August 2025

# Erie County Cultural Funding Grant Monitoring Program MusicalFare Theatre January 1, 2020 through December 31, 2022



HON. KEVIN R. HARDWICK ERIE COUNTY COMPTROLLER

HON. KEVIN R. HARDWICK ERIE COUNTY COMPTROLLER'S OFFICE DIVISION OF AUDIT & CONTROL 95 FRANKLIN STREET BUFFALO, NEW YORK 14202 ERIE OF

August 22, 2025

Erie County Legislature 92 Franklin Street, Fourth Floor Buffalo, New York 14202

Dear Honorable Members:

In 2023, the Erie County Comptroller's Office, Division of Audit & Control initiated a regular Monitoring Program of Erie County Cultural Funding Grants. The Erie County Cultural Funding program provides annual grants to non-profit arts and cultural organizations operating within the County. County funds are intended to be limited in their use to current operating expenses including salaries, program costs, fringe benefits, rents, utilities, office supplies, and equipment. Grant funds may not be used for or applied towards capital projects or physical improvements of buildings or facilities, nor as a revenue offset against accounts receivable. No funds received shall be used for any services provided or activities performed outside Erie County. The County's Department of Environment and Planning executes contracts with organizations and is the primary agency charged with monitoring.

# **Objective**

The objective of the Cultural Funding Monitoring Program is to verify that the recipients have utilized County funds according to the terms and conditions associated with the Erie County Cultural Funding grant process and the recipient's contract with the County. In order to verify the proper use of the grant award, a number of agencies were selected in order to review their expenses and financial records.

## Scope and Methodology

Approximately 120 different organizations receive funding annually from Erie County. The Comptroller's Cultural Funding Grant Monitoring Program is intended to review organizations that received a minimum of \$5,000 in funding during any of the three prior years. Approximately 80 agencies were identified as receiving \$5,000 or more in grant funding. The list of recipient organizations was split into two groups of approximately 40 agencies. The first batch of letters announcing the commencement of a review was sent to the selected non-profit organizations during mid-February 2023, with a second batch scheduled to be sent in early October 2023. The review of all agencies is expected to be completed by December 31, 2025.

# 2023 Program

During the interview phase, the Auditor identifies use of funding to narrow down the expenses to be verified. If an organization fails to respond to the Auditor's request for records, they will be deemed non-responsive. If an organization refuses to provide some or all requested documentation, it will be deemed non-compliant. Either designation will be reported to the Department of Environment and Planning. A table of agencies which meet the criteria for review along with the amount of grant awards can be found on the following page.

