope and Methodology

Approximately 120 different organizations receive funding annually from Erie County. The Comptroller's Cultural Funding Grant Monitoring Program is intended to review organizations that received a minimum of \$5,000 in funding during any of the three prior years. Approximately 80 agencies were identified as receiving \$5,000 or more in grant funding. The list of recipient organizations was split into two groups of approximately 40 agencies. The first batch of letters announcing the commencement of a review was sent to the selected non-profit organizations during mid-February 2023, and a second batch was sent in early October 2023. The review of all agencies is expected to be completed by December 31, 2025.

2023 – 2024 Program

During the interview phase, the Auditor identifies use of funding to narrow down the expenses to be verified. A table of agencies which meet the criteria for review along with the amount of grant awards can be found on the following page.

Monitoring Program – Phase I

ACT #	APPROPRIATION	VENDOR NUMBER	TAX YEAR 2019	TAX YEAR 2020	TAX YEAR 2021	TAX YEAR 2022
517125	Enlightenment Literary Arts Center & Dog Ears Bookstore	152183	\$ 28,600.00	\$ 36,600.00	\$ 55,000.00	
518004	African American Cultural Center	112604	\$ 275,450.00	\$ 311,950.00	\$ 200,000.00	
518012	Alleyway Theatre	109340	\$ 8,500.00	\$ 8,500.00	\$ 11,000.00	
518016	American Legion Band of	100379	\$ 7,500.00	\$ 7,500.00	\$ 45,000.00	
518017	Amherst Symphony Orchestra	100475	\$ 32,500.00	\$ 26,750.00	\$ 28,740.00	
518019	Arts Services Initiative of WNY Inc	147159	\$ 26,050.00	\$ 26,050.00	\$ 30,000.00	
518028	Ballet Artists Of WNY (Neglia)	100794	\$ 24,000.00	\$ 24,000.00	\$ 30,000.00	
518040	Buffalo Arts Studio (Arts Studio of Western New York, Inc)	101244	\$ 38,000.00	\$ 45,500.00	\$ 53,000.00	
518044	Buffalo Inner City Ballet Co, Inc.	108597	\$ 27,000.00	\$ 27,000.00	\$ 27,000.00	
518050	Buffalo Music Hall of Fame	113142	\$ 4,500.00	\$ -	\$ 5,500.00	
518051	Buffalo Heritage Carousel	167829	\$ 30,000.00	\$ 30,000.00	\$ 35,000.00	
518074	Colored Musicians Club	130377	\$ 5,000.00	\$ -	\$ 12,500.00	
