COUNTY OF ERIE NEW YORK

Annual Comprehensive Financial Report



For the Year Ended December 31, 2021

DR. KEVIN R. HARDWICK Erie County Comptroller



County of Erie, New York	
Annual Comprehensive Financial Report	
For the Year Ended December 31, 2021	
Prepared by: Erie County Comptroller's Office Dr. Kevin R. Hardwick Erie County Comptroller	



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INTRODUCTORY SECTION

This section contains the following:

- LETTER OF TRANSMITTAL
- GFOA CERTIFICATE OF ACHIEVEMENT
- ORGANIZATIONAL CHART
- SUMMARY OF ELECTED OFFICIALS





ERIE COUNTY COMPTROLLER KEVIN R. HARDWICK

June 24, 2022

Honorable Members Erie County Legislature 92 Franklin Street, 4th Floor Buffalo, New York 14202

Honorable Mark C. Poloncarz Erie County Executive 95 Franklin Street, 16th Floor Buffalo, New York 14202

Dear Honorable Members and County Executive Poloncarz:

The Annual Comprehensive Financial Report ("ACFR") of the County of Erie, New York (the "County"), for the fiscal year ended December 31, 2021 is hereby submitted in accordance with Section 1202 (i) of the Erie County Charter.

INTRODUCTION

This report was prepared by the Erie County Comptroller's Office in conformance with current accounting and financial reporting principles promulgated by the Governmental Accounting Standards Board ("GASB") and the New York Office of the State Comptroller. County management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

The certified public accounting firm Drescher & Malecki LLP, the County's independent external auditor, has issued an unmodified ("clean") opinion on the County's financial statements for the year ended December 31, 2021. The independent auditors' report is located at the front of the financial section of this report.

Management's Discussion and Analysis ("MD&A") immediately follows the independent auditors' report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

PROFILE OF THE GOVERNMENT

Basic Information

The County is a metropolitan center covering 1,058 square miles that is located on the western border of New York State, adjacent to Lake Erie. Situated within the County are 3 cities, 25 towns, and 16 villages, including the City of Buffalo, which serves as the County seat and is the State's second most populous and largest city. The County provides a variety of mandated and discretionary services covering the areas of

culture, parks and recreation, social services, police, libraries, youth, health, senior services, roads, mental health, probation, corrections, emergency services, license bureau, and sanitary sewerage.

The County is a major New York industrial and commercial center, and is favorably located relative to the commercial markets of both the United States and Canada. Access to these markets is enhanced by the County's standing of being among the largest rail centers in the United States; that it is provided trucking services by numerous transcontinental, international and common carriers and is a focal point of international water-borne transportation.

Subject to the New York State Constitution and Laws, the County operates pursuant to a County Charter ("Charter") and Administrative Code. Additionally, various New York State laws govern the County to the extent that such laws are applicable to counties operating under a charter form of government.

Legislative authority of the County is vested in an 11-member governing body known as the County Legislature ("Legislature"), each member of which is elected for a two-year term. Principal functions of the Legislature include adoption of the annual budget, levying of taxes, review and approval of budget modifications, adoption of local laws, and authorization of the incurrence of all County indebtedness.

In addition to the members of the Legislature, there are five County-wide elected officials, each elected to four-year terms: County Executive, County Comptroller, County Clerk, District Attorney, and Sheriff. The County Comptroller serves as the County's chief fiscal, accounting, financial reporting and auditing officer.

Component Units

Consistent with criteria promulgated in the GASB Codification, the financial statement reporting entity includes the County of Erie, New York (the primary government) and its significant component units: the Buffalo and Erie County Public Library, the Erie County Medical Center Corporation and its three component units (i.e., Research for Health in Erie County, Inc., ECMC Foundation, Inc. and The Grider Initiative, Inc.), two component units of the Erie Community College proprietary fund (i.e., the Auxiliary Services Corporation of Erie Community College, Inc. and the Erie Community College Foundation, Inc.), the Erie County Fiscal Stability Authority, the Erie Tobacco Asset Securitization Corporation ("ETASC"), and the Buffalo and Erie County Industrial Land Development Corporation, Inc. ("ILDC").

Additional detailed information relating to the specific organizations and the manner of inclusion (discrete presentation or blending) in the reporting entity as component units, and the basis for making such determinations, are also discussed in Note 1 to the financial statements.

Erie County Fiscal Stability Authority

In July 2005, the New York State Legislature and Governor created the Erie County Fiscal Stability Authority ("ECFSA") to monitor the County's finances. Under the Erie County Fiscal Stability Authority Act ("Act"), the legislation establishing the ECFSA, the County is required to develop and submit a Four-Year Financial Plan to ECFSA for its approval. Under the Act, if the County fails to meet certain criteria, or if the County meets other criteria such as the County having "incurred a major operating funds deficit of one percent or more in the aggregate results of operations of such funds of the County during its fiscal year," (§ 3959 of the Act) the ECFSA may declare and enter into a "control period." Under the Act, in a control period, the ECFSA may engage in a number of actions including establishing a wage and/or hiring freeze, setting maximum levels of County spending and requiring its approval for any County borrowing. On November 3, 2006, citing deficiencies in the County's 2007-2010 Four Year Financial Plan, ECFSA imposed a control period on Erie County, which continued until June 2009, at which time the ECFSA voted to return to an advisory status in which it continues to function.

ECONOMIC CONDITION AND OUTLOOK

Local Economy

Historically the local economy was built on railroad commerce, steel manufacturing, automobile production, Great Lakes shipping and grain storage. However, following heavy job losses in the manufacturing sector in the 1970's and early 1980's, the local economy has become more diversified with growth in the financial, health and service sectors. This diversification has cushioned local impacts during economic downturns, but redevelopment of the local economic base and improvement of the local economy has been a gradual, sometimes sporadic, ongoing process since the mid-1980s.

Erie County has increasingly become a center of bioinformatics and medical research including development at the University at Buffalo, Hauptman-Woodward Medical Research Institute, and Roswell Park Cancer Institute. The Buffalo Niagara Medical Campus in downtown Buffalo has continued to grow since its inception in 2001. Technology sector employment has also grown; according to the Technology Councils of North America, local technology jobs increased by 9.2% between May 2021 to April 2022.

In Buffalo, at the edge of the Buffalo Niagara Medical Campus, the redevelopment of the former Trico Products plant in downtown Buffalo by the Krog Group has re-started after delays due to the COVID pandemic. The \$108 million project will convert the former 500,000 square foot windshield wiper plant into 243 apartments, indoor and on-site parking and commercial/retail space.

One of the largest projects in Buffalo has been the redevelopment of Seneca One, the tallest building in the city. The structure has been brought back to life with office space, apartments and event office. The mixed-use building's anchor tenant is M&T Bank, which is also one of the region's largest employers. In addition to M&T Bank, several tech companies have made the move into Seneca One. Developer Douglas Jemal, who owns Seneca One, has made significant other local investments, purchasing large commercial properties in downtown Buffalo and engaging in construction and redevelopment.

During the past ten years, Erie County and New York State have spent \$50 million to buy land, move rail lines and create road, water and sewer infrastructure at the former Bethlehem Steel site in Lackawanna. The Erie County Industrial Development Agency ("ECIDA") owns 25% of the complex (now known as Renaissance Commerce Park) and has remediated the land. Since then, the private sector has invested \$100 million at the property creating manufacturing and warehouse complexes. Welded Tube of Canada built a \$48 million facility in 2013; TMP Technologies constructed a \$22.7 million factory to make the Mr. Clean Magic Eraser; Sucro Sourcing invested \$19 million to buy and refurbish several existing buildings into a new sugar refinery and storage operation; and Uniland Development Co. is building a 150,000-square-foot "spec" warehouse with plans for a second, 170,000-square-foot warehouse. Tecumseh Redevelopment, which owns most of the property that has not been purchased by the ECIDA, has committed to spending \$69 million over the next 10 years to remediate 489 acres to allow for new construction.

In Hamburg and Tonawanda, Amazon has constructed distribution/delivery centers. In June 2020, Amazon opened a 117,000 square foot facility with more than 600 full and part-time associates in the Riverview Solar Technology Park in the Town of Tonawanda. In 2021, Amazon began construction on a 181,500 square foot warehouse and distribution facility at the Lake Erie Commerce Center in Hamburg (across from the giant FedEx center that was built several years ago) in a project estimated to cost between \$47 million and \$49 million.

The County and the ECIDA are developing a 240-acre Agribusiness Park in the Town of Evans. The County is designing the road and infrastructure for the site and partnered with the Town of Evans to construct a new 1.5-million-gallon Water Tower on the parcel to provide water to the Agribusiness Park.

Due in part to the County's receipt of federal funds, the County Executive and the County Legislature have allocated and appropriated over tens of millions of dollars for public benefit agencies and projects such as Shea's Performing Arts Center, cultural agencies (for capital needs), the Buffalo Zoological Gardens, the Buffalo History Museum, and the new Buffalo Bills Stadium to be constructed starting in 2023. Other significant investment in the County's parks, roads and sewer systems have been budgeted and planned using County share and federal stimulus funds.

Using federal stimulus funds, Erie County is currently finishing the planning for the \$36.7 million ErieNET broadband open-access Internet network that will lay hundreds of miles of fiber optic lines across the County.

In 2021, in conjunction with the economic development organization 43 North, the County developed a Back-to-Business grant program to make up for the gaps in the federal Paycheck Protection Program. In total, 1,399 small businesses were provided \$19.2 million in direct financial assistance from the County using federal funds.

COVID-19

Like other local and state governments, Erie County was affected by the COVID-19 pandemic in 2020 and 2021. The pandemic and the negative fiscal effects on the County in 2020 led the then-County Comptroller to issue a deficit declaration to the County Legislature on May 4, 2020 under Section 2511 of the Erie County Charter. Under the Charter, this required the County Executive to issue a deficit reduction plan and the County Legislature to act on a plan. On June 4, 2020, the County Executive presented to the County Legislature a proposed 2020 COVID-19 Deficit Reduction Plan. The plan included reductions in personnel, decreased spending and other measures to reduce or control spending in the wake of reductions in revenue from sales taxes and other taxes and fees. Ultimately, based on County actions, federal pandemic support in 2020 and 2021, and a rebound in consumer spending and sales tax revenue in late 2020 and throughout 2021, the County closed the 2020 fiscal year and the 2021 fiscal year with surpluses.

OTHER RELEVANT INFORMATION

Relevant Financial Policies

The County Charter, amended by Local Law 3-2006 and the Budget Modernization Act Local Law 2-2012, includes specific provisions for fund balance. The Charter requires the County to establish and maintain "a balance in the General Fund established in the budget equal to or greater than five percent of the amount contained in the budget of the Fund in the immediately preceding fiscal year." The Charter also provides for limits and specific requirements governing the County's use/appropriation of fund balance including legislative approval and that the County may not appropriate fund balance below the five percent level.

Monthly Accrual/Monitoring System

Since 1985, the County has maintained a Budget Monitoring System which compares budgetary estimates at the department and account level to fully accrued actual data on a monthly basis. The monitoring reports are used as a management tool during the fiscal year. All major variances are reconciled and, as appropriate, corrective measures are taken to ensure any projected deficit condition will be prevented or minimized. The County Administration is also required to submit monthly budget monitoring reports to the County Legislature.

Independent Audit

Since 1975, it has been the County's policy to have an independent external audit of its annual financial statements performed by a certified public accounting firm. The Charter provides for an independent Audit Committee that is responsible for recommending one or more specific firms to conduct annual audits of the County and the Erie Community College. The County has complied with the Charter's requirement to have an independent audit performed and the auditors' opinion is provided in the Financial Section of this report.

Erie County's 2022 Budget

Under the Charter, the County Executive is required to submit the tentative annual budget to the County Legislature by October 15th. On October 4, 2021, the County Executive presented his 2022 Tentative Budget to the Legislature for review and action. On December 2, 2021, the County Legislature adopted the 2022 Amended Budget.

AWARDS AND ACKNOWLEDGMENTS

The Government Finance Officers Association of the United States and Canada ("GFOA") awarded a Certificate of Achievement for Excellence in Financial Reporting to the County for its annual comprehensive financial report for the fiscal year ended December 31, 2020. This was the sixteenth consecutive year that the County has received this award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized annual comprehensive financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for one year. We believe the County's ACFR for fiscal year 2021 continues to meet the Certificate of Achievement Program's requirements and we will submit the document to the GFOA to determine its eligibility for another certificate.

The preparation of this report would not have been possible without the efforts of the Comptroller's Office's Accounting Division staff, other cooperating County departments, and Drescher & Malecki LLP. Furthermore, I extend my appreciation to everyone who assisted and contributed to the preparation of the County's ACFR for fiscal year 2021.

Respectfully submitted,

Kevin R. Hardwick, Ph.D.

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Erie County Comptroller

KRH/tc





Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

County of Erie New York

For its Annual Comprehensive Financial Report For the Fiscal Year Ended

December 31, 2020

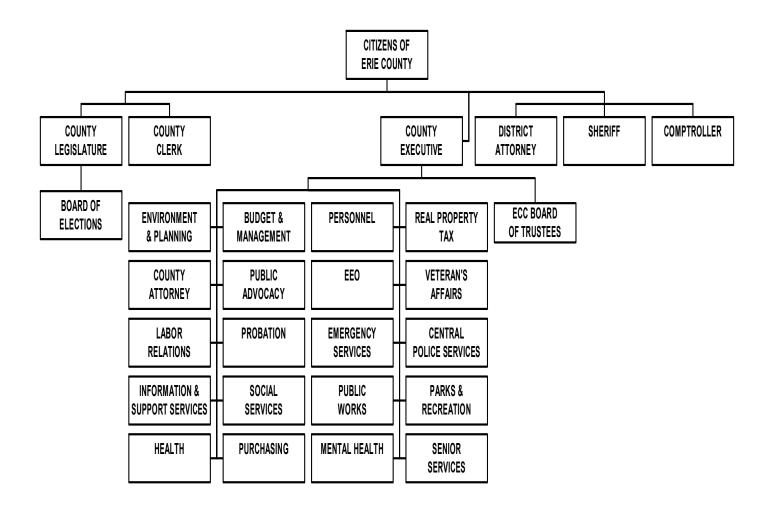
Christopher P. Morrill

Executive Director/CEO



COUNTY OF ERIE, NEW YORK ORGANIZATIONAL CHART

December 31, 2021



COUNTY OF ERIE, NEW YORK SUMMARY OF ELECTED OFFICIALS

December 31, 2021

COUNTY CLERK	COUNTY EXECUTIVE	DISTRICT ATTORNEY	SHERIFF	COUNTY COMPTROLLER
Michael P. Kearns	Mark C. Poloncarz	John J. Flynn	John C. Garcia	Dr. Kevin R. Hardwick

ERIE COUNTY LEGISLATORS

District No. 1	Howard Johnson	District No. 7	Tim Meyers
District No. 2	April N.M. Baskin	District No. 8	Frank J. Todaro
District No. 3	Lisa Chimera	District No. 9	John J. Gilmour
District No. 4	John Bargnesi	District No. 10	Joseph C. Lorigo
District No. 5	Jeanne M. Vinal	District No. 11	John J. Mills
District No. 6	Christopher D. Greene		

FINANCIAL SECTION

This section contains the following:

- INDEPENDENT AUDITORS' REPORT
- MANAGEMENT'S DISCUSSION AND ANALYSIS
- BASIC FINANCIAL STATEMENTS
- REQUIRED SUPPLEMENTARY INFORMATION
- COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES



Drescher & Malecki LLP

3083 William Street, Suite 5 Buffalo, New York 14227 Telephone: 716.565.2299

Fax: 716.565.2201



Certified Public Accountants

INDEPENDENT AUDITORS' REPORT

Honorable County Executive Honorable County Comptroller Honorable Members of the County Legislature County of Erie, New York:

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component units, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Erie, New York (the "County"), as of and for the year ended December 31, 2021 (with the Erie Community College for the year ended August 31, 2021), and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the reports of the other auditors, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component units, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County, as of December 31, 2021, and the respective changes in financial position and, where applicable, cash flows thereof, and the respective budgetary comparison of the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the Erie County Fiscal Stability Authority ("ECFSA"), which represent 4.5% and 2.2% of the assets and revenues, respectively, of the governmental activities. We did not audit the financial statements of the Buffalo and Erie County Industrial Land Development Corporation, Inc. ("ILDC"), which represent 17.6% and 1.5% of the assets and revenues, respectively, of the business-type activities. We did not audit the financial statements of Erie County Medical Center Corporation ("ECMCC"), a discretely presented component unit. We did not audit the financial statements of the Erie Community College Foundation, Inc. ("Foundation"), which is shown as an aggregate discretely presented component unit, and represents 69.5% and 60.6% of the assets and revenues, respectively, of the aggregate discretely presented other component units. Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinion, insofar as it relates to the amounts included for the ECFSA, ILDC, ECMCC, and Foundation, is based solely on the reports of other auditors.