# Monitoring Program - Phase I



# Monitoring Program - Phase II

ACT#	<u>APPROPRIATION</u>	<u>VENDO</u> R		TAX YEAR	TA	X YEAR 20	TA	X YEAR 20
	<u> </u>	<u>NUMBE</u> ▼		2020	Ξ			
E17E00	Buffalo Olmsted Parks Conservancy	140237	e	25.910.00	c	25.910.00	S	35.000.00
	Albright-Knox Art Gallery					575.000.00		675.000.00
	Albright-Knox Public Art Curator	147228		68.250.00		68.250.00		675,000.00
	Assembly House 150, Inc	167747		1.000.00		1.000.00		6.500.00
	Buffalo & Erie County Botanical Garden	108743	-	102.000.00	5	125.000.00	S	150.000.00
	Buffalo & Erie County Botanical Garden  Buffalo & Erie Co Historical Society	108772			5		S	
518036	,	108//2	\$	417,000.00	٥	667,000.00	٥	417,000.00
518052	Buffalo & Erie County Naval & Servicemans	109339	_	35.000.00	_	25 222 22	s	50.000.00
		109339	-		5	35,000.00	5	,
	Buffalo Philharmonic Orch Society Buffalo Philharmonic Chorus		-		_		_	940,000.00
		109796		34,500.00	\$	34,500.00	\$	35,000.00
	Buffalo Society Natural Sciences	109767 167853			\$	955,000.00	5	955,000.00
	Buffalo String Works, Inc			3,500.00	-	3,500.00	•	5,355.00
	Burchfield Penney Art Center	101004		155,000.00		155,000.00		160,000.00
	Center for Exploratory and Perceptu	109934		55,000.00		55,000.00		63,000.00
	Danceability	156639		2,500.00		5,500.00		3,000.00
	Explore & More Children's Museum	102758		42,000.00	-	42,000.00	_	78,000.00
	Hallwalls Contemporary Arts Center	108598		57,000.00		57,000.00		60,000.00
	Hamburg Nat Hist Society/Penn-Dixie	103282		98,314.00		96,314.00		96,314.00
	Irish Classical Theatre Company	103727		83,500.00		83,500.00		93,500.00
	D'Youville College Kavinoky Theater	109341		11,750.00			\$	9,500.00
	Lancaster Opera House	111681	_	45,300.00		30,300.00	\$	35,000.00
	Musicalfare Theatre	105308		61,525.00		61,525.00		66,000.00
	New Phoenix Theatre	109342			\$	7,500.00	\$	-
	Road Less Traveled Productions	121043		63,500.00		63,500.00		67,000.00
	Roycroft Campus Coorporation	118213	\$		\$	40,000.00		50,000.00
	Shakespeare In The Park	109675		95,000.00		95,000.00		95,000.00
	Theatre Of Youth	109888		69,400.00	\$	69,400.00		74,000.00
	Torn Space Theatre	143673		20,460.00		15,460.00		29,500.00
	Zoological Society Of Buffalo	108623	\$	1,500,000.00	\$	1,500,000.00	\$ :	1,700,000.00
518195	Orchard Park Symphony Orchestra	147747	\$	4,615.00	\$	4,615.00	\$	6,000.00
	Buffalo Opera Unlimited Incorporated	155973	\$		\$	2,300.00	\$	10,000.00
518203	Buffalo-Toronto Public Media WNED/WBFO	172909	\$	3,750.00	\$	-	\$	5,000.00
518205	Cheektowaga Comm Symphony Orchestra	109177	\$	-	\$	7,500.00	\$	-
	Newstead Historical Society	105518		5,500.00	\$	3,500.00	\$	5,000.00
518213	O'Connell & Company Productions	159162	\$	23,100.00	\$	23,100.00	\$	31,500.00
	Amherst Male Glee Club dba Red Blazer							
518219	Men's Chorus	162045		3,000.00	\$	3,000.00	\$	6,000.00
518221	Buffalo Center for Arts and Technology	152207	\$	3,000.00	\$	3,000.00	S	7,500.00
518226	Cheektowaga Historical Association	163121	\$	3,250.00	\$	6,250.00	5	6,100.00
518229	Second Generation Theatre Company	164957	\$	2,020.00	\$	2,020.00	5	5,000.00
518230	Steel Plant Museum of Western New York	147740	\$	2,020.00	\$	2,020.00	\$	5,000.00
518503	Alden Christian Theater Society	114358	\$	10,000.00	\$	-	\$	3,000.00
518514	Clarence Concert Association	101711	\$	3,500.00	\$	-	\$	5,000.00
	Clarence Museum (Historical Soc. of the							
518515	Town of Clarence)	113067	S	5,500.00	5	-	S	6,000.00

# **BEST PRACTICES**

Over the course of the Monitoring Program, the Division of Audit found a number of problematic practices and questionable expense categories on a recurring basis. In order to address issues pertaining to a large number of organizations, certain generally applicable best practices and recommendations are included here.

#### Alcohol

Several organizations used or appeared to use CGF funds to obtain alcohol. While the Division of Audit does not recommend that CGF awards be made contingent on the absence of alcohol from events hosted by the organization, alcohol should not be purchased with CGF funds. The Division of Audit found dozens of alcohol purchases that appeared to be personal in nature and several more which likely violated NYS Alcoholic Beverage Control Laws. Furthermore, the NYS Comptroller has long held that alcohol is not a "lawful county charge", meaning that government officials and employees may not use taxpayer funds to purchase alcohol. The Division of Audit sees no reason that organizations receiving taxpayer funds should be treated differently.

#### **Debit Cards**

Credit cards, particularly with smaller organizations, can provide a critical layer of expense control. The Division of Audit found a large quantity of small-dollar expenses appearing personal in nature. If a debit card is used, the money is gone by the time statements are typically reviewed, while a credit card bill often needs to be paid and approved by the organization's board of directors.

## Alternate Funding Sources and Segregation of Accounts

Organizations may have several sources of governmental or philanthropic funding. One way to ensure that CGF funds go farthest is to tailor awards to the needs of the organization. Such an assessment would require applicants to provide certain financial documents covering prior years and a disclosure of current year funding applications.

Furthermore, accounts received from Erie County should not be comingled with the other funds of the organization. Having source information upfront and requiring the segregation of accounts substantially decreases the likelihood of wasted CGF funds.