518084	El Museo Gallery	109836	\$ 12,585.00	\$ 8,585.00	\$ 11,000.00	
518104	Graycliff Conservancy	103197	\$ 59,200.00	\$ 59,200.00	\$ 60,000.00	
518113	Hull House Foundation	143473	\$ 15,375.00	\$ 5,375.00	\$ 7,500.00	
518119	Jewish Community Center Cultural (Jewish Ctr of Greater Buff)	111239	\$ 13,500.00	\$ 8,750.00	\$ 13,500.00	
518120	Just Buffalo Literacy Center	108577	\$ 78,100.00	\$ 78,100.00	\$ 83,500.00	
518132	Locust St Neighborhood Art Classes	109985	\$ 29,250.00	\$ 25,250.00	\$ 28,500.00	
518136	Martin House Restoration	104863	\$ 175,500.00	\$ 175,500.00	\$ 190,000.00	
518139	Music is Art	139615	\$ 48,000.00	\$ 48,000.00	\$ 39,000.00	
518146	Polish Arts Club Of Buffalo Inc	106132	\$ 7,000.00	\$ 7,000.00	\$ 8,800.00	
518147	Preservation Buffalo Niagara	147509	\$ 4,615.00	\$ 4,615.00	\$ 6,000.00	
518160	Springville Center For The Arts	113308	\$ 30,505.00	\$ 20,505.00	\$ 36,000.00	
518164	Squeaky Wheel	101268	\$ 20,920.00	\$ 20,920.00	\$ 27,000.00	
518172	Theodore Roosevelt Inaugural Site	106552	\$ 32,320.00	\$ 32,320.00	\$ 37,000.00	
518176	Ujima Company	101047	\$ 83,000.00	\$ 83,000.00	\$ 57,714.00	
518180	Western New York Artists Group	108295	\$ 6,275.00	\$ 6,275.00	\$ 7,500.00	
518181	WNY Book Arts Collaborative, Inc	139559	\$ 4,640.00	\$ 4,640.00	\$ 6,000.00	
518184	Young Audiences Of WNY	109818	\$ 10,500.00	\$ 10,500.00	\$ 14,000.00	
518196	Buffalo Niagara Heritage Village	151996	\$ 18,500.00	\$ 18,500.00	\$ 24,500.00	
518200	Michigan Str African Amer Heritage	152578	\$ 15,000.00	\$ 15,000.00	\$ 32,500.00	
518201	General Pulaski Association	103060	\$ 10,000.00	\$ 11,000.00	\$ 12,500.00	
518204	Brighton Place, Inc	156194	\$ 10,000.00	\$ 16,000.00	\$ 20,000.00	
518211	Hispanic Heritage Council of WNY	159305	\$ 12,000.00	\$ 20,000.00	\$ 24,500.00	
518216	Black Rock Historical Society (Black Rock-Riverside Alliance)	170369	\$ 22,500.00	\$ 7,500.00	\$ 10,000.00	
518233	Centro Culturale Italiano di Buffalo	167500	\$ 25,000.00	\$ 20,000.00	\$ 15,000.00	
518549	South Buffalo Irish Feis/Can You Dig	113041	\$ 18,000.00	\$ 15,000.00	\$ 15,000.00	
518596	Net Positive DBA The Foundry	168005	\$ 5,000.00	\$ -	\$ 5,000.00	