Basis for Opinions

We conducted our audit in accordance with auditing standard generally accepted in the United States of America ("GAAS"). Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

The County's management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for one year after the date that the financial statements are issued.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control—related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and other Required Supplementary Information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The Combining and Individual Fund Financial Statements and Schedules, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The Combining and Individual Fund Financial Statements and Schedules, as listed in the table of contents, are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and the other auditors. In our opinion, the Combining and Individual Fund Financial Statements and Schedules, as listed in the table of contents, are fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information provided in the County's Annual Comprehensive Financial Report. The other information comprises the Introductory Section and Statistical Section, as listed in the table of contents, but does not include the financial statements and our auditor's report thereon. Our opinions on the financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon. In connection with our audit of the financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

June 24, 2022

Drescher + Malechi up



COUNTY OF ERIE, NEW YORK Management's Discussion and Analysis Year Ended December 31, 2021

As management of the County of Erie, New York (the "County"), we offer readers of the County's financial statements this narrative overview and analysis of the County's financial activities for the fiscal year ended December 31, 2021. We encourage the reader to consider the information contained in this analysis in conjunction with additional information that we have furnished in the County's financial statements, which follow this narrative. All amounts in this Management's Discussion and Analysis, unless otherwise indicated, are expressed in thousands of dollars.

Financial Highlights

- The primary government's liabilities and deferred inflows of resources exceeded its assets and deferred outflows of resources at the close of the 2021 fiscal year by \$885,215. This consists of \$139,766 restricted for specific purposes (restricted net position), \$512,392 net investment in capital assets and unrestricted net position of \$(1,537,373) at December 31, 2021.
- As a result of current year activity, the primary government's total net position increased by \$243,269. Governmental activities increased the County's net position by \$241,955 and business-type activities increased the County's net position by \$1,314.
- As of December 31, 2021, the County's governmental funds reported combined fund balances of \$612,233, an increase of \$202,439 in comparison to the prior year. Approximately 18.4% of the total combined governmental funds fund balance, \$112,887, is available to meet the County's current and future needs (unassigned fund balance).
- At the end of the fiscal year, unassigned fund balance for the General Fund was \$113,395, or 36.9%, of the total General Fund fund balance of \$307,673. Nonspendable, restricted and assigned General Fund fund balance totaled \$194,278 at December 31, 2021.
- The total bonded debt of the primary government decreased by \$23,159, or 2.5%, during the 2021 fiscal year as a result of principal payments made during the year and refunded bonds partially offset by the issuance of general obligation serial and refunding bonds, and annual net interest accretion of the ETASC Subordinate Turbo Capital Appreciation Bonds ("CABs").

Overview of the Financial Statements

The discussion and analysis provided here is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements include three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. In addition to the basic financial statements, other supplementary information is included.

Government-wide Financial Statements—The government-wide financial statements are designed to provide readers with a broad overview of County finances, in a manner similar to a private-sector business.

The <u>Statement of Net Position</u> presents financial information on all County assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The <u>Statement of Activities</u> presents information showing how net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of these government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all, or a significant portion, of their costs through user fees and charges (business-type activities). The governmental activities of the County include general government, public safety, health, transportation, economic assistance and opportunity, culture and recreation, education, and home and community service.

The business-type activities of the County include Erie Community College ("College"), the Buffalo and Erie County Industrial Land Development Corporation ("ILDC") and the Utilities Aggregation Fund. A fiscal year ending August 31 is mandated by New York State law for the College. Accordingly, financial information for the College is presented as of and for the fiscal year then ended.

On July 12, 2005, the Governor of the State of New York signed legislation creating the Erie County Fiscal Stability Authority ("ECFSA"). The ECFSA began its work during 2005 in an advisory role and provides the County with financial oversight while giving local leaders the ability to improve the County's fiscal condition without further State intervention. The ECFSA is included within governmental activities in the government-wide financial statements.

The government-wide financial statements include not only the County itself (i.e., the primary government) but also the legally separate Buffalo and Erie County Public Library (the "Library"), Erie County Medical Center Corporation (the "ECMCC") and other component units. Financial information for these discretely presented component units of the County is reported separately from the financial information presented for the primary government itself. The Library does not issue separate financial statements.

Fund Financial Statements—A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate finance-related legal compliance. All funds of the County are divided into three categories: *governmental funds, proprietary funds*, and *fiduciary funds*.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental funds financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a county's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds' Balance Sheet and Statement of Revenues, Expenditures and Changes in Fund Balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The County maintains fourteen (14) individual governmental funds. Additionally, the County reports the activities of its *blended component units* within its governmental funds. Information is presented separately in the governmental funds' Balance Sheet and Statement of Revenues, Expenditures and Changes in Fund Balances for the General Fund, and the General Fund of the ECFSA blended component unit (reported as a major special revenue fund). Data from the other governmental funds and nonmajor blended component units are combined into a single, aggregated presentation.

The County adopts an annual appropriated budget for its General Fund. A budgetary comparison statement has been provided for the General Fund.

Proprietary funds—The County maintains one type of proprietary fund. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The County uses enterprise funds to account for the College, ILDC, and the Utilities Aggregation Fund, which is used to account for the bulk purchase and resale of gas, oil, and electric utilities.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The College and the ILDC are considered to be major proprietary funds of the County.

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. The County has one fiduciary fund, the Custodial Fund, which is used to report resources held by the County in a custodial capacity for individuals, private organizations and other governments.

Notes to the Financial Statements—The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Required Supplementary Information—In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the County's net pension liability/(asset), and the changes in the County's total other postemployment benefits ("OPEB") obligation. Required supplementary information and the related notes to the required supplementary information can be found immediately following the notes to the financial statements.

Combining and Individual Fund Financial Statements and Schedules—This report also provides combining statements and schedules for nonmajor governmental funds and combining statements for other component units. They are presented immediately following the required supplementary information.

Government-wide Financial Analysis

As noted earlier, net position over time may serve as a useful indicator of a government's financial position. In the case of the County's primary government, liabilities and deferred inflows of resources exceeded assets and deferred outflows of resources by \$885,215 at the close of the most recent fiscal year.

Summary Statement of Net Position as of December 31, 2021 and 2020

PRIMARY GOVERNMENT Governmental Activities Total Business-type Activities 2021 2020 2021 2020 2021 2020 972,400 68,912 40,449 Current and other assets 1,116,765 \$ 1,185,677 1,012,849 Capital assets 803,986 811,774 26,328 28,562 830,314 840,336 95,240 2,015,991 Total assets 1,920,751 1,784,174 69,011 1,853,185 Total deferred outflows of resources 573,231 441,398 80,364 64,367 505,765 653,595 Current and other liabilities 271,340 345,578 25,890 16,655 297.230 362,233 Long-term liabilities 2,334,108 227,598 2,435,826 228,752 2,562,860 2,663,424 2,605,448 Total liabilities 2,781,404 2,860,090 254,642 244,253 3,025,657 Total deferred inflows of resources 595,467 393,056 99,244 68,721 694,711 461,777 Net position: Net investment in capital assets 486,065 480,108 26,327 28,560 512,392 508,668 Restricted 139,114 111,876 206 139,766 112,082 652 (1,332,112)Unrestricted (1,540,872)(205,261)(208,362)(1,749,234)(1,537,373)(706,933)Total net position (948,888)(178,282)(179,596)(885,215)(1,128,484)

A significant portion of the County's primary government net position at December 31, 2021, \$512,392, reflects its investment in capital assets (e.g., land, buildings, improvements, infrastructure, and equipment), net of accumulated depreciation and less any related debt used to acquire those assets that is still outstanding and any unspent proceeds from bond issues. The County uses these capital assets to provide services to citizens; accordingly, these assets are *not* available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources used to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the County's primary government net position, \$139,766, represents resources that are subject to external restrictions on how they may be used.

The remaining component of the County's primary government net position, \$(1,537,373), represents unrestricted net position which reflects all liabilities that are not related to the County's capital assets and which are not expected to be repaid from restricted resources. Long-term liabilities are typically funded annually in the funds with revenues of that year. The combined total of (1) Erie Tobacco Asset Securitization Corporation ("ETASC") (a blended component unit of the County) bonds net of discount, (\$357,420), issued to be paid back with future tobacco proceeds which are anticipated to be received annually over the next forty (40) years, and (2) the long-term liability associated with other post-employment benefits ("OPEB") (\$1,561,629), is greater than this deficit. As the revenue recognition criteria for the future funding of these liabilities has not been met, no assets have been recorded to offset these liabilities.

At the end of the current fiscal year, the County is able to report positive balances in two of the three categories of net position for the County as a whole. Governmental and business-type activities have an unrestricted net position of \$(1,332,112) and \$(205,261), respectively, at December 31, 2021.

The following table indicates the changes in net position for governmental and business-type activities for the current and prior fiscal years:

Summary of Changes in Net Position for the Years Ended December 31, 2021 and 2020

	PRIMARY GOVERNMENT											
	Governmental Activities			Business-type Activities					Total			
	2021	2020		2021		2020		2021			2020	
Revenues:		_	-						_			
Program revenues:												
Charges for services	\$ 96,046	6	\$ 9	1,722	\$	50,336	\$	44,786	\$	146,382	\$	136,508
Operating grants and						,		,				Ź
contributions	477,946	6	480	6,180		22,220		13,077		500,166		499,257
Capital grants and												
contributions	12,049)	10	6,561		-		-		12,049		16,561
General revenues:	ŕ									ŕ		ŕ
Property taxes	329,267	7	320	0,608		-		-		329,267		320,608
Sales and use taxes	963,524	ļ	819	9,939		-		-		963,524		819,939
Transfer and other taxes	20,177	7	14	4,632		-		-		20,177		14,632
Federal, state and												
local appropriations	_			-		50,193		58,614		50,193		58,614
Unrestricted interest earnings	2,574	1	,	3,551		11		101		2,585		3,652
Miscellaneous and other	28,621		14	4,072		-		-		28,621		14,072
T-4-1	1 020 20/		1.70	7.265		122.760		116 570		2.052.064		1 002 042
Total revenues	1,930,204	<u>+</u>	1,/0	7,265	_	122,760	_	116,578	_	2,052,964	_	1,883,843
Expenses:												
General government support	545,831		49.	3,026		-		-		545,831		493,026
Public safety	180,322	2	18	1,426		-		-		180,322		181,426
Health	104,764	1	170	0,829		-		-		104,764		170,829
Transportation	95,994	ļ	9	1,030		-		-		95,994		91,030
Economic assistance												
and opportunity	538,427	7	64	4,893		-		-		538,427		644,893
Culture and recreation	25,317	7	29	9,576		-		-		25,317		29,576
Education	73,019)	7.	3,839		-		-		73,019		73,839
Home and community services	68,503	3	90	0,835		-		-		68,503		90,835
Interest and fiscal charges	37,123	3	38	8,486		-		-		37,123		38,486
College	-			-		115,785		139,415		115,785		139,415
ILDC	-			-		1,006		769		1,006		769
Purchase and resale of utilities		_		-		23,464		15,973		23,464		15,973
Total expenses	1,669,300	<u>)</u>	1,81	3,940		140,255	_	156,157	_	1,809,555	_	1,970,097
Excess (deficiency)												
before transfers	260,904	1	(4	6,675)		(17,495)		(39,579)		243,409		(86,254)
Transfers	(18,949	9)	(13	8,804)		18,809		18,804		(140)		_
Change in net position	241,955			5,479)		1,314		(20,775)		243,269		(86,254)
Net position - beginning	(948,888	8)	(88'	3,409)	((179,596)		(158,821)		(1,128,484)		(1,042,230)
Net position - ending	\$ (706,933	_		8,888)	_	(178,282)	_	(179,596)	\$	(885,215)	_	(1,042,230) (1,128,484)
rict position - chaing	ψ (100,932		ψ (240	0,000)	Φ (1 / 0,202)	φ	(117,330)	Φ	(003,213)	Ψ	(1,120,404)

Governmental Activities

During the year ended December 31, 2021, governmental activities increased the County's net position by \$241,955. Revenues increased by \$162,939 (9.2%) and expenses decreased by \$144,640 (8.0%) from 2020 to 2021. Key elements of these changes are as follows:

- The \$143,585 (17.5%) increase in the sales and use tax category was primarily the result of increased sales tax receipts.
- Economic assistance and opportunity expenses decreased \$106,466 (16.5%) primarily due to decreases within pandemic funding (\$31,990), local share medicaid expenses (\$14,810), foster care assistance (\$8,688), family assistance (\$5,898), and child care expenses (\$4,072).
- Health expenses decreased by \$66,065 (38.7%) primarily due to a decrease in costs related to the County's response for the COVID-19 pandemic.
- General government support expenses increased by \$52,805 (10.7%) primarily due to an increase in sales tax payments made to local governments (\$56,169).

Business-type Activities

Business-type activities increased the County's net position by \$1,314 in the 2021 fiscal year. The College generated an increase in net position of \$1,221 and a decrease of \$21,572 for the years ended August 31, 2021 and 2020, respectively. The College's operating loss at August 31, 2021 was less than the operating loss at August 31, 2020 by \$31,303, as operating revenues increased \$7,674 and operating expenses decreased \$23,629. Revenues generated during the fiscal year ended August 31, 2021 increased primarily due to an increase in grants and contract revenue. The County sponsorship share of support to the College for the College's fiscal year ended August 31, 2021 was \$18,804, and is reported as a 2021 operating transfer to the College from the County's General (\$18,084) and Special Capital (\$720) Funds. The ILDC generated an increase in net position of \$820 and an increase in net position of \$783 for the years ended December 31, 2021 and 2020, respectively.

Financial Analysis of the County's Funds

As noted earlier, the County uses *fund accounting* to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds—The general government functions are contained in the General, Special Revenue, Debt Service, and Capital Projects Funds. The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unassigned fund balance, which is available to meet the County's current and future operational needs, may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. At December 31, 2021, the County's governmental funds reported combined fund balances of \$612,233, which is an increase of \$202,439 in comparison with the prior year.

Nonspendable fund balance totaling \$14,617 consists of prepaid items. Nonspendable amounts represent net current financial resources that are either not in in spendable form or legally or contractually required to be maintained intact.

Restricted fund balance in the amount of \$232,767 is constrained to specific purposes and consists of \$156 for education, advocacy and increased public awareness of handicapped parking laws, \$27,032 for community development loans, \$40,255 for the future repayment of bonded debt service and \$165,324 to fund capital projects and the purchase of capital assets.

Assigned fund balance includes amounts intended to be used for a specific purpose that are subject to a purpose constraint imposed by a formal action of the Erie County Legislature. Significant assignments by the County at December 31, 2021 include \$12,180 to meet expenditure requirements in the 2022 fiscal year, \$2,717 assigned to fund future settlements of various claims and litigation, \$176,571 for approved supplemental appropriations in the 2022 fiscal year, \$13,759 to fund year-end encumbrances, and \$46,735 that represents the positive residual balances.

Approximately 18.4% of the County's total fund balances consists of unassigned fund balance, \$112,887.

Following is a discussion of the significant balances and operations of the major and selected nonmajor funds.