## MUSICALFARE THEATRE COMPANY

### **BACKGROUND**

MusicalFare Theatre Company, Inc. (MFT), known as MusicalFare, is a 501(c)(3) non-profit organization established in 1990 with the goal of becoming a significant regional theater with national prominence by developing and presenting world premiere musicals, re-imagined classics, and regional premieres. The stated mission of MFT is to establish a professional theater group capable of bringing top-quality musical productions to Western New York.

Between 2020 and 2022, MFT received Cultural Grant Funding (CGF) as follows:

- \$61,525 in 2020 (including \$8,500 over the executive recommendation)
- \$61,525 in 2021 (including \$8,500 over the executive recommendation)
- \$66,000 in 2022 (including \$9,000 over the executive recommendation)

## **AUDITOR'S OBSERVATIONS**

MFT has been a cultural staple in the Town of Amherst for more than three decades. Currently in its 34th season, MFT has put on over 200 theatrical productions and employed over 3,000 local actors, musicians, and designers while entertaining over 750,000 people. The Theater has won 121 Artie Awards, which is more than any other company in Western New York. MFT has collaborated with several different theater companies over the years and presents annual shows at Shea's. MFT engages more intimate audiences with its cabaret and provides internship opportunities to students at the University of Buffalo, Daemen College, and Niagara University.

After 35 years at Daemen College, MFT was fundraising to relocate to a new state-of-the-art theater as part of the "Amherst Central Park" initiative. However, those plans were canceled when the venue portion of the project was subjected to a public referendum following a successful petition by Amherst residents. Upon the expiration of MFT's lease with Daemen College in May 2025, the organization will begin its 2025–2026 season at Shea's 710 with which a long-term partnership has been established.

For the years under review, grants, contributions, and donations represented the organization's largest source of revenue, comprising more than 50% of total revenue. MFT generated approximately 10% to 30% of its revenue from programming, admissions, memberships, and guest services, making this its second-largest revenue stream. Additional revenue was derived from mission-related activities, including concession sales, galas, and at least one signature fundraising event annually. In prior years, programming activities served as the primary revenue source; however, this shifted due to the COVID-19 pandemic.

The pandemic significantly disrupted MFT's operations, requiring the cancellation of scheduled programming. In response, the organization produced livestreamed events and maintained administrative functions remotely, while actors and production staff were laid off until in-person programming resumed. Financial losses were offset by pandemic-related assistance, including foundation grants, two rounds of Paycheck Protection Program (PPP) funding, Employee Retention Credit, and approximately \$670,000 from the federal Shuttered Venue Operators Grant. Collectively, these relief sources resulted in an operating revenue surplus.

For the years under review, MFT's primary operating expenses included salaries and wages, compensation, occupancy, production costs, and office expenses. CGF received during the review period was allocated toward personnel and space rental expenses.

## **AUDITOR'S CONCLUSIONS**

During the grant monitoring review process, MFT provided adequate documentation to substantiate its use of the CGF awards for each year under review. Documentation included IRS Form 990s, payroll return documents and records, external audit reports, and electronic financial records. The organization's operating expenses exceeded the CGF amounts awarded by the County in each of the years under review.

A review of executive compensation revealed that, during the years under review, total compensation increased by an average of approximately 11% annually, which is well above the national average of 3% to 5%. For the fiscal year ending August 31, 2022, compensation included a bonus payment; however, salary and other compensation did not decrease in subsequent years, but instead increased by 6% and 5%, respectively.

During the course of the review, the Auditor also identified an expense related to a private club membership for an executive team member. Such expenses are atypical for local non-profit organizations. Furthermore, there was no disclosure in the organization's annual tax return or board minutes indicating that this membership was either part of the individual's compensation package or an ordinary and necessary business expense.

MFT is governed by a Board of Directors consisting of 19 individuals. Officers are limited to three consecutive 3-year terms and must step down for at least one year before returning. The organization affirmed that the Board is integral to its system of internal controls. The Board is responsible for reviewing and approving IRS Form 990 before it is filed and participates in financial oversight, including decisions on grant and loan applications and conflict-of-interest monitoring. A review of Board meeting minutes from 2022 showed that a committee was directed to review executive compensation packages, though it remains unclear whether these packages are reviewed and approved on an annual basis.

At the conclusion of the grant review, the Auditor was able to determine that MFT is in compliance with filing requirements for IRS Form 990 and New York State Form CHAR500. MFT was in compliance with other relevant federal and state obligations for the years under review.