Monitoring Program – Phase II

ACT #	APPROPRIATION	VENDOR NUMBER	TAX YEAR 2020	TAX YEAR 2021	TAX YEAR 2022
517533	Buffalo Olmsted Parks Conservancy	140237	\$ 25,910.00	\$ 25,910.00	\$ 35,000.00
518008	Albright-Knox Art Gallery	108707	\$ 575,000.00	\$ 575,000.00	\$ 675,000.00
518009	Albright-Knox Public Art Curator	147228	\$ 68,250.00	\$ 68,250.00	\$ -
518025	Assembly House 150, Inc	167747	\$ 1,000.00	\$ 1,000.00	\$ 6,500.00
518034	Buffalo & Erie County Botanical Garden	108743	\$ 102,000.00	\$ 125,000.00	\$ 150,000.00
518036	Buffalo & Erie Co Historical Society	108772	\$ 417,000.00	\$ 667,000.00	\$ 417,000.00
518052	Buffalo & Erie County Naval & Servicemans Park	109339	\$ 35,000.00	\$ 35,000.00	\$ 50,000.00
518060	Buffalo Philharmonic Orch Society	101032	\$ 926,000.00	\$ 926,000.00	\$ 940,000.00
518061	Buffalo Philharmonic Chorus	109796	\$ 34,500.00	\$ 34,500.00	\$ 35,000.00
518064	Buffalo Society Natural Sciences	109767	\$ 955,000.00	\$ 955,000.00	\$ 955,000.00
518065	Buffalo String Works, Inc	167853	\$ 3,500.00	\$ 3,500.00	\$ 5,355.00
518068	Burchfield Penney Art Center	101004	\$ 155,000.00	\$ 155,000.00	\$ 160,000.00
518072	Center for Exploratory and Perceptu	109934	\$ 55,000.00	\$ 55,000.00	\$ 63,000.00
518082	Danceability	156639	\$ 2,500.00	\$ 5,500.00	\$ 3,000.00
518096	Explore & More Children's Museum	102758	\$ 42,000.00	\$ 42,000.00	\$ 78,000.00
518108	Hallwalls Contemporary Arts Center	108598	\$ 57,000.00	\$ 57,000.00	\$ 60,000.00
518112	Hamburg Nat Hist Society/Penn-Dixie	103282	\$ 98,314.00	\$ 96,314.00	\$ 96,314.00
518116	Irish Classical Theatre Company	103727	\$ 83,500.00	\$ 83,500.00	\$ 93,500.00
518124	D'Youville College Kavinoky Theater	109341	\$ 11,750.00	\$ -	\$ 9,500.00
518128	Lancaster Opera House	111681	\$ 45,300.00	\$ 30,300.00	\$ 35,000.00
518140	Musicalfare Theatre	105308	\$ 61,525.00	\$ 61,525.00	\$ 66,000.00
518141	New Phoenix Theatre	109942	\$ 7,500.00	\$ 7,500.00	\$ -
518148	Road Less Traveled Productions	121043	\$ 63,500.00	\$ 63,500.00	\$ 67,000.00
518152	Roycroft Campus Cooperation	118213	\$ 50,000.00	\$ 40,000.00	\$ 30,000.00
518156	Shakespeare In The Park	109675	\$ 95,000.00	\$ 95,000.00	\$ 95,000.00
518168	Theatre Of Youth	109888	\$ 69,400.00	\$ 69,400.00	\$ 74,000.00
518173	Torn Space Theatre	143673	\$ 20,460.00	\$ 15,460.00	\$ 29,500.00
518188	Zoological Society Of Buffalo	108623	\$ 1,500,000.00	\$ 1,500,000.00	\$ 1,700,000.00
518195	Orchard Park Symphony Orchestra	147747	\$ 4,615.00	\$ 4,615.00	\$ 6,000.00
518202	Buffalo Opera Unlimited Incorporated	155973	\$ 2,300.00	\$ 2,300.00	\$ 10,000.00
518203	Buffalo-Toronto Public Media WNED/WBFO	172909	\$ 3,750.00	\$ -	\$ 5,000.00
518205	Cheektowaga Comm Symphony Orchestra	109177	\$ -	\$ 7,500.00	\$ -
518209	Newstead Historical Society	105518	\$ 5,500.00	\$ 3,500.00	\$ 5,000.00
518213	O'Connell & Company Productions	159162	\$ 23,100.00	\$ 23,100.00	\$ 31,500.00
518219	Amherst Male Glee Club dba Red Blazer Men's Chorus	162045	\$ 3,000.00	\$ 3,000.00	\$ 6,000.00
518221	Buffalo Center for Arts and Technology	152207	\$ 3,000.00	\$ 3,000.00	\$ 7,500.00
518226	Cheektowaga Historical Association	163121	\$ 3,250.00	\$ 6,250.00	\$ 6,100.00
518229	Second Generation Theatre Company	164957	\$ 2,020.00	\$ 2,020.00	\$ 5,000.00
518230	Steel Plant Museum of Western New York	147740	\$ 2,020.00	\$ 2,020.00	\$ 5,000.00
518503	Alden Christian Theater Society	114358	\$ 10,000.00	\$ -	\$ 3,000.00
518514	Clarence Concert Association	101711	\$ 3,500.00	\$ -	\$ 5,000.00
518515	Clarence Museum (Historical Soc. of the Town of Clarence)	113067	\$ 5,500.00	\$ -	\$ 6,000.00

BEST PRACTICES

Over the course of the Monitoring Program, the Division of Audit found a number of problematic practices and questionable expense categories on a recurring basis. In order to address issues pertaining to a large number of organizations, certain generally applicable best practices and recommendations are included here.