- General Fund—The General Fund is the chief operating fund of the County. At December 31, 2021, unassigned fund balance of the General Fund was \$113,395, while total fund balance was \$307,673. As a measure of the General Fund's liquidity, it is useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 8.1% of total expenditures (excluding other financing uses), while total fund balance represents 22.0% of that same amount. Fund balance in the County's General Fund increased by \$173,648 during the 2021 fiscal year, primarily due to more revenue received by the County in comparison to the 2020 fiscal year. Sales and use tax revenue increased by \$143,585 due to an increase in sales tax receipts, including the amounts received by ECFSA and subsequently transferred to the General Fund, while intergovernmental revenue increased by \$61,871 due to additional state aid received from the State as a result of the COVID-19 pandemic.
- ECFSA General Fund—This fund is the chief operating fund of the ECFSA and is reported as a special revenue fund of the County. Total fund balance at the end of the current fiscal year was \$439, an increase of \$55 from the 2020 amount, and is classified as nonspendable for prepaid items (\$13) and assigned fund balance (\$426) in the County's fund financial statements. The ECFSA General Fund increased from the 2020 fiscal year due to an increase in sales and use taxes.
- **Road Special Revenue Fund**—Ending fund balance increased by \$7,909 from 2020. Total expenditures increased by \$2,047. Total revenues increased by \$13,523 which is primarily due to an increase in consolidated highway aid (\$8,151) and an increase in transfer taxes (\$5,382).
- **Sewer Special Revenue Fund**—Total fund balance at the end of the current fiscal year was \$45,948, an increase of \$2,095 from the 2020 amount. Total expenditures decreased by \$2,328 primarily due to savings in contract costs (\$2,914).
- Emergency Response Special Revenue Fund—Ending fund balance increased by \$907 compared to a \$231 decrease during 2020. Total expenditures decreased by \$105,656 due to the County's higher costs related to the COVID-19 pandemic response during 2020. Similarly, total revenues decreased by \$87,407 due to state and federal funding received during 2020 as a response to the pandemic.

• Capital Projects Funds—The County reports five (5) capital projects funds which account for the construction and re-construction of general public improvements. At the end of the 2021 fiscal year, the total fund balances restricted for future capital projects amounted to \$165,324, of which \$3,101 was encumbered for contracted projects underway.

During 2021, the County's capital outlay increased in the General Government Buildings, Equipment and Improvements Fund (\$4,042), Sewers, Facilities, Equipment and Improvements Fund (\$3,829) and the Special Capital Projects Fund (\$2,181), while it decreased within the Highways, Roads, Bridges and Equipment Fund (\$4,254).

Proprietary funds—The County's proprietary funds provide the same type of information found in the government-wide financial statements but in more detail. The College had an unrestricted net position of \$(212,884) at August 31, 2021, while ILDC and the Utilities Aggregation Fund had unrestricted net position of \$7,211 and \$412, respectively, at December 31, 2021.

The following table shows actual revenues, expenses, and results of operations for the current and prior fiscal years:

Summary of Revenues, Expenses, and Changes in Net Position - Proprietary Funds For the Year Ended December 31, 2021 and 2020

		Major F	unds		Nonma	jor Fund				
	Col	lege			Util	ities				
	(Augu	ıst 31,)	ILI	OC	Aggre	egation	Total			
	2021	2020	2021	2021 2020		2020	2021	2020		
Operating revenues	\$ 47,998	\$ 40,324	\$ 11	\$ 390	\$ 22,732	\$ 15,987	\$ 70,741	\$ 56,701		
Operating expenses	115,775	139,404	506	666	23,464	15,973	139,745	156,043		
Operating (loss) income	(67,777)	(99,080)	(495)	(276)	(732)	14	(69,004)	(99,342)		
Non-operating revenues, net	50,194	58,704	1,315	1,059			51,509	59,763		
Net (loss) income before contributions and transfers	(17,583)	(40,376)	820	783	(732)	14	(17,495)	(39,579)		
Transfers	18,804	18,804				-	18,809	18,804		
Change in net position	\$ 1,221	\$ (21,572)	\$ 820	\$ 783	\$ (727)	\$ 14	\$ 1,314	\$ (20,775)		

The net loss before contributions and transfers of enterprise funds during 2021 of \$17,495 is comprised of a net loss of \$17,583 for the College and \$732 for the Utilities Aggregation Fund, and net income of \$820 for ILDC.

The College reported a total deficit net position of \$186,557 at August 31, 2021. The ILDC reported net position of \$7,863, while the Utilities Aggregation Fund reported net position of \$412 at December 31, 2021.

Other factors concerning the activities of these funds have been addressed in the previous discussion of the County's business-type activities.

General Fund Budgetary Highlights

An annual appropriated budget is adopted for the General Fund on a basis consistent with generally accepted accounting principles, except that encumbrances are reported as budgeted expenditures in the year of incurrence of commitment to purchase.

During the 2021 fiscal year there was a \$297,769 decrease in total budgeted revenues between the original and final budget. The main component of the net decrease is the reclassification of \$387,638 from the 'Sales and use taxes' line to the 'Transfers in' line to match sales tax transfers received from the ECFSA which intercepts the County portion of sales tax remitted by the New York State Department of Taxation and Finance.

The budget for other financing sources was increased during the year by \$555,495, for the sales and use taxes reclassification referred to in the previous paragraph, as well as the transfer in of American Rescue Plan Act ("ARPA") funds from the Emergency Response Fund that were subsequently transferred out to the County's Capital Projects Funds.

Budgeted appropriations and other financing uses increased by \$257,726. Budgeted expenditures increased in general government support (\$91,039), primarily for sales tax (\$69,901), and professional services (\$12,985); budgeted expenditures decreased in economic assistance and opportunity (\$38,829), due primarily to various community assistance and social services programs savings (\$41,241).

For the year, actual revenues were less than budgeted revenues by \$35,708. This was mainly due to a negative variance in the intergovernmental aid revenue of (\$41,199), primarily due to lower than expected claims for various social services programs (\$49,425). There was a positive budgetary variance in the sales and use tax revenue category of (\$9,550).

Actual expenditures were less than budget by \$59,506, primarily due to economic assistance and opportunity (\$23,752), due to less than expected payroll (\$12,354) and community assistance payments (\$2,671); public safety (\$16,007), mainly due to savings in payroll (\$7,547) and professional services (\$1,837); general government support (\$11,377), primarily due to savings in payroll (\$4,117), other expenses (\$2,962), and professional services (\$2,430).

The County experienced a positive variance in other financing sources and (uses) (\$162,230), mainly due to a positive variance for interfund capital transfers out (\$162,118).

The total budget to budgetary actual variance for the year amounted to a positive \$186,028.

Capital Assets and Debt Administration

Capital Assets

The County's investment in capital assets for its governmental and business-type activities as of December 31, 2021, amounted to \$830,314 (net of accumulated depreciation). This investment in capital assets includes land, infrastructure, buildings and improvements, improvements other than buildings, equipment, College library collections, and construction in progress. The total decrease in the County's investment in capital assets for the current period was 1.20%.

The County's infrastructure assets are recorded at historical cost or estimated historical cost in the government-wide financial statements as required by GASB. The County has elected to depreciate infrastructure assets.

Major capital asset events during the current fiscal year included an increase to the governmental activities transportation networks and buildings and improvements of \$44,342 and \$7,942 respectively.

Capital assets net of depreciation for the governmental and business-type activities are presented below:

Summary of Capital Assets at December 31, 2021 and 2020 (net of depreciation)

		nmental vities		ess-type vities	To	otal
	2021	2020	2021	2020	2021	2020
Land	\$ 34,951	\$ 34,951	\$ -	\$ -	\$ 34,951	\$ 34,951
Construction in progress	54,550	54,405	741	652	55,291	55,057
Buildings and improvements	256,610	270,055	21,175	22,924	277,785	292,979
Sewer and transportation						
networks	432,992	424,730	-	-	432,992	424,730
Improvements other						
than buildings	16,383	18,063	12	15	16,395	18,078
Machinery and equipment	8,500	9,570	3,634	4,071	12,134	13,641
Library collections	-	-	766	900	766	900
Total	\$ 803,986	\$ 811,774	\$ 26,328	\$ 28,562	\$ 830,314	\$ 840,336

Additional information on the County's capital assets can be found in Notes 1 and 6 of this report.

Debt Administration

At December 31, 2021, the primary government had total bonded debt outstanding of \$900,234, as compared to \$923,393 in the prior year. During the year, payments and other reductions of bonded debt amounted to \$74,596, while additions and accretions amounted to \$51,437. The issuance of long-term debt is a direct function of the County and is reported within the governmental activities columns in the government-wide financial statements.

Summary of Long-term Bonded Debt Outstanding at December 31, 2021 and 2020

	Governmen	tal Activities
	2021	2020
Erie County bonds Less: ECFSA mirror bonds	\$ 347,143 (89,665)	\$ 365,427 (114,790)
Net Erie County bonds	257,478	250,637
ECFSA bonds	228,305	258,295
ETASC tobacco settlement bonds	367,792	365,205
Unamortized bond discounts - ETASC	(10,372)	(10,487)
Unamortized bond premiums	57,031	59,743
Total primary government long-term bonded debt outstanding	\$ 900,234	\$ 923,393

Tobacco settlement bonds are payable only from the assets of ETASC and are not legal obligations of the County.

New York State statutes limit the amount of general obligation debt a governmental entity may issue to 7% of its five-year valuation. The current available debt-limitation for the County is \$3,990,285, which is only 7.88% exhausted by the County's outstanding general obligation debt of \$341,530 (which includes a \$65,080 bond guaranty to ECMCC).

The County's current bond ratings are as follows: Standard & Poor's at AA- (stable outlook); Moody's at A1 (stable outlook); and Fitch Ratings at A+ (stable outlook).

Additional information on the County's long-term debt can be found in Note 13 of this report.

Requests for Information

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report, or requests for additional financial information, should be addressed to the Erie County Office of the Comptroller, 95 Franklin Street, Room 1100, Buffalo, New York 14202.









COUNTY OF ERIE, NEW YORK Statement of Net Position

Statement of Net Position December 31, 2021 (dollars in thousands)

	Pı	imarv	Government				C	om	onent Uni	ts	
	Governmental		usiness-type						, , , , , , , , , , , , , , , , , , , ,		
	Activities		Activities		Total	I	ibrary	I	ECMCC		Other
ASSETS											
Cash and cash equivalents	\$ 313,402	\$	27,535	\$	340,937	\$	17,925	\$	72,425	\$	1,983
Investments	19,811		-		19,811		-		21,488		6,426
Restricted cash and cash equivalents	193,945		-		193,945		-		181,477		-
Receivables (net of allowance):											
Real property taxes, interest, penalties and lien			-		104,215		-		-		-
Other	41,378		12,613		53,991		66		166,480		181
Due from primary government	-		-		-		-		14,092		-
Due from component unit	157,917		5,551		163,468		-		-		-
Internal balances	5,277		(4,077)		1,200		-		-		-
Intergovernmental receivables	266,203		1,566		267,769		1,224		-		-
Prepaid items	14,617		330		14,947		747		17,444		10
Noncurrent other assets	-		606		606		-		-		1,169
Land held for sale	-		7,234		7,234		-		-		-
Capital assets not being depreciated	89,501		741		90,242		11,764		19,699		-
Capital assets, net of accumulated depreciation	714,485		25,587		740,072		5,706		304,688		268
Other assets		_		_		_	-		5,161		19
Total assets	1,920,751	_	95,240		2,015,991		37,432	_	802,954		10,056
DEFERRED OUTFLOWS OF RESOURCES											
Deferred charge on refunding	13,855		-		13,855		-		-		-
Deferred outflows—relating to pensions	226,737		29,606		256,343		10,079		220,050		-
Deferred outflows—relating to OPEB	319,035		50,758		369,793		17,437		45,882		-
Deferred outflows-relating to forward											
purchase agreement swap	13,604		-		13,604		-		-		-
Deferred outflows—other		_							13,463		
Total deferred outflows of resources	573,231	_	80,364		653,595	-	27,516		279,395		
LIABILITIES											
Accounts payable	27,293		3,762		31,055		1,268		57,108		52
Accrued liabilities	103,591		7,275		110,866		690		66,203		65
Loans payable	-		-		-		-		-		147
Net assets held on behalf of others	-		-		-		-		-		1,169
Due to component unit	14,092		-		14,092		-		-		-
Due to primary government	-		-		-		-		163,468		-
Due to other governments	30,385		481		30,866		-		-		-
Retainaged percentages payable	1,711		-		1,711		24		-		-
Unearned revenue	94,268		14,372		108,640		3,011		135,299		65
Noncurrent liabilities:											
Due within one year	79,040		4,181		83,221		1,013		25,908		-
Due in more than one year	2,255,068	_	224,571		2,479,639		92,107		499,020		
Total liabilities	2,605,448	_	254,642		2,860,090		98,113	_	947,006		1,498
DEFERRED INFLOWS OF RESOURCES											
Deferred gain on refunding	120		-		120		-		-		-
Deferred inflows—relating to pensions	292,090		47,243		339,333		12,991		278,142		-
Deferred inflows—relating to OPEB	303,257		52,001		355,258		21,085		77,301		_
Total deferred inflows of resources	595,467		99,244		694,711		34,076		355,443	_	-
NET POSITION											
Net investment in capital assets	486,065		26,327		512,392		17,470		94,311		-
Restricted for:											
Community development loans	27,032		-		27,032		-		-		-
Capital projects	79,350		-		79,350		-		-		-
Debt service	32,576		-		32,576		-		-		-
Other purposes	156		652		808		-		91,474		8,558
Unrestricted (deficit)	(1,332,112)	_	(205,261)	_(1,537,373)		(84,711)		(405,885)		
Total net position	\$ (706,933)	\$	(178,282)	\$		\$	(67,241)	\$	(220,100)	\$	8,558

COUNTY OF ERIE, NEW YORK

Statement of Activities For the Year Ended December 31, 2021 (dollars in thousands)

									Net	(Expense) Re	evenue and C	hang	ges in Net l	Position		
			Prog	ram Reven	ues			Pri	imary	Governm	ent			Cor	nponent Uni	ts	
Functions/Programs	Expenses	Charges for Services	Gr	perating ants and atributions	Gra			vernmental Activities		ness-type tivities		Total		Library	ECMCC	C	Other
Primary government:				_								_					
Governmental activities:																	
General government support	\$ 545,831	\$ 30,594	\$	41,493	\$	1,832	\$	(471,912)	\$	-	\$	(471,912)	\$	-	\$ -	\$	-
Public safety	180,322	5,085		3,692		75		(171,470)		-		(171,470)		-	-		-
Health	104,764	2,221		70,650		-		(31,893)		-		(31,893)		-	-		-
Transportation	95,994	-		17,776		3,757		(74,461)		-		(74,461)		-	-		-
Economic assistance and opportunity	538,427	22,210		282,344		2.046		(233,873)		-		(233,873)		-	-		-
Culture and recreation	25,317	1,718		4,162		3,046		(16,391)		-		(16,391)		-	-		-
Education	73,019	739		47,929		2,896		(21,455)		-		(21,455)		-	-		-
Home and community services	68,503	33,479		6,874		443		(27,707)		-		(27,707)		-	-		-
Interest and fiscal charges	37,123	- 06.046	-	3,026	-		-	(34,097)	-		_	(34,097)	-	<u> </u>		_	
Total governmental activities	1,669,300	96,046		477,946		12,049		(1,083,259)				(1,083,259)					
Business-type activities																	
College	115,785	27,593		20,405		-		-		(67,787)		(67,787)		-	-		-
ILDC	1,006	11		1,815		-		-		820		820		-	-		-
Utilities aggregation	23,464	22,732	_	<u>-</u>						(732)	_	(732)				_	<u> </u>
Total business-type activities	140,255	50,336		22,220						<u>(67,699</u>)	_	(67,699)					
Total primary government	\$ 1,809,555	\$ 146,382	\$	500,166	\$	12,049		(1,083,259)		(67,699)		(1,150,958)					
Component units:																	
Library	\$ 27,664	\$ 371	\$	4,652	\$	-								(22,641)	-		-
ECMCC	740,978	688,371		15,380		731								-	(36,496)		-
Other	1,744	1,016		1,316		-								-			588
Total component units	\$ 770,386	\$ 689,758	\$	21,348	\$	731								(22,641)	(36,496)		588
	General revenu	es: s levied for ma	ıll sev	wer and oe	neral	nurnoses		329,267		_		329,267		_	_		_
		s levied for lib		wer, and ge	norui	purposes		-		_		-		25,917	_		_
	Sales and use							963,524		_		963,524			_		_
	Transfers and							20,177		_		20,177		_	_		_
		tate and local	appro	priations				-		29,977		29,977		_	_		_
		tate student fin						-		20,216		20,216		-	-		-
	Interest earnii	ngs						2,574		11		2,585		2	262		1
	Gain on sale	of capital assets	s					640		-		640		_	-		-
	Miscellaneous	,						27,981		-		27,981		186	15,674		356
	Transfers							(18,949)		18,809		(140)		140	-		-
		al revenues and	l tran	sfers				1,325,214		69,013		1,394,227		26,245	15,936		357
	Change in net							241,955	-	1,314		243,269		3,604	(20,560)		945
	Net position—l	•						(948,888)	(179,596)		(1,128,484)		(70,845)	(199,540)		7,613
	Net position—e						\$	(706,933)		178,282)	\$	(885,215)	\$	(67,241)	\$ (220,100)	\$	8,558
	rec position—c	anding.					Ф	(100,733)	ψ (1/0,202)	φ	(003,213)	ψ	(07,241)	ψ (220,100)	Ψ	0,550