Alcohol

Several organizations used or appeared to use CGF funds to obtain alcohol. While the Division of Audit does not recommend that CGF awards be made contingent on the absence of alcohol from events hosted by the organization, alcohol should not be purchased with CGF funds. The Division of Audit found dozens of alcohol purchases that appeared to be personal in nature and several more which likely violated NYS Alcoholic Beverage Control Laws. Furthermore, the NYS Comptroller has long held that alcohol is not a "lawful county charge", meaning that government officials and employees may not use taxpayer funds to purchase alcohol. The Division of Audit sees no reason that organizations receiving taxpayer funds should be treated differently.

Debit Cards

Credit cards, particularly with smaller organizations, can provide a critical layer of expense control. The Division of Audit found a large quantity of small-dollar expenses appearing personal in nature. If a debit card is used, the money is gone by the time statements are typically reviewed, while a credit card bill often needs to be paid and approved by the organization's board of directors.

Alternate Funding Sources and Segregation of Accounts

Organizations may have several sources of governmental or philanthropic funding. One way to ensure that CGF funds go farthest is to tailor awards to the needs of the organization. Such an assessment would require applicants to provide certain financial documents covering prior years and a disclosure of current year funding applications. Furthermore, accounts received from Erie County should not be comingled with the other funds of the organization. Having source information upfront and requiring the segregation of accounts substantially decreases the likelihood of wasted CGF funds.

ALBRIGHT KNOX ART GALLERY

BACKGROUND

The Albright-Knox Art Gallery (AKG) is a 501(c)(3) nonprofit organization classified as a public charity under Section 509(a)(1). The Gallery's mission is to collect, exhibit, and preserve significant works of modern and contemporary art. In support of this mission, AKG provides exhibitions, educational programming, publications, and public events that serve residents of Erie County and the broader community.

AKG received Cultural Grant Funding (CGF) totaling \$575,000 in each of calendar years 2020 and 2021. The award increased to \$675,000 in 2022.

In addition, AKG received \$68,250 in CGF in both 2020 and 2021 for the Public Art Curator program.

AUDITOR'S OBSERVATIONS

The Albright-Knox Art Gallery was founded in 1862 by the Buffalo Fine Arts Academy to promote, cultivate, and foster the arts in all their forms.

AKG's programming is largely categorical and event-based, consisting of exhibitions and activities in visual and media arts, music, performance, literature, and other special events. The Gallery also functions as a cultural tourism destination and collaborates with local arts, cultural organizations, and community partners to support this role.

During the review period, contributions and grants represented the organization's primary source of revenue, accounting for the majority of total income. Investment income was the second-largest source of revenue. Additional revenue was generated through membership sales, educational activities, auxiliary services, exhibitions, and fundraising events. Fundraising and community events generated net income ranging from approximately \$222,385 to \$362,265 during the period under review.

AKG closed to the public in late 2019 for a planned "Bridge Period" associated with major campus construction and expansion, which coincided with the onset of the COVID-19 pandemic. From 2020 through 2022, the museum operated a satellite location, Albright-Knox Northland, and continued to provide public programming, including the Art Truck initiative and the Public Art Initiative. Additional programming was delivered virtually and included lectures, artist talks, workshops, wellness programs, school tours, poetry readings, and family-oriented events.

Although the Bridge Period closure was planned prior to the pandemic, AKG furloughed 12 staff members effective April 13, 2020. According to documentation provided by the organization, this action was financially beneficial under provisions of the CARES Act through July 31, 2020. AKG subsequently received Paycheck Protection Program (PPP) loans totaling \$1,110,937 in round one and \$932,965 in round two.

For the years under review, AKG's primary operating expenses included art acquisition and preservation, followed by salaries and employee benefits. CGF funds received from Erie County were applied to salaries, employee benefits and utilities costs.

AUDITOR'S CONCLUSIONS

Based on the documentation provided by AKG, the organization adequately substantiated its use of CGF for each year under review. Documentation reviewed included IRS Forms 990, Forms 1099, audited financial statements, organizational charts, payroll records, bank and credit card statements, general ledger reports, operational policies, and records supporting the Public Art Curator program.

A review of executive compensation for the period 2020 through 2022 indicated that base compensation increased by an average of 13.68 percent annually, while total compensation increased by an average of 12.87 percent annually. The Museum Director's compensation included a \$500,000 bonus distributed over a five-year period, as well as performance bonuses of \$25,000 in 2019 and 2022. The 2019 bonus was structured so that one-half was paid prior to December 31, 2019, with the remainder paid in January 2020. Compensation for the Director of Advancement increased by approximately 29.50 percent between 2020 and 2022, exceeding commonly cited nonprofit benchmark ranges of 3 to 5 percent annually.

In addition, it was noted that in 2013 AKG extended the Executive Director a short-term bridge loan in the amount of \$335,000 to facilitate the purchase of a new residence. The purchase price of the home was approximately \$710,000. To finance the purchase, the Executive Director obtained a mortgage from a traditional financial institution in the amount of \$417,000, which was properly recorded with the Erie County Clerk's Office. The remaining balance of the purchase price was financed through the \$335,000 short-term bridge loan extended by AKG at an interest rate of 0.18 percent, at a time when prevailing residential mortgage interest rates ranged from approximately 4.00 to 4.50 percent.

Documentation reviewed indicates that repayment of the AKG loan was contingent upon the sale of the Executive Director's prior residence. However, rather than being repaid within a short-term period, the loan was converted in 2014 to a 30-year mortgage at the same 0.18 percent interest rate. This mortgage was not filed or recorded with the Erie County Clerk's Office. No evidence was identified indicating that interest was paid or accrued on the loan since its inception.

The structure of this transaction raises concerns under the New York Not-for-Profit Corporation Law, including § 716, which generally prohibits loans by a not-for-profit corporation to its officers except in limited circumstances, and § 715, which governs related-party transactions and requires documented board review and approval. The review did not identify documentation demonstrating that these statutory requirements were satisfied as it fell outside the review period. Because AKG receives funding from Erie County, the use of organizational resources to provide a substantial, below-market loan to a key officer highlights the potential risk that grant funds could be indirectly applied to transactions that do not directly support the organization's contractual obligations or mission, underscoring the importance of strong financial controls and documentation.

Further, to the extent the unrecorded loan was used to finance the real estate purchase, the transaction may have avoided mortgage recording taxes that would ordinarily apply if the full amount of financing had been recorded. Although the review did not include a tax examination, the absence of documentation addressing this issue raises concerns regarding financial transparency and compliance.

Finally, while tax reporting was outside the scope of this review and the auditor did not obtain the Executive Director's Form W-2 or other tax records for the year the loan was secured, the provision of a below-market loan or similar financial benefit could have federal income tax reporting implications if not properly disclosed.

AKG is governed by a 34-member Board of Directors. Officers are limited to two consecutive five-year terms. The Board reviews and approves IRS Form 990 prior to filing and provides financial oversight, including the approval of grant and loan applications and the monitoring of conflict of interest disclosures. The Executive Committee approves the Museum Director's compensation, while the Museum Director approves compensation for members of the leadership team. The Finance Department and the Talent & Culture Department meet annually to establish salary ranges for remaining staff.

Based on the documentation provided by AKG, governance and financial oversight controls appear to be in place. The organization also provided written credit card and reimbursement policies, and no exceptions were identified during the review.

The additional CGF awards of \$68,250 received in 2020 and 2021 under the designation "Albright-Knox Public Art Curator" do not represent a separate legal or financial entity. This designation reflects an internal program administered and overseen by AKG. The Auditor was able to verify that these funds were properly allocated and expended in support of the designated program.

At the conclusion of the review, the Auditor determined that AKG was in compliance with IRS Form 990 filing requirements, New York State Form CHAR500 requirements, and all other relevant federal and state regulatory obligations for all years under review.