COUNTY OF ERIE, NEW YORK Balance Sheet—Governmental Funds December 31, 2021 (dollars in thousands)

	 General Fund		ECFSA General Fund		Total Nonmajor Funds	Go	Total vernmental Funds
ASSETS							
Cash and cash equivalents	\$ 169,405	\$	485	\$	143,512	\$	313,402
Investments	-		-		19,811		19,811
Restricted cash and cash equivalents	156		976		192,813		193,945
Receivables (net of allowance):							
Real property taxes, interest, penalties and liens	89,915		-		41		89,956
Other	8,186		-		33,192		41,378
Due from other funds	87,947		16		103,100		191,063
Due from component unit	33		-		-		33
Intergovernmental receivables	175,068		60,100		31,035		266,203
Prepaid items	 11,028		13		3,576		14,617
Total assets	\$ 541,738	\$	61,590	\$	527,080	\$	1,130,408
LIABILITIES							
Accounts payable	\$ 16,712	\$	49	\$	10,532	\$	27,293
Accrued liabilities	89,139		-		6,773		95,912
Due to other funds	25		61,092		124,669		185,786
Due to component unit	14,092		-		-		14,092
Due to other governments	30,306		-		79		30,385
Retainaged percentages payable	-		-		1,711		1,711
Unearned revenue	15,063		10		79,195		94,268
Total liabilities	165,337	_	61,151	_	222,959		449,447
DEFERRED INFLOWS OF RESOURCES							
Unavailable revenue - property taxes	 68,728	_	-		-		68,728
Total deferred inflows of resources	 68,728						68,728
FUND BALANCES Nonspendable:	11.000		10		2.556		4.4.61.
Prepaid items Restricted:	11,028		13		3,576		14,617
Handicapped parking	156		-		-		156
Community development loans	-		-		27,032		27,032
Debt service	-		-		40,255		40,255
Capital expenditures	-		-		165,324		165,324
Assigned:							
Subsequent year's expenditures	-		-		12,180		12,180
Judgments and claims	2,717		-		- -		2,717
Other purposes	180,377		426		56,262		237,065
Unassigned	113,395		-		(508)		112,887
Total fund balances	 307,673		439		304,121		612,233
Total liabilities, deferred inflows of resources,		_	,				,
and fund balances	\$ 541,738	\$	61,590	\$	527,080	\$	1,130,408

COUNTY OF ERIE, NEW YORK Reconciliation of the Balance Sheet—Governmental Funds to the Government-wide Statement of Net Position December 31, 2021

(dollars in thousands)

Amounts reported for governmental activities in the statement of net position (page 15) are different	nt because:		
Total fund balances—governmental funds (page 17)		\$	612,233
Capital assets used in governmental activities are not financial resources and, therefore, are not in the funds. The cost of the assets is \$2,114,678 and the accumulated depreciation is \$1,310,600.			803,986
Uncollected property taxes are not available to pay for current period expenditures and the deferred inflows of resources in the funds.	erefore are		68,728
A long-term asset owed to ETASC by New York State is not available to pay for curre expenditures and, therefore, is not reported in the funds.	ent period		14,259
Due from a component unit was deemed to be not due and payable in the current period and, not reported in the funds.	therefore,		157,884
Deferred outflows and inflows of resources related to pensions and other postemploymen ("OPEB") are applicable to future periods and, therefore, are not reported in the funds:	nt benefits		
Deferred outflows related to employer contributions \$	31,510		
Deferred outflows related to experience, changes of assumptions,	,		
investment earnings, and changes in proportion for pensions	195,227		
Deferred inflows of resources related to pensions	(292,090)		
Deferred outflows related to OPEB liability	319,035		
Deferred inflows related to OPEB liability	(303,257)		(49,575)
Certain deferred outflows of resources represent a consumption of net position in a future particle cetain deferred inflows of resources represent an acquisition of net position and, therefor reported in the funds.			
Unamortized deferred charge on refundings \$	399		
Unamortized deferred gain on refundings	(120)		
Unamortized deferred charge on refundings - ETASC	13,456		13,735
Net accrued interest expense for general obligation bonds of \$6,762 and accrued interest o	n ETASC		
bonds of \$917 is not reported in the funds.			(7,679)
Long-term liabilities are not due and payable in the current period and, therefore, are not repo funds. The effects of these items are:	rted in the		
Serial bonds—County \$	(485,783)		
Unamortized bond premiums—County	(57,031)		
ETASC Tobacco Settlement Bonds and Subordinate Turbo CABs accreted interest	(367,792)		
ETASC Tobacco Settlement Bonds and Subordinate Turbo CABs discount	10,372		
Compensated absences	(28,403)		
Judgments and claims	(48,814)		
· ·	1,342,066)		
Net pension liability	(987)	(2	2,320,504)
Net position of governmental activities		\$	(706,933)

COUNTY OF ERIE, NEW YORK Statement of Revenues, Expenditures, and Changes in Fund Balances—Governmental Funds For the Year Ended December 31, 2021 (dollars in thousands)

		General Fund	ECFSA General Fund	Total Nonmajor Funds		Total vernmenta Funds
REVENUES						
Real property taxes and tax items	\$	301,502	\$ -	\$ 23,	541	\$ 325,043
Sales and use taxes		405,573	553,907	4,0)44	963,524
Transfer and other taxes		375	-	19,8	302	20,17
Intergovernmental		350,420	-	135,0)35	485,455
Interfund revenues		644	-		-	64
Departmental		60,953	-	34,4	135	95,38
Interest		324	17	6,	145	6,480
Miscellaneous		8,919	 	9,8	377	 18,79
Total revenues		1,128,710	 553,924	232,8	<u>879</u>	 1,915,51
EXPENDITURES						
Current:						
General government support		511,981	4,147	17,	717	533,84
Public safety		153,247	-	23,3	384	176,63
Health		82,832	-	22,2	219	105,05
Transportation		29,069	-	31,	343	60,91
Economic assistance and opportunity		521,152	-	18,	132	539,28
Culture and recreation		22,605	-		170	22,77
Education		70,838	-		65	70,90
Home and community services		5,543	-	50,	754	56,29
Debt service:						
Principal retirement		-	-	55,8	354	55,85
Interest and fiscal charges		3,740	-	33,	557	37,29
Capital outlay		-	-	67,	531	67,53
Total expenditures	_	1,401,007	4,147	321,2	226	1,726,38
Excess (deficiency) of revenues						
over (under) expenditures		(272,297)	 549,777	(88,	<u>347</u>)	 189,13
OTHER FINANCING SOURCES (USES)						
Issuance of general obligation debt		-	-	25,0	555	25,65
Premium on bond issuance		-	-		960	5,96
Refunding bonds issued		-	-	10,		10,18
Payments to refunded bond escrow agent		-	-	(10,	185)	(10,18
Sale of property		640	-		-	64
Transfers in		555,177	-	179,	588	734,76
Transfers out		(109,872)	 (549,722)	(94,	120)	(753,71
Total other financing sources (uses)	_	445,945	(549,722)	117,0		13,30
Net change in fund balances		173,648	55	28,	736	202,43
Fund balances—beginning		134,025	 384	275,3	38 <u>5</u>	409,79
Fund balances—ending	\$	307,673	\$ 439	\$ 304,	121	\$ 612,23

COUNTY OF ERIE, NEW YORK Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances—Governmental Funds to the Government-wide Statement of Activities For the Year Ended December 31, 2021

(dollars in thousands)

· · · · · · · · · · · · · · · · · · ·				
Amounts reported for governmental activities in the statement of activities (page 16) are differ	ent be	cause:		
Net change in fund balances—total governmental funds (page 19)			\$	202,439
Governmental funds report capital outlays as expenditures. However, in the statement cost is allocated over their estimated useful lives and reported as depreciation expense. The				
by which depreciation expense exceeded capital outlays in the current period.				
Capital asset additions	\$	56,936		
Loss on disposal of assets		(29)		
Depreciation expense		(64,695)		(7,788)
Certain tax and other revenue in the governmental funds is deferred or not recognized	oecaus	se it is not		
available soon enough after year end to pay for the current period's expenditures. On the	ne acc	rual basis,		
however, this is recognized regardless of when it is collected.				
ETSAC tobacco revenue	\$	1,527		
Real property taxes		4,224		5,751
Revenues of the ECFSA in the statement of activities that do not provide current finance	ial res	ources are		
not reported as revenues in the funds.				(886)
Governmental funds report loans to a component unit to be repaid on a long-term basis as	exnen	ditures In		
the statement of net position, however, the cost of those outlays increases the due from	•			
and does not affect the statement of activities. Similarly, repayment of long-term loan princ				
in the governmental funds and thus contributes to the change in fund balance. In the	statem	ent of net		
position, however, repayment of long-term loan principal reduces the amount due from the	comp	onent unit		0.105
and does not affect the statement of activities.				9,185
Net differences between pension contributions recognized on the fund financial state	ement	s and the		
government-wide financial statements are as follows:				
County pension contributions	\$	3,507		10.262
Cost of benefits earned net of employee contributions		15,855		19,362
Deferred outflows and inflows of resources relating to OPEB result from actuarial change changes in medical premiums that are different than expected healthcare cost trend rates assumptions and other inputs. These amounts are shown net of current year amortizate follows:	, and	changes in		
Changes of assumptions	\$	119,489		
Differences between expected and actual experience		52,730		
Benefit payments subsequent to the measurement date		1,495		173,714
In the statement of activities, interest expense is recognized as it accrues, regardless of whe	n it is	paid.		2,114
The issuance of long-term debt provides current financial resources to governmental repayment of principal on long-term debt consumes the current financial resources of governmental funds repayment of principal on long-term debt consumes the current financial resources of governmental funds reparential funds reperential funds and similar items when debt is first issued, whereas these amounts amortized in the statement of activities. Additionally, in the statement of activities, of expenses are measured by the amounts earned during the year. In the governmental expenditures for these items are measured by the amount of financial resources used amounts actually paid). The net effect of these differences in the treatment of long-termelated items is as follows:	ernment port the are de certain funds, (essen	ntal funds. e effect of ferred and operating however, ntially, the		
Issuance of serial bonds	\$	(25,655)		
Issuance of refunding bonds		(10,185)		
Refunded bonds		10,185		
Repayment of serial bonds		48,804		
Premium on serial bonds issued		(5,960)		
Amortization of premiums on serial bonds		8,672 7,050		
Repayment of ETASC Tobacco Settlement Bonds Accreted interest on ETASC Subordinate Turbo CABs		(9,637)		
Amortization of ETASC bond discounts		(115)		
Change in deferred charge		(862)		
Change in deferred gain		2		
Change in judgments and claims		2,454		
Change in compensated absences		331		
Change in other postemployment benefits obligation		(187,019)		(161,935)
Change in net position of governmental activities			\$	241,956
financial statements are an integral part of this statement			. ===	

COUNTY OF ERIE, NEW YORK

Statement of Revenues, Expenditures, and Changes in Fund Balances— Budget and Actual—General Fund

Non-GAAP Basis of Accounting For the Year Ended December 31, 2021

(dollars in thousands)

	В	udgeted	Amo	ounts	В	Budgetary	Var	iance with
	Origi	inal		Final		Actual	Fir	nal Budget
REVENUES	•			_		_		
Real property taxes and tax items	\$ 3	00,482	\$	300,482	\$	301,502	\$	1,020
Sales and use taxes	7	83,661		396,023		405,573		9,550
Transfer and other taxes		184		184		375		191
Intergovernmental	3	14,009		391,619		350,420		(41,199)
Interfund revenues		636		626		644		18
Departmental		56,845		60,849		60,953		104
Interest		936		920		324		(596)
Miscellaneous		5,434		13,715		8,919		(4,796)
Total revenues	1,4	62,187	_	1,164,418		1,128,710		(35,708)
EXPENDITURES								
Current:								
General government support	4	32,667		523,706		512,329		11,377
Public safety	1	59,954		168,053		152,046		16,007
Health		78,207		81,663		82,802		(1,139)
Transportation		24,019		28,521		28,520		1
Economic assistance and opportunity	5	82,735		543,906		520,154		23,752
Culture and recreation		20,002		24,381		22,620		1,761
Education		74,420		78,004		70,839		7,165
Home and community services		4,224		5,926		5,577		349
Debt service:								
Interest and fiscal charges		3,990		3,973		3,740		233
Total expenditures	1,3	80,218		1,458,133		1,398,627		59,506
Excess (deficiency) of revenues								
over expenditures		81,969		(293,715)		(269,917)		23,798
OTHER FINANCING SOURCES (USES)								
Sale of property		180		180		640		460
Transfers in		30		555,525		555,177		(348)
Transfers out	(92,179)		(271,990)		(109,872)		162,118
Total other financing sources (uses)	(91,969)	_	283,715		445,945		162,230
Net change in fund balances*	\$ (10,000)	\$	(10,000)	\$	176,028	\$	186,028

^{*}The net change in fund balances was included in the budget as an appropriation (i.e., spenddown) of fund balance.

COUNTY OF ERIE, NEW YORK Statement of Net Position— **Proprietary Funds December 31, 2021** (dollars in thousands)

	Busi	ness-Type Activi	ities	
	Major F		Nonmajor Fund	
	SUNY Erie College (August 31, 2021)	Buffalo and Erie County ILDC	Utilities Aggregation Fund	Total Enterprise Funds
ASSETS	<u>(</u>			
Current assets:				
Cash and cash equivalents	\$ 25,498	\$ 2,037	\$ -	\$ 27,535
Receivables (net of allowances)	4,899	7,653	-	12,552
Loan receivables	-	61	-	61
Due from other funds	598	-	292	890
Due from component unit	-	-	5,551	5,551
Intergovernmental receivables	-	-	1,566	1,566
Prepaid items	324	-	6	330
Total current assets	31,319	9,751	7,415	48,485
Noncurrent assets:				
Net pension asset	17,554	-	-	17,554
Loan receivables, net	-	606	-	606
Land held for sale	-	7,234	-	7,234
Capital assets, net of depreciation:				
Construction in progress	741	-	-	741
Other capital assets, net of depreciation	25,586	1		25,587
Total noncurrent assets	43,881	7,841		51,722
Total assets	75,200	17,592	7,415	100,207
DEFERRED OUTFLOWS OF RESOURCES				
Deferred outflows—relating to pensions	29,606	-	-	29,606
Deferred outflows—relating to OPEB	50,758			50,758
Total deferred outflows of resources	80,364			80,364
LIABILITIES				
Current liabilities:				
Accounts payable	1,195	24	2,543	3,762
Accrued liabilities	7,270	-	5	7,275
Due to other funds	535	-	4,432	4,967
Due to other governments	-	458	23	481
Unearned revenue	5,125	9,247	-	14,372
Fringe benefits payable - current	4,181			4,181
Total current liabilities	18,306	9,729	7,003	35,038
Noncurrent liabilities:				
Accrued liabilities	852	-	-	852
Fringe benefits payable	4,063	-	-	4,063
Net OPEB obligation	219,563	-	-	219,563
Net pension liability	93			93
Total noncurrent liabilities	224,571			224,571
Total liabilities	242,877	9,729	7,003	259,609
DEFERRED INFLOWS OF RESOURCES				
Deferred inflows—relating to pensions	47,243	-	-	47,243
Deferred inflows—relating to OPEB	52,001			52,001
Total deferred inflows of resources	99,244			99,244
NET POSITION				
Net investment in capital assets	26,327	-	-	26,327
Restricted—Erie County Buisness Development Fund	- -	652	-	652
Unrestricted (deficit)	(212,884)	7,211	412	(205,261)
Total net position	\$ (186,557)	\$ 7,863	\$ 412	\$ (178,282)

COUNTY OF ERIE, NEW YORK Statement of Revenues, Expenses and Changes in Net Position— **Proprietary Funds**

For the Year Ended December 31, 2021 (dollars in thousands)

		Busi	ness-Type Activ	ities		
		Major F			onmajor Fund	
	(JNY Erie College ist 31, 2021)	Buffalo and Erie County ILDC		Utilities Aggregation Fund	Total Enterprise Funds
OPERATING REVENUES						
Student tuition and fees	\$	27,593	\$ -	\$	-	\$ 27,593
Intergovernmental revenues and charges		17,394	-		1	17,395
Administrative fees		-	11		-	11
State and local contracts		2,314	-		-	2,314
Interfund revenues		-	-		7,141	7,141
Other operating revenue		697			15,590	16,287
Total operating revenues		47,998	11		22,732	70,741
OPERATING EXPENSES						
Employee wages		59,816	-		155	59,971
Employee benefits		23,507	-		89	23,596
Scholarships		13,246	-		-	13,246
Supplies, services and general		14,603	229		-	14,832
Utilities and telephone		1,772	-		23,220	24,992
Depreciation		2,831	1		-	2,832
Transfer to Erie County Industrial Development Agency		-	130		-	130
Loss on land held for sale		-	146		-	146
Total operating expenses		115,775	506	_	23,464	139,745
Operating income (loss)		(67,777)	(495))	(732)	(69,004
NONOPERATING REVENUES (EXPENSES)						
Unrestricted state and local appropriations		29,977	-		-	29,977
Federal and state student financial aid		20,216	-		-	20,216
Income from investments, net		11	-		-	11
Grant income		-	1,815		-	1,815
Grant expenses		-	(426)		-	(426
Bad debt expense		-	(74))	-	(74
Loss on disposal of plant assets		(10)				(10
Total nonoperating revenues (expenses)		50,194	1,315	-		51,509
Income (loss) before transfers		(17,583)	820		(732)	(17,495
TRANSFERS IN						
County contributions		18,804	-		-	18,804
Transfers in					5	5
Total tranfers in		18,804			5	18,809
Change in net position		1,221	820		(727)	1,314
Net position—beginning		(187,778)	7,043	_	1,139	(179,596
Net position—ending	\$	(186,557)	\$ 7,863	\$	412	\$ (178,282

COUNTY OF ERIE, NEW YORK Statement of Cash Flows—

Proprietary Funds For the Year Ended December 31, 2021 (dollars in thousands)

		Major F	unds	Nonmajor Fund		
	Co	Y Erie llege 31, 2021)	Buffalo and Erie County ILDC	Utilities Aggregation Fund	En	Total terprise Funds
CASH FLOWS FROM OPERATING ACTIVITIES						
Tuition and fees	\$	27,047	\$ -	\$ -	\$	27,047
Receipts from utility customers		-	-	14,065		14,065
Federal grants and contracts		17,395	-	-		17,395
State grants and contracts		1,263	-	-		1,263
Local grants		2,399	-	-		2,399
Other sources		697	(693)	-		4
Personal service payments		(60,133)	-	(2.47)		(60,133)
Payments for wages and fringe benefits Payments to suppliers		(25,153)	(240)	(247)		(25,400)
Payments for scholarships		(17,222) (13,246)	(240)	(21,853)		(39,315)
Internal activity—payments from other funds		(13,240)	-	8,030		(13,246) 8,030
Transfer from Erie County Industrial Development Agency		_	45	-		45
Net cash (used for) operating activities		(66,953)	(888)	(5)		(67,846)
State appropriations County contributions Federal and state student financial aid grants Chargeback revenues Net cash provided by noncapital financing activities		42,060 18,804 11,634 1,163 73,661	- - - - -	5 - 5	_	42,060 18,809 11,634 1,163 73,666
CASH FLOWS FROM CAPITAL AND RELATED FINAN	NCING AC					
Acquisition/funding of capital projects		(608)	(694)	-		(1,302)
Proceeds from sale of land		-	214	-		214
Grant income		-	1,885	-		1,885
Grant expense	-		(426)			(426)
Net cash (used for) provided by capital and related		(600)	0.50			251
financing activities		(608)	979			371
CASH FLOW FROM INVESTING ACTIVITIES						
Interest, dividends, and realized gains on investments		11	1	-		12
Net cash provided by investing activities		11	1			12
Net increase in cash and cash equivalents		6,111	92	-		6,203
Cash and cash equivalents—beginning		19,387	1,945			21,332

(continued)

COUNTY OF ERIE, NEW YORK Statement of Cash Flows— **Proprietary Funds**

For the Year Ended December 31, 2021 (dollars in thousands)

(concluded)

Major Final Major	Buffalo and Erie County ILDC	Nonmajor Fund Utilities Aggregation Fund \$ (732) - (652) - (127) (874)	Total Enterprise Funds \$ (69,004) 2,832 (74) 146 (547) (708) (631) (127) (874)
(67,777) 2,831 - (547) (56)	## County ILDC \$ (495) 1 (74) 146	**Aggregation Fund \$ (732)	Enterprise Funds \$ (69,004) 2,832 (74) 146 (547) (708) (631) (127)
2,831 - (547) (56) - -	1 (74) 146 -	- - - (652) - (127)	2,832 (74) 146 (547) (708) (631) (127)
2,831 - (547) (56) - -	1 (74) 146 -	- - - (652) - (127)	2,832 (74) 146 (547) (708) (631) (127)
2,831 - (547) (56) - -	1 (74) 146 -	- - - (652) - (127)	2,832 (74) 146 (547) (708) (631) (127)
(547) (56) -	(74) 146 - -	(127)	(74) 146 (547) (708) (631) (127)
(547) (56) -	(74) 146 - -	(127)	(74) 146 (547) (708) (631) (127)
(547) (56) -	(74) 146 - -	(127)	(74) 146 (547) (708) (631) (127)
(56) - - -	146 - -	(127)	146 (547) (708) (631) (127)
(56) - - -	-	(127)	(547) (708) (631) (127)
(56) - - -	- (631) -	(127)	(708) (631) (127)
- - -	(631) -	(127)	(631) (127)
- - -	(631) -	, ,	(127)
-	-	, ,	
-		(274)	(874)
	-	(6/4)	(6/4)
(17,554)	-	-	(17,554)
(23)	-	-	(23)
(15,997)	-	-	(15,997)
(1,049)	(10)	-	(1,059)
(317)	-	1,365	1,048
112	-	-	112
712	175	-	887
-	-	1,015	1,015
918	-	-	918
29,315	-	-	29,315
(28,044)	-	-	(28,044)
30,523			30,523
024	(393)	727	1,158
	712 - 918 29,315 (28,044)	712 175 	712 175 1,015 918 29,315 (28,044) 30,523

COUNTY OF ERIE, NEW YORK Statement of Fiduciary Net Position— Custodial Fund **December 31, 2021** (dollars in thousands)

	C	Custodial Fund	
ASSETS			
Restricted cash and cash equivalents	\$	31,061	
Receivables		474	
Bonds and securities held in custody		20	
Total assets		31,555	
LIABILITIES			
Held in custody for others		8,925	
Total liabilities		8,925	
NET POSITION			
Total net position	\$	22,630	

COUNTY OF ERIE, NEW YORK Statement of Changes in Fiduciary Net Position— Custodial Fund

For the Year Ended December 31, 2021 (dollars in thousands)

\$ 365,894
\$ 371,490 371,490
(5,596)
\$ 22,630

COUNTY OF ERIE, NEW YORK

Notes to the Financial Statements For the Year Ended December 31, 2021

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of County of Erie, New York (the "County") have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to governmental units. The Governmental Accounting Standards Board ("GASB") is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the County's accounting principles are described below.

Description of Government-wide Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. All fiduciary activities are reported only in the fund financial statements. *Governmental activities*, which normally are supported by taxes, intergovernmental revenues, and other nonexchange transactions, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges to external customers for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable.

Reporting Entity

The County was established in 1821. Subject to the New York State Constitution, the County operates pursuant to its Charter and Administrative Code (the "Charter"), as well as various local laws. Additionally, certain New York State laws govern the County to the extent that such laws are applicable to counties operating under a charter form of government. The Charter was enacted by local law and approved by the electorate at a general election held in November 1959. The Administrative Code was enacted into local law in 1961. The County Legislature is the legislative body responsible for overall operations, the County Executive serves as chief executive officer, and the County Comptroller serves as chief fiscal, accounting, reporting and auditing officer.

The County provides mandated social service programs such as Medicaid, Temporary Assistance for Needy Families and Safety Net. The County also provides services and facilities in the areas of culture, recreation, police, libraries, youth, health, senior services, roads, and sanitary sewerage. These general governmental programs and services are financed by various taxes, state and federal aid, and departmental revenue (which is primarily comprised of service fees and various types of program-related charges). Additionally, the County operates the Erie Community College ("the College").

The financial reporting entity includes the County (the "primary government") and its significant component units. A component unit is either a legally separate organization for which the elected officials of a primary government are financially accountable, or another organization for which the nature and significance of its relationship with a primary government is such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

Blended Component Units—The following blended component units are separate entities from the County, but are, in substance, part of the County's operations and therefore data from the units are combined with data of the primary government.

• Erie County Fiscal Stability Authority—Erie County Fiscal Stability Authority ("ECFSA") is included as a blended component unit of the County's primary government pursuant to GASB. The ECFSA was created to monitor and oversee the finances of the County. Agencies and departments examined by the ECFSA's activities include all of the County's departments and sewer districts, the College and the Library. It reports using the governmental model and its general fund is reported as part of the County's special revenue funds.

The ECFSA is a corporate governmental agency and instrumentality of the State of New York (the "State") constituting a public benefit corporation created by the Erie County Fiscal Stability Authority Act, Chapter 182 of the Laws of 2005, as supplemented by Chapter 183 of the Laws of 2005 (the "Act"). The Act became effective July 12, 2005.

The ECFSA is governed by seven directors, each appointed by the Governor, including one each appointed upon the recommendation of the Majority Leader of the State Senate, the Speaker of the State Assembly and the State Comptroller. The Governor also designates the chairperson and vice-chairperson from among the directors.

The ECFSA has power under the Act to monitor and oversee the finances of the County, and upon declaration of a "Control Period" as defined in the Act. The ECFSA is also empowered to issue its bonds and notes for various County purposes, defined in the Act as "Financeable Costs."

On November 3, 2006, the Authority imposed a control period on the County in accordance with Section 3595(1)(e) of New York Public Authorities Law through resolution 06-49. The resolution empowered the ECFSA to operate with its maximum authorized complement of control over County finances. During a control period all County contracts of \$50,000 or more and filling of any positions are subject to ECFSA approval and ECFSA has the power to approve or reject all proposed County borrowings and the County may not borrow without formal ECFSA approval. In addition, the ECFSA has the right to freeze wages, although it has not elected to exercise that right. On June 2, 2009, the ECFSA revoked the control period and reverted to an advisory status with limited control over County finances.

In 2011, the ECFSA issued serial bonds to assist ECMCC in the construction of a new residential health care facility. Loan agreements were executed whereby the ECFSA loaned the proceeds to the County, who in turn loaned the monies to ECMCC. The facility was opened in February 2013.

Revenues of the ECFSA consist of sales tax revenues, defined as net collections from sales and compensating use taxes, penalties and interest authorized by the State and imposed by the County on the sales and use of tangible personal property and services in the County ("Sales Tax Revenues"), and investment earnings on money and investments on deposit in various ECFSA accounts. Sales tax revenues collected by the State Comptroller for transfer to the ECFSA are not subject to appropriation by the State or County. Revenues of the ECFSA that are not required to pay debt service, operating expenses and other costs of the ECFSA are payable to the County as frequently as practicable. Separate financial statements for ECFSA can be obtained from the Erie County Fiscal Stability Authority, 295 Main Street, Room 946, Buffalo, NY, 14203.

- Erie County Tobacco Asset Securitization Corporation—Erie Tobacco Asset Securitization Corporation ("ETASC") is a special purpose local development corporation organized under the Notfor-Profit Corporation Law of the State of New York and is an instrumentality of, but separate and apart from the County. ETASC was incorporated for the sole purpose of issuing tobacco settlement asset backed bonds in order to provide funds to purchase from the County all of the County's right, title, and interest in annual payments to be received in settlement of certain smoking-related litigation. Tobacco settlement bonds are payable only from the assets of ETASC and are not legal obligations of the County. Although legally separate and independent of the County, ETASC is considered an affiliated organization under GASB and reported as a component unit of the County for financial reporting purposes and, accordingly, is included in the County's financial statements. Separate financial statements for ETASC can be obtained from the Erie Tobacco Asset Securitization Corporation, Treasurer, 95 Franklin Street, Room 1600, Buffalo, NY, 14202.
- SUNY Erie—SUNY Erie (the "College") is a locally sponsored, two-year College established for the purpose of providing education services primarily to the residents of the County. Resources received and used for college purposes are accounted for through the College. A fiscal year ending August 31 is mandated by New York State law for the College. Accordingly, financial information for the College is presented as of and for the 2020-2021 fiscal year then ended.

The College does not account for certain capital projects, certain capital assets or certain indebtedness. These are direct functions of the County and are reported within the governmental activities columns in the government-wide financial statements.

Additional information as excerpted from the College's financial statements is as follows:

- The County Executive and the County Legislature approve the College's annual budget, with the County providing funding for one-half and approximately one-fifth of capital and operating costs, respectively.
- Equipment of the College has been included in the business-type activities column in the statement of net position. This equipment is recorded at cost or estimated historical cost. Donated assets are stated at estimated fair value as of the date received.
- The Buffalo and Erie County Industrial Land Development Corporation—The Buffalo and Erie County Industrial Land Development Corporation ("ILDC") is a legally separate entity of which the County, acting by and through the County Executive, is the sole member. It is discretely presented in the County's financial statements because the County is financially accountable for it. The ILDC is managed by its Board of Directors. Although ILDC does not meet the GASB requirements to be presented as a major fund, the County has elected to show ILDC as a major fund.

In 2009, ILDC by–laws and organizing documents were changed and specific activities first became under the direct governance of the County. These changes allow the ILDC to provide tax-exempt bond financing for not-for-profit organizations. Such debt of the ILDC can never be the debt of the County or any political subdivision thereof and can only be paid out of specific revenues and receipts of the ILDC. The ILDC provides no services to the County. Separate financial statements can be obtained from Buffalo and Erie County Industrial Land Development Corporation Inc., Chief Operating Officer, 275 Oak Street, Buffalo, NY 14203.

Discretely Presented Component Units—The component units column in the basic financial statements includes the financial data of the County's discretely presented component units. These units are reported separately from the financial data of the primary government to emphasize that they are legally separate from the County.

- The Buffalo and Erie County Public Library—The Buffalo and Erie County Public Library (the "Library"), formed through a consolidation of several public and private libraries, was established by the County and chartered by the State University Board of Regents in 1953. It is a separate and distinct legal corporation that receives an annual budgetary contribution from the County. Library operations are governed by a Board of Trustees who are appointed by the County Legislature. Bonds and notes for Library capital costs are issued by the County and are obligations of the County. Title to real and personal property acquired with County funds vests with the County. The Library is included as a component unit of the County in the financial statements based on the fact that it is a legally separate entity for which the County is financially accountable. The Library does not issue separate financial statements.
- Erie County Medical Center Corporation—Erie County Medical Center Corporation ("ECMCC") is a public benefit corporation created in 2003 for the purpose of acquiring and operating the health facilities of the County. Effective January 1, 2004, a transaction was executed which transferred ownership of the capital assets, equipment, inventories and certain other assets to ECMCC in exchange for a payment of \$85,000,000 from ECMCC to the County. Concurrent with the transaction, \$101,375,000 of ECMCC bonds were issued, which are guaranteed by the County. Pursuant to consent decrees entered into between the County and ECMCC, the County is committed to providing ongoing operating and capital support to ECMCC. The following component units are included within ECMCC:
 - Research for Health in Erie County, Inc. ("RHEC") is a nonprofit organization dedicated to developing and increasing the facilities of the public health institutions, agencies, and departments of the County. Additionally, RHEC is committed to provide more extensive conduct of studies and research into the causes, nature, and treatment of diseases, disorders, and defects of particular importance to the public health. RHEC's support comes primarily from investment income. The financial statements of RHEC have been prepared on the accrual basis of accounting. RHEC is exempt from income tax as a not-for-profit corporation under Section 501 (c)(3) of the Internal Revenue Code. The entity has not been receiving funding in recent years. The annual financial report can be obtained by writing Grant Administration, Research for Health in Erie County, Inc., 462 Grider Street, Buffalo, NY 14215.
 - ECMC Foundation, Inc. (the "Foundation"), formerly the ECMC Lifeline Foundation, Inc., is a nonprofit organization exempt from federal income taxes under Section 501(c)(3) of the Internal Revenue Code. The Foundation was formed for the purpose of supporting ECMC programs. The annual financial report can be obtained by writing to: Executive Director, ECMC Foundation, Inc., 462 Grider Street, Buffalo, NY 14215.
 - The Grider Initiative, Inc. (the "Physician Endowment") is a nonprofit organization exempt from federal income taxes under Section 501 (c)(3) of the Internal Revenue Code. The Physician Endowment was formed in 2009, and funded in 2010, for the purpose of recruiting physicians who shall practice on the Grider Street campus of ECMCC. The entity was funded with an initial transfer of \$10,000 from ECMCC. Earnings from the investment of the initial transfer may be used only for physician recruitment and reasonable and necessary expenses of the entity. The annual financial report can be obtained by writing to: Chair, The Grider Initiative, Inc., 424 Main Street, Suite 2000, Buffalo, NY 14202.

ECMCC is considered to be a component unit of the County and is discretely presented based on the fact that it is a legally separate entity for which the County is financially accountable. Separate financial statements for ECMCC can be obtained from ECMCC, 462 Grider Street, Buffalo, NY 14215.

• The Auxiliary Services Corporation of Erie Community College, Inc. (the "ECC Auxiliary Corporation"), and the Erie Community College Foundation, Inc. (the "ECC Foundation") are both included as discretely presented component units of the County's primary government based on the fact that they are legally separate entities for which the College and County are financially accountable. They receive or hold economic resources that are significant to, and can be accessed by, the College that are entirely or almost entirely for the direct benefit of its constituents (students).

The purpose of the ECC Auxiliary Corporation, a New York nonprofit corporation, is to promote and cultivate educational and social relations through the operation of bookstores, on-campus dining services, vending facilities, childcare, and student centers for the convenience of the students, faculty and staff of the College. The ECC Auxiliary Corporation is funded through sales of merchandise and food, federal and state grants, and other fees. Separate financial statements can be obtained from the Auxiliary Services Corporation of Erie Community College, Inc., Executive Director, 4041 Southwestern Blvd., Orchard Park, NY 14127.

The ECC Foundation is a New York State nonprofit corporation established to support the College. Its purpose is to raise, receive, and administer all private gifts and program services for the College, its programs, and its students. Separate financial statements can be obtained from Erie Community College Foundation, Inc., Executive Director, 121 Ellicott Street, Buffalo, NY 14203.

Excluded from the Financial Reporting Entity—Although the following are related to the County, they are not included in the County reporting entity:

• Related Organizations—County elected officials nominate and confirm the three-member board of the Erie County Water Authority, ("Water Authority") and also appoint a voting majority of the board of the Buffalo Convention Center Management Corporation ("BCCMC"). The Erie County Industrial Development Agency ("ECIDA"), is a public benefit corporation created to promote and assist private sector industrial/business development thereby advancing job opportunities and economic well-being to the people of Erie County. The County's accountability for these legally separate organizations does not extend beyond making the board appointments. Specifically, the County cannot impose its will on any of these organizations. In addition, in the case of the Water Authority, no financial operating assistance is provided to, nor is the County liable for, any debt issued by this public benefit corporation. In regard to the not-for-profit BCCMC, the entity and the County are parties to an exchange transaction under which the BCCMC is responsible for operating and managing the area's convention center. These related organizations are not component units of the County and do not meet the basic criteria for inclusion in the County reporting entity.

• Joint Ventures:

• Western Regional Off-Track Betting Corporation—The County is a participant in the Western Regional Off-Track Betting Corporation ("OTB"), a public benefit corporation established under New York State Racing, Pari-Mutuel Wagering and Breeding Law. The OTB conducts within the region a system of off-track pari-mutuel betting on horse races, and distributes net revenues to the participants in accordance with a predetermined formula. Separate financial data for this joint venture has been excluded from the financial statements, consistent with GASB. Additional information about this joint venture is presented in Note 18.

• Buffalo Erie Niagara Land Improvement Corporation—The Buffalo Erie Niagara Land Improvement Corporation ("BENLIC") was organized on June 6, 2012, pursuant to Article 16 of the Not-for-Profit Corporation Law of the State of New York. BENLIC was formed through a joint venture of the County of Erie and Cities of Buffalo, Lackawanna, and Tonawanda. BENLIC was created to confront and alleviate the problems distressed properties cause to communities by supporting municipal and regional revitalization efforts and strategically acquiring, improving, assembling, and selling distressed, vacant, abandoned, and/or tax-delinquent properties. Separate financial data for this joint venture has been excluded from the financial statements, consistent with GASB. Additional information about this joint venture is presented in Note 18.

Basis of Presentation—Government-wide Financial Statements

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from governmental funds, while business-type activities incorporate data from the County's enterprise funds. Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the fiduciary funds are excluded from the government-wide statements.

As discussed earlier, the County has four discretely presented component units, with two major component units being shown in separate columns and two nonmajor component units being aggregated into a single column in the government-wide financial statements.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are interfund services provided and used such as Utilities Aggregation Fund billings to other funds. Eliminations of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Basis of Presentation—Fund Financial Statements

The fund financial statements provide information about the County's funds, including its fiduciary fund and blended component units. Separate statements for each fund category—governmental, proprietary, and fiduciary—are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental funds and enterprise funds are aggregated and reported as nonmajor funds. Major individual governmental funds are aggregated and reported as nonmajor funds.

The County reports the following major governmental funds:

- General Fund—The General Fund is the primary operating fund of the County and is used to account for all financial resources of the general government except those required to be accounted for in other funds.
- ECFSA General Fund—The ECFSA General Fund is used to account for all of the operations of the ECFSA, included as a blended component unit. This fund accounts for sales tax revenues received by ECFSA and for general operating expenditures of ECFSA.

The County reports two major enterprise funds:

- *SUNY Erie*—SUNY Erie is a blended component unit of the government, is a locally sponsored, two-year college established for the purpose of providing education services primarily to the residents of the County.
- *ILDC*—The ILDC is a blended component unit of the government, incorporated for the purpose of participating in the acquisition and development of industrial sites and to provide financial assistance for the acquisition or renovation of capital assets by industrial companies locating or expanding within the County.

Additionally, the County reports the following fund type:

• Fiduciary Funds—These funds are used to account for assets held by the County in a trustee capacity or as an agent for individuals, private organizations, other governmental units, and/or other funds. Trust funds account for resources received and disbursements made in accordance with trust agreements or applicable legislative enactments for each particular fund. Fiduciary funds include the Custodial Fund. Activities reported in the fiduciary funds include monies from outside entities, controlled and administered by the County for the benefit of others.

During the course of operations the County has activity between funds for various purposes. Any residual balances outstanding at year end are reported as due from/to other funds and advances to/from other funds. While these balances are reported in fund financial statements, certain eliminations are made in preparation of the government-wide financial statements. Balances between the funds included in governmental activities are eliminated so that only the net amount is included as internal balances in the governmental activities column. Similarly, balances between the funds included in business-type activities (i.e., the enterprise funds) are eliminated so that only the net amount is included as internal balances in the business-type activities column.

Further, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column. Similarly, balances between the funds included in business-type activities are eliminated so that only the net amount is included as transfer in the business-type activities column.

Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as *current financial resources* or *economic resources*. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The governmental fund financial statements are reported using the *current financial resources measurement* focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers tax revenues to be available if they are collected within 60 days of the end of the current fiscal period and considers all other revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt services expenditures, as well as expenditures related to claims and judgments, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

Property taxes, sales taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Entitlements are recorded as revenues when all eligibility requirements are met, including any time requirements, and the amount is received during the period or within the availability period for this revenue sources (within 60 days of year-end). Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements have been met, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year-end). All other revenue items are considered to be measurable and available only when cash is received by the government.

The proprietary funds and fiduciary funds are reported using the *economic resources measurement focus* and the *accrual basis of accounting*.

Budgetary Information

Annual appropriated budgets are adopted and employed for control of the General Fund; the Road, Sewer, Downtown Mall, E-911, and Emergency Response Special Revenue Funds; the Utilities Aggregation Enterprise Fund; and the Debt Service Fund, minimally detailed to the department and account level. These budgets are adopted on a basis consistent with GAAP, except that encumbrances are reported as budgetary expenditures in the year of incurrence of commitment to purchase in the General Fund, the enumerated Special Revenue Funds and the Debt Service Fund. All unencumbered appropriations lapse at the end of the fiscal year. Budgetary comparisons presented in this report are on the budgetary basis and represent the budget as modified. Annual appropriated budgets are not employed for the Grants and Community Development Special Revenue Funds.

Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance

Cash, Cash Equivalents and Investments—All highly liquid investments with an original maturity date of three months or less are considered to be cash equivalents. Investments are stated at fair value, the amount at which a financial instrument could be exchanged in a current transaction between willing parties.

Restricted Cash and Cash Equivalents—Restricted cash represents amounts to support restricted fund balance, amounts with constraints placed on their use by either external parties and/or statute, amounts held on behalf of others, and for unspent bond proceeds.

Receivables—Receivables are stated net of estimated allowances for uncollectible amounts. Amounts due from state and federal governments represent amounts owed to the County to reimburse it for expenditures incurred pursuant to state and federally funded programs. All major revenues of the County are considered "susceptible to accrual" under the modified accrual basis. These include property tax, sales tax, State and Federal aid, and various grant program revenues.

Prepaid Items—Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The cost of prepaid items is recorded as expenses/expenditures when consumed rather than when purchased.

Capital Assets—All capital assets which are acquired or constructed for general governmental purposes are reported as expenditures in the fund that finances the asset acquisition and are accounted for and reported in the government-wide financial statements as capital assets, if they meet the County's capitalization criteria. These statements also contain the County's infrastructure assets that are required to be capitalized under GAAP. Infrastructure assets include public domain assets such as roads, bridges, and sewer systems. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation. Major outlays for capital assets and improvements are capitalized as projects are constructed. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Equipment with an initial individual cost equal to or greater than \$10,000 and an estimated useful life of three or more years is capitalized. All purchases of library books are capitalized because there is no minimum capitalization threshold.

Property, plant, and equipment of the primary government, as well as the component units, are depreciated using the straight-line method over the following estimated useful lives:

	Estimated Useful
	Life (Years)
Improvements other than buildings	5-25
Buildings and improvements	15-40
Infrastructure	20-100
Library collections	5-10

The Buffalo and Erie County Public Library has a rare book collection that is classified as a Work of Art and Historical Treasure for financial reporting purposes. This collection is deemed an inexhaustible asset, and therefore, is not depreciated.

When capital assets are retired, or otherwise disposed of, the cost and related accumulated depreciation are removed from the accounts, and any resulting gain or loss is reflected in income for the period in the government-wide statements. Amortization of capital leases is computed using the straight-line method over the lease term or the estimated useful lives of the assets, whichever is shorter. Maintenance and repairs are charged to expense as incurred; significant renewals and betterments are capitalized.

The *capital outlays* character classification is employed only for expenditures reported in the Capital Projects Fund. Routine capital expenditures in the General Fund and other governmental funds are included in the appropriate functional category (for example, the purchase of a new police vehicle included as part of *expenditures—public safety*). At times, amounts reported as *capital outlays* in the Capital Projects Fund will also include non-capitalized, project-related costs (for example, furnishings).

Unearned Revenue—Certain cash receipts have not met the revenue recognition criteria for government-wide or fund financial statement purposes. The County received cash in advance related to grants, but has not performed the services, and therefore recognizes a liability. Included within unearned revenues at December 31, 2021, the County reported \$77,237,021 within the Emergency Response Fund for unspent American Rescue Plan Act funds.

Deferred Outflows/Inflows of Resources—In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. At December 31, 2021, the County's primary government has four items that qualify for reporting in this category. The first item is related to the deferred charge on refunding which results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The second relates to pensions and represents the effect of the net change in the County's proportion of the collective net pension asset or liability, the difference during the measurement periods between the County's contributions and its proportionate share of the total contribution to the pension systems not included in the pension expense, and any contributions to the pension systems made subsequent to the measurement date. The third item represents the effects of the change in the County's proportion of the collective OPEB liability and difference during the measurement period between certain of the employer's contributions and its proportionate share of the total of certain contributions from employers included in the collective OPEB liability. The last item relates to the deferred outflow on ETASC's forward purchase agreement swap relating to the accumulated increase in its fair value.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. At December 31, 2021, the primary government of the County has four items that qualify for reporting in this category. The first item is a deferred gain on refunding, which the County reports within its governmental activities. A deferred gain on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The second item represents the effect of the net change in the County's proportion of the collective net pension liability and the difference during the measurement periods between the County's contributions and its proportionate share of total contributions to the pension system not included in pension expense and is reported on the government-wide statements. The third item represents the effects of the change in the County's proportion of the collective OPEB liability and difference during the measurement period between certain of the employer's contributions and its proportionate share of the total of certain contributions from employers included in the collective OPEB liability and is reported on the government-wide financial statements. The final item, reported within the governmental fund financial statements represents unavailable revenues from property taxes. This amount is deferred and recognized as an inflow of resources in the period that the amount becomes available.

Net Position Flow Assumption—Sometimes the County will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted—net position and unrestricted—net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the County's policy to consider restricted—net position to have been depleted before unrestricted—net position is applied.

Fund Balance Flow Assumption—Sometimes the County will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the County's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

Fund Balance Policies—Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The County itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance). The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the County's highest level of decision-making authority. The Erie County Legislature is the highest level of decision-making authority for the County that can, by adoption of a Legislative Resolution prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the resolution remains in place until a similar action is taken (the adoption of another resolution) to rescind or revise the limitation.

Amounts in the assigned fund balance classification are intended to be used by the County for specific purposes but do not meet the criteria to be classified as committed. The County Legislature authorizes assigned amounts of fund balance. The County Legislature may also assign fund balance when appropriating fund balance to lower a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment.

Revenues and Expenditures/Expenses

Program Revenues—Amounts reported as *program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions (including special assessments) that are restricted to meeting the operational or capital requirements of a particular function or segment. All taxes, including those dedicated for specific purposes, and other internally dedicated resources are reported as general revenues rather than as program revenues.

Property Tax Revenue Recognition—The County-wide property tax is levied by the County Legislature effective January 1 of the year the taxes are recognizable as revenue. Taxes become a lien on the related property on January 1 of the year for which they are levied. Accordingly, property tax is only recognized as revenue in the year for which the levy is made, and to the extent that such taxes are received within the reporting period or 60 days thereafter in the fund financial statements.

Delinquent property taxes not collected at year-end (excluding collections in the 60-day subsequent period) are recorded as deferred inflow—unavailable revenue in the fund financial statements. The portion of delinquent property taxes for prior years estimated to be uncollectible at December 31, 2021, amounted to \$55,110,694. This amount has been recorded as an allowance against the property taxes receivable account.

Compensated Absences—Most employees are granted vacation, personal, and sick leave and earn compensatory time in varying amounts. When they leave service, employees are entitled to payment for accumulated vacation and unused compensatory time at various rates subject to certain maximum limitations. In addition, depending on the applicable collective bargaining agreement, retirees may be eligible to receive a direct cash payment for a portion of unused sick time upon retirement.

Compensated absences for governmental fund type employees are reported as a liability and expense in the government-wide financial statements. Governmental funds recognize the expenditure when paid. For proprietary fund type employees, the accumulation is recorded as an accrued liability and/or other long-term obligation of the proprietary fund type.

Payment of compensated absences recorded in the government-wide financial statements is dependent upon many factors; therefore, timing of future payment is not readily determinable. However, management believes that sufficient resources will be made available for the payment of compensated absences when such payments become due. Financial information regarding compensated absences is included in Note 13.

Pension Plans—The County is mandated by New York State law to participate in the New York State Teacher's Retirement System and the New York State Local Employees' Retirement System. For purposes of measuring the net pension liability, deferred outflows and inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the defined benefit pension plan, and changes thereof, have been determined on the same basis as they are reported by the respective defined benefit pension plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. More information regarding pensions is included in Note 8.

Other Postemployment Benefits—In addition to providing pension benefits, the County provides health insurance benefits for retired employees as required by the union contracts. The employees become eligible for these benefits if they reach normal retirement age while working for the County. More information regarding OPEB is included in Note 9.

Proprietary Funds Operating and Nonoperating Revenues and Expenses—Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing educational services and the purchase and resale of utilities in connection with the proprietary fund's ongoing operations. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses. The principal operating revenues of the College and the ILDC, the County's major proprietary funds, are charges to students for tuition and fees and administrative fees, respectively. Operating expenses for the College include employee wages and benefits and student scholarships. Operating expenses for the ILDC include supplies and services, depreciation expense, and a transfer to the Erie County Industrial Development Agency.

Other

Estimates—The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of revenues, expenditures/expenses, assets, liabilities, deferred outflows of resources, deferred inflows of resources, and disclosures of contingent assets and liabilities at the date of the financial statements and during the reporting period. Actual results could differ from those estimates.

Statement of Cash Flows—For purposes of reporting cash flows, cash and cash equivalents include the following items: cash on hand; cash in checking and time accounts; and certain short-term items maturing three months or less from the date acquired, as permitted by State statute.

Reclassifications—Certain amounts were reclassified from ECFSA's financial statements to conform to the County's reporting presentation. In the ECFSA's statement of revenue, expenditures, and changes in fund balances, \$41,942,831 representing principal and interest revenue received from the County relating to mirror bonds and a revenue anticipation note purchased by the ECFSA, and \$549,722,331 representing sales tax revenue and other distributions to the County, were reclassified as transfers in and transfers out, respectively.

Adoption of New Accounting Pronouncements—During the year ended December 31, 2021, the County implemented GASB Statements No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period; No. 91, Conduit Debt Obligations; No. 92, Omnibus 2020; No. 93, Replacement of Interbank Offered Rates; No. 97, Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans—an amendment of GASB Statements No. 14 and No. 84, and a suppression of GASB Statement No. 32, and No. 98, The Annual Comprehensive Financial Report. GASB Statement No. 89 enhances the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and to simplify accounting for certain interest costs. GASB Statement No. 91 clarifies the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a

liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improving required note disclosures. GASB Statement No. 92 enhances comparability in accounting and financial reporting and improves the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements. GASB Statement No. 93 addresses those and other accounting and financial reporting implications that result from the replacement of an interbank offered rate ("IBOR"). GASB Statement No. 97 increases the consistency and comparability related to the reporting of fiduciary units, mitigates costs associated with the reporting of certain defined contribution plans and enhances the relevance, consistency and comparability of the accounting and reporting for Internal Revenue Code Section 457 deferred compensation plans. GASB Statement No. 98 establishes the term annual comprehensive financial report and its acronym ACFR, which replaces the acronym for comprehensive annual financial report. The implementation of GASB Statements No. 89, 91, 92, 93, 97 and 98 did not have a material impact on the County's financial position or results from operations.

Future Impacts of Accounting Pronouncements—The County has not completed the process of evaluating the impact that will result from adopting GASB Statements No. 87, Leases; and No. 99, Omnibus 2022, effective for the year ending December 31, 2022, No. 94, Public-Private and Public-Public Partnerships and Availability Payment Arrangements; and No. 96, Subscription-Based Information Technology Arrangements, effective for the year ending December 31, 2023, and No. 100, Accounting Changes and Error Corrections—an amendment of GASB Statement No. 62; and No. 101, Compensated Absences, effective for the year ending December 31, 2024. The County is, therefore, unable to disclose the impact that adopting GASB Statements No. 87, 94, 96, 99, 100, and 101 will have on its financial position and results of operations when such statements are adopted.

Stewardship, Compliance and Accountability

Legal Compliance—Budgets—The County's annual procedures in establishing the budgetary data reflected in the basic financial statements are as follows:

- In accordance with the County Charter and Administrative Code, no later than October 15, the County Executive submits a tentative operating and capital budget which details proposed expenditures and the proposed means of financing to the Erie County Legislature for the fiscal year commencing the following January 1. The College budget is not included in the County Executive's tentative budget, since it is separately adopted during the first County legislative meeting in July for the fiscal year commencing September 1.
- After public hearings are conducted to obtain taxpayer comments, the County Legislature (governing board) adopts the budget no later than the second Tuesday in December.
- The County Executive is authorized to make budget transfers within the same administrative unit up to a cumulative total of \$10,000 between accounts or line items. Any proposed transfer which would result in an increase exceeding \$10,000 in any one line item in the budget, as adopted during the fiscal year or would affect any salary rate or salary total, would need prior approval by resolution of the County Legislature. In no instance shall a transfer be made from appropriations for debt service, and no appropriations may be reduced below any amount which is required by law to be appropriated.
- The Emergency Response Special Revenue Fund was established to account for revenues received
 from the Federal Emergency Management Agency and expenditures associated with the cleanup of
 major storm damage that occurred in October 2006 and November 2014. This fund also includes
 activities related to the County's COVID-19 pandemic response.

- Capital Projects Funds are subject to project budgets determined primarily by the bonding authorizations used to fund a particular project rather than annual budgetary appropriations. These budgets do not lapse at year-end; rather, they lapse upon termination of the project.
- Expenditures within the General, Special Revenue, Utilities Aggregation Enterprise, and the Debt Service funds may not legally exceed the amount appropriated for such accounts within a department. During the year, numerous supplementary appropriations were necessary.

Individual governmental fund comparisons of budgetary and actual data at the legal level of control established by the adopted budget (i.e., minimally the department and account level) are not presented in this report for those funds with annual appropriated budgets due to the excessive detail involved. However, a separate budgetary comparison report is available which contains this information. This report can be obtained from the Erie County Office of the Comptroller, 95 Franklin Street, Room 1100, Buffalo, New York 14202.

Encumbrances represent commitments related to unperformed contracts for goods or services. Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded for budgetary control purposes to reserve that portion of the applicable appropriations, is employed in all County funds except the Enterprise Funds and the Custodial Fund. Outstanding encumbrances at year end, except for grant-related commitments that are not reported in the financial statements, are presented for GAAP reporting purposes as assignments of fund balances, and do not constitute expenditures or liabilities because the commitments will be honored during the subsequent year. Unencumbered appropriations lapse at fiscal year-end.

The County reports its budgetary status with the actual data including encumbrances as charges against budgeted appropriations. Following is a reconciliation of the budgetary basis (i.e. non-GAAP) and the GAAP basis operating results (dollars in thousands):

	Ge	neral Fund
Deficiency of revenues and other financing sources under expenditures and other financing uses - GAAP basis	\$	173,648
Less: Encumbrances at December 31, 2021		3,805
Plus: Encumbrances at January 1, 2021		6,185
Deficiency of revenues and other financing sources under expenditures and other financing uses - basis of budgeting	\$	176,028

Budget columns presented in the accompanying financial statements reflect deficiencies of revenues and other financing sources over expenditures and other financing uses. These deficiencies are caused by the anticipated use of prior-year's fund balance, which had been assigned for 2021 expenditures through the budget process. When compared to the final budget, the County overspent on Health by \$1,139 due to unforeseen expenditures for mental health services.

Commitments related directly to the Grants and the Community Development Special Revenue Funds in the amounts of \$15,783,988 and \$4,456,515, respectively, at December 31, 2021, are not reported on the GAAP financial statements. Budget appropriations are not made available for these commitments until grant revenues are recognized at the time of expenditure.

Deficit Net Position—The Governmental Activities reported a total net position deficit of approximately \$706,933,000 at December 31, 2021, resulting primarily from the effect of GASB required recognition of the obligation for other post-employment benefits annually and also from ETASC's net position deficit of \$310,001,836, which is caused by its recognition of bonds payable with no offsetting capital assets.

The College Proprietary Fund reported a total net position deficit of \$186,556,953 that primarily represents the effect of GASB required recognition of other post-employment benefits annually. It is anticipated that this trend will continue.

2. CASH, CASH EQUIVALENTS AND INVESTMENTS

Primary Government, Fiduciary Fund and Library Component Unit

Available cash of the County is deposited and invested in accordance with the County's own written investment guidelines which have been established by the Comptroller's Office, approved by the County Legislature and are in compliance with provisions of applicable State statutes. The ECFSA does not have a formal investment policy.

Custodial Fund bank accounts are maintained at financial institutions where monies of the County's other funds are also on deposit. In addition, the Library does not maintain a separate bank account; instead, it participates in the pooled cash of the County. The banks calculate and report FDIC coverage and collateral requirements for the County's Custodial Fund, the County's other funds and Library together, separately from that of the College.

Interest Rate Risk—As a means of limiting its exposure to fair value losses arising from fluctuating interest rates, it is the County's policy to generally limit investments to municipal bonds or investments of 180 days or less.

Credit Risk—In compliance with New York State law, it is the County's policy to limit its investments to obligations of the United States of America, obligations guaranteed by agencies of the United States of America where the payment of principal and interest are guaranteed by the United States of America, obligations of the State of New York, time deposit accounts and certificates of deposit issued by a bank or trust company located in and authorized to do business in New York State and certain joint or cooperative investment programs.

Custodial Credit Risk—For investments, this is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. A margin of 2% or higher of the market value of purchased securities in repurchase transactions must be maintained and the securities must be held by a third party in the County's name. For deposits, this is the risk that in the event of a bank failure, the County's deposits may not be returned to it. Collateral is required for deposits and certificates of deposit in an amount equal to or greater than the amount of all deposits not covered by federal deposit insurance. Banks can satisfy collateral requirements by furnishing a letter of credit, a surety bond, or by pledging eligible securities as specified in Section 10 of New York State General Municipal Law. New York State Education Law does not require collateral for college checking accounts, unless the Board of Trustees deems it necessary. If collateral is required, it can be in the form of a surety bond or obligations of the United States, the State, or any municipality or college of the State. Certain balances for accounts held in trust are collateralized by the State of New York.

Concentration of Credit Risk—To promote competition in rates and service cost, and to limit the risk of institutional failure, County deposits and investments are placed with multiple institutions. The general rule is not to place more than \$200,000,000 or 50% of the County's total investment portfolio, whichever is less, in overnight investments with any one institution.

Deposits—The County deposits cash into a number of bank accounts. Monies must be deposited in demand, time or NOW accounts or certificates of deposit issued by FDIC-insured commercial banks or trust companies located within the State. Some of the County's accounts are required by various statutes and

borrowing restrictions for specific funds, while the remainder are used for County operating cash and for investment purposes.

As of December 31, 2021 (August 31, 2021 as to the College), the bank deposits of the primary government, Library, and Custodial Fund were either FDIC insured or fully collateralized with securities held by the pledging financial institution's agent in the County's name.

Cash and Cash Equivalents—All highly liquid investments with an original maturity date of three months or less are considered to be cash equivalents. Existing policies require that any underlying securities for repurchase transactions must be only federal obligations. Such obligations are explicitly guaranteed by the U.S. Government and therefore not considered to have credit risk. At December 31, 2021, the fair value of money market accounts was \$119,149,176 which were fully collateralized with securities held by the pledging financial institution's agent in the County's name. In addition, ECFSA has \$24,863,478 in money market accounts at December 31, 2021.

Investments—All investments are carried at fair value and are held by a third party in the County's or ETASC's name. Investments for the primary government at year-end are shown below (dollars in thousands):

	Fair	
	Value	
Municipal bonds	\$	200
Corporate commercial paper		19,611
Total investments	\$	19,811

The County's investment in municipal bonds at December 31, 2021 consists of \$200,000 of Gulf Coast Waste Disposal Authority of Texas revenue bonds maturing September 1, 2025 that were rated Aaa by Moody's.

ETASC's investment in corporate commercial paper at December 31, 2021 consisted of \$19,610,862 of General Electric Capital Corporation Commercial Paper which was rated P-1 by Moody's.

Fair Value Measurements—The County has adopted GASB No. 72, Fair Value Measurement and Application. This guidance requires entities to expand their fair value disclosures by determining major categories of debt and equity securities within the fair value hierarchy on the basis of the nature and risk of the investment. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Management utilizes valuation techniques that maximize the use of observable inputs (Level 1 and 2) and minimize the use of unobservable inputs (Level 3) within the fair value hierarchy established by GASB. Assets and liabilities carried at fair value are required to be classified and disclosed in one of the following three categories:

- Level 1 Valuations based on quoted prices in active markets for identical assets that the County has the ability to access.
- Level 2 Valuations based on quoted prices in active markets for similar assets, quoted prices in markets that are not active or for which all significant inputs are observable, directly or indirectly.
- Level 3 Valuations based on inputs that are unobservable and significant to the overall fair value measurement. These are generally company generated inputs and are not market-based inputs. The County has no Level 3 assets.

The primary government has the following fair value measurements as of December 31, 2021:

Description	_ <u>I</u>	Level 1		Level 2		Level 3		Total		
Debt Securities:										
Municipal bonds	\$	200	\$	-	\$	-	\$	200		
Corporate commercial paper		19,611						19,611		
Total	\$	19,811	\$		\$		\$	19,811		

Erie County Medical Center Corporation ("ECMCC")

The ECMCC maintains various accounts for depositing, disbursing and investing its funds. The ECMCC's investments are made in accordance with State regulations and its investment guidelines.

Cash and Cash Equivalents—Include cash on hand and monies deposited in checking and money market accounts. Excluding assets whose use is limited, cash and cash equivalents total \$72,425,000 as of December 31, 2021.

Interest Rate Risk—As a means of limiting its exposure to fair value losses arising from fluctuating interest rates, it is the ECMCC's policy to generally limit investments to maturities of less than one year.

Investments—All investments are carried at fair value, and are categorized as insured or uninsured, and collateralized by securities held by the pledging financial institution in the ECMCC's name. The ECMCC's investments and restricted cash and cash equivalents as of December 31, 2021 are shown below (dollars in thousands).

	Fair
	Value
Money market mutual funds, bank accounts and deposits	\$ 99,298
Marketable equity securities	35,008
Corporate bonds	54,621
Total investments and restricted cash and cash equivalents	
ECMCC primary government	188,927
Foundation Component Unit	2,991
RHEC Component Unit	1,124
Physician Endowment Component Unit	9,923
Total ECMCC investments and restricted cash and cash equivalents	\$ 202,965
	Fair
	Value
Investments - unrestricted	\$ 21,488
Restricted cash and cash equivalents	181,477
Total	\$ 202,965

Fair Value Measurements—ECMCC primary government has the following fair value measurements as of December 31, 2021 (dollars in thousands):

Description	Level 1		vel 1 Level 2		Level 3		Total	
Investments and assets whose use is limited:								
Cash and cash equivalents	\$	99,298	\$	-	\$	-	\$	99,298
Marketable equity securities:								
Mid-cap value equities		5,643		-		-		5,643
Growth equities		2,351		-		-		2,351
Global core equities		14,040		-		-		14,040
International equities		12,974		-		-		12,974
Short-term fixed income		54,621						54,621
Total	\$	188,927	\$		\$		\$	188,927

Other Component Units

Erie Community College Foundation, Inc.—The Foundation considers all money market mutual funds and highly liquid investments available for current use with an initial maturity of three months or less to be cash equivalents.

Financial instruments that potentially subject the Foundation to off-balance-sheet credit risk include cash and cash equivalents on deposit with financial institutions which were insured for up to \$250,000 by the U.S. Federal Deposit Insurance Corporation. At various times throughout the year ended August 31, 2021 the Foundation's balance in its accounts has exceeded these federally insured limits.

The Foundation uses appropriate valuation techniques based on the available inputs to measure the fair value of its investments. The Foundation's investments are reported at fair value as follows (dollars in thousands):

		Quoted			
	Fair		ket Prices		
	 Value		evel 1)		
Fixed income	\$ 2,407	\$	2,407		
Equity securities	 4,019		4,019		
	\$ 6,426	\$	6,426		

Auxiliary Services Corporation of Erie Community College, Inc.—For the year ended August 31, 2021 the Corporation reported cash, cash equivalents and investments of \$1,537,183 and receivables of \$63,139, as financial assets available for general expenditure that are, without donor or other restrictions limiting their use, within one year of the balance sheet date. The Corporation ensures funds are invested to provide high levels of safety and liquidity, while also looking to maximize yield in a conservative manner. An adequate amount of reserves will be maintained separately from the Corporation's investments, to be able to sustain operations for a three month period.

3. RESTRICTED CASH AND CASH EQUIVALENTS

Primary Government

Restricted Cash and Cash Equivalents—At December 31, 2021 the County reported the following restricted cash and cash equivalents (dollars in thousands):

	Fa	air Value
Handicapped parking	\$	156
ECFSA General Fund		976
Emergency response		2,183
Debt service		24,804
Capital expenditures		165,826
Total	\$	193,945

Erie County Medical Center Corporation ("ECMCC")

Assets Whose Use is Limited—Assets whose use is limited are reported as restricted cash and cash equivalents at December 31, 2021 and consist of the following (dollars in thousands), as shown below.

	Fa	air Value
Patient and resident's trust cash	\$	471
Restricted for debt service principal and interest		12,022
Medical and dental staff funds		863
Designated for retiree health obligations		24,831
Designated for self insurance		38,817
Designated for long-term investment		18,595
Designated for DSRIP program		67,555
NYS voluntary defined contribution plan escrow		47
Foundation Component Unit		2,991
Physicians Endowment Component Unit		9,923
Restricted - insured workers' compensation collateral		5,362
Total	\$	181,477

4. PROPERTY TAXES

The Countywide property tax is levied by the County upon the taxable real property in the towns and cities in the County in late December of each year at the last meeting of the County Legislature and becomes a lien on the next succeeding January 1. Such taxes are collected by the respective collection officers in each town and in the cities of Lackawanna and Tonawanda until the date established for return of the tax rolls to the County, which can be no later than September 15. For the City of Buffalo, the County collects these taxes from the lien date.

With respect to the cities, the County taxes are due by February 15, and penalties are imposed as follows: 1.5% prior to March 1; 3% prior to March 16; 4.5% prior to April 1; 6% prior to April 16; 7.5% prior to May 1; and 1.5% additional each month thereafter. The cities each levy and collect their city taxes, and the County is not responsible for any unpaid city taxes. The County is responsible only for uncollected County taxes levied in such cities.

With respect to the towns, the countywide property tax is levied by the County together with town property taxes, which include special district, fire district, and highway taxes. In towns of the first class, taxes are due without penalties by February 15. Penalties are 1.5% prior to March 1; 3% prior to March 16; 4.5% prior to April 2; 6% prior to April 16; 7.5% prior to May 1; and 1.5% additional for each month thereafter. In towns of the second class, taxes are due without penalty within ten days after receipt of the tax roll by the respective collection agency. Penalties are 1.5% prior to March 16 unless waived; 7.5% prior to May 1; and 1.5% additional each month thereafter. All towns first retain their share of taxes from collections and remit the balance to the County. The County is responsible for uncollected taxes of all subordinate jurisdictions, except for the three cities.

The County levies taxes for most school districts throughout the County and is responsible for uncollected school district taxes outside the cities of Buffalo, Lackawanna, and Tonawanda.

Additionally, at the option of villages within the County, the County may also be responsible for uncollected village taxes.

Constitutional Tax Limit—The amount that may be raised by the countywide tax levy on real estate in any fiscal year (for purposes other than debt service on County indebtedness) is limited to one and one-half per centum (subject to increase up to two per centum by resolution of the County Legislature) of the five-year average full valuation of taxable real estate of the County, per New York State statutes. On November 13, 1978, a local law became effective which limits the maximum amount of real estate taxes which can be levied other than for debt service to one per centum of such average full valuation of all the taxable real estate within the County.

The County constitutional tax limit (per New York State statutes) for the fiscal year ended December 31, 2021 is computed as follows (dollars in thousands):

Five-year average full valuation of taxable real estate (2017-2021)	\$ 61,883,077					
Tax limit @ 1.5% Statutory additions	\$	928,246 56,013				
Total taxing power Total levy		984,259 (346,171)				
Tax margin	\$	638,088				

5. RECEIVABLES

All major revenues of the County's governmental funds are considered "susceptible to accrual" based on the 60 day rule under the modified accrual basis. These include property tax, sales tax, state and federal aid, and various grant program revenues. The proprietary funds record revenues using the accrual basis of accounting.

Major revenues accrued by the County in the various governmental fund types at December 31, 2021 include real property taxes, interest, penalties and liens of \$145,066,787, net of an allowance for estimated uncollectible property taxes of \$55,110,694; sales and use taxes in the amount of \$60,099,994; state and federal assistance for social services of \$111,741,106; and other state and federal aid (including grants) approximating \$94,362,000.

Receivables at year-end of the County's major individual funds and nonmajor funds in the aggregate, including the applicable allowances for uncollectible accounts, are outlined on the following page (dollars in thousands).

Receivables and due from			Other	
other governments -	General	ECFSA	Governmental	
Governmental Funds	Fund	General	Funds	Total
Real property taxes, interest,				
penalties and liens	\$ 145,026	\$ -	\$ 41	\$ 145,067
Sales and use tax	-	60,100	-	60,100
Federal and state assistance for				
social services programs	111,741	-	-	111,741
Other federal and state aid	63,327	-	31,035	94,362
Other	8,186		33,192	41,378
Gross receivables	328,280	60,100	64,268	452,648
Less: allowances for uncollectibles	55,111			55,111
Total receivables	\$ 273,169	\$ 60,100	\$ 64,268	\$ 397,537
Receivables and due from			Utilities	
other governments -	College		Aggregation	
Proprietary Funds	(8/31/21)	ILDC	Fund	Total
		-		
Accounts receivable	\$ 20,359	\$ -	\$ -	\$ 20,359
Grant receivable	-	7,653	1.566	7,653
Other		61	1,566	1,627
Gross receivables	20,359	7,714	1,566	29,639
Less: allowances for uncollectibles	15,460			15,460
Total receivables	\$ 4,899	\$ 7,714	\$ 1,566	\$ 14,179

All Governmental and Proprietary Fund receivables are expected to be collected within one year.

6. CAPITAL ASSETS

Primary Government

Governmental activities—Capital asset activity for governmental activities for fiscal year ended December 31, 2021 follows (dollars in thousands):

	Balance 1/1/2021 Increa		Increases	Decreases			Balance 12/31/2021	
Capital assets, not being depreciated:								
Land	\$	34,951	\$	_	\$	_	\$	34,951
Construction in progress		54,405		31,912		(31,767)		54,550
Total capital assets not being depreciated		89,356	_	31,912		(31,767)		89,501
Capital assets, being depreciated:								
Buildings and improvements		725,218		7,942		-		733,160
Transportation network		737,422		44,342		-		781,764
Sewer network		339,244		2,589		-		341,833
Improvements other than buildings		44,787		-		-		44,787
Machinery and equipment		126,559		1,918		(4,844)		123,633
Total capital assets being depreciated		1,973,230		56,791		(4,844)		2,025,177
Less accumulated depreciation for:								
Buildings and improvements		(455,163)		(21,387)		-		(476,550)
Transportation network		(521,655)		(32,289)		-		(553,944)
Sewer network		(130,281)		(6,380)		-		(136,661)
Improvements other than buildings		(26,724)		(1,680)		-		(28,404)
Machinery and equipment		(116,989)		(2,959)		4,815		(115,133)
Total accumulated depreciation		(1,250,812)		(64,695)		4,815		(1,310,692)
Total capital assets, being depreciated, net		722,418		(7,904)		(29)		714,485
Governmental activities capital assets, net	\$	811,774	\$	24,008	\$	(31,796)	\$	803,986

Depreciation expense was charged to functions and programs of the governmental activities as follows:

Governmental activities:	
General government support	\$ 16,130
Public safety	4,618
Health	182
Transportation	32,958
Economic assistance and opportunity	157
Culture and recreation	1,769
Education	1,174
Home and community services	 7,707
Total depreciation expense—governmental activities	\$ 64,695

Business-type activities—Capital asset activity for business-type activities for fiscal year ended December 31, 2021 follows (dollars in thousands):

	Beginning			Ending
	Balance*	Increases	Decreases	Balance*
Capital assets, not being depreciated:				
Construction in progress	\$ 652	\$ 89	\$ -	\$ 741
Total capital assets, not being depreciated	652	89		741
Capital assets, being depreciated:				
Building improvements	34,979	-	-	34,979
Land improvements	64	-	-	64
Equipment	21,509	464	(22)	21,951
Library collections	1,946	54	(194)	1,806
Total capital assets, being depreciated	58,498	518	(216)	58,800
Less accumulated depreciation for:				
Building improvements	(12,055)	(1,748)	-	(13,803)
Land improvements	(49)	(3)	-	(52)
Equipment	(17,438)	(903)	23	(18,318)
Library collections	(1,046)	(178)	184	(1,040)
Total accumulated depreciation	(30,588)	(2,832)	207	(33,213)
Total capital assets, being depreciated, net	27,910	(2,314)	(9)	25,587
Total capital assets, net	\$ 28,562	\$ (2,225)	<u>\$ (9)</u>	\$ 26,328

^{*}Capital asset table above presented for the period of September 1, 2020 through August 31, 2021 for the College and for the period of January 1, 2021 through December 31, 2021 for the ILDC.

Depreciation expense for the College was \$2,831,213 for the year ended August 31, 2021. The Utilities Aggregation Fund does not have capital assets.

ILDC's land held for resale is recorded at net realizable value based on the assessment of the fair value of each project. The net realizable value as of December 31, 2021 amounted to \$7,233,513. The ILDC also had capital assets in the amount of \$650 at December 31, 2021 and reported depreciation expense of \$975.

Discretely Presented Component Units

The Buffalo and Erie County Public Library (the "Library")

Capital asset activity for the Library for the year ended December 31, 2021 was as follows (dollars in thousands):

	Balance 1/1/2021		Increases		Decreases		Balance /31/2021
Capital assets, not being depreciated: Rare book collection	\$	11,614	\$	150	\$		\$ 11,764
Capital assets, being depreciated: Machinery, equipment, and library materials		53,386		2,828		(1,595)	54,619
Less accumulated depreciation for: Machinery, equipment, and library materials		(47,658)		(2,599)		1,344	 (48,913)
Total capital assets, being depreciated, net		5,728		229	-	(251)	5,706
Total capital assets, net	\$	17,342	\$	379	\$	(251)	\$ 17,470

Depreciation expense for the Library was \$2,599,219 for the year ended December 31, 2021.

Erie County Medical Center Corporation ("ECMCC")

Capital asset activity for ECMCC for the year ended December 31, 2021 was as follows (dollars in thousands):

	Balance 1/1/2021			ncreases	Decreases		Balance 12/31/2021	
Capital assets, not being depreciated:								
Construction in progress	\$	18,704	\$	22,342	\$	(21,347)	\$	19,699
Total capital assets not being depreciated		18,704		22,342		(21,347)		19,699
Capital assets, being depreciated:								
Land and land improvements		40,455		1,169		-		41,624
Buildings and improvements		528,359		20,016		(662)		547,713
Fixed/major moveable equipment		198,578		4,144		(36,755)		165,967
Total capital assets being depreciated		767,392		25,329		(37,417)		755,304
Less accumulated depreciation		(451,933)		(35,931)		37,248		(450,616)
Total capital assets, being depreciated, net		315,459		(10,602)		(169)		304,688
Total capital assets, net	\$	334,163	\$	11,740	\$	(21,516)	\$	324,387

Depreciation expense for ECMCC was \$35,931,000 for the year ended December 31, 2021.

7. PAYABLES, ACCRUED LIABILITIES AND DUE TO OTHER GOVERNMENTS

Accrued liabilities reported by the governmental funds and proprietary funds at December 31, 2021, were as follows (dollars in thousands):

Accounts and retained percentage						Other		
payable, accrued liabilities and	Nonmajor							
due to other governments -	(General		ECFSA		Governmental		
Governmental Funds	Fund		General		Funds		Total	
Accounts payable	\$	16,712	\$	49	\$	10,532	\$	27,293
Other governments		30,306		-		79		30,385
Health and social service								
programs and agencies		66,415		-		4,843		71,258
Retained percentages		-		-		1,711		1,711
Salaries & fringes		10,010		-		1,712		11,722
Other		12,714		-		218		12,932
Total	\$	136,157	\$	49	\$	19,095	\$	155,301
Accounts payable, accrued liabilites								
due to other governments and						Utilities		
fringe benefits payable - current	(College			\mathbf{A}_{i}	ggregation		
Proprietary Funds	(8	3/31/21)	II	LDC		Fund		Total
Accounts payable	\$	1,195	\$	24	\$	2,543	\$	3,762
Fringes benefits payable - current		4,181		-		-		4,181
Other		7,270		458		28	_	7,756
Total	\$	12,646	\$	482	\$	2,571	\$	15,699

8. PENSION PLANS

All tables within this note present dollars in thousands.

Plan Descriptions and Benefits Provided

New York State and Local Employees' Retirement System ("ERS")— The County participates in the ERS, a cost-sharing multiple-employer retirement system (the "System"). ERS provides retirement benefits, as well as death and disability benefits. Obligations of employers and employees to contribute and benefits to employees are governed by the New York State Retirement and Social Security Law ("NYSRSSL"). As set forth in the NYSRSSL, the Comptroller of the State of New York ("Comptroller") serves as sole trustee and administrative head of the ERS. System benefits are established under the provisions of the NYSRSSL. Once a public employer elects to participate in the System, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. The System is included in the State's financial report as a pension trust fund. That report may be found at www.osc.state.ny.us/retire/publications/index.php or obtained by writing to the New York State and Local Retirement System, 110 State Street, Albany, NY 12244.

The System is noncontributory, except for those employees who joined the ERS after July 27, 1976 who contribute 3% of their salary for the first ten years of membership and employees who joined on or after January 1, 2010, who generally contribute 3.0% to 3.5% of their salary for their entire length of service. Those joining after April 1, 2012 (Tier 6) are required to contribute a percentage ranging from 3% to 6%, based on salary. Under the authority of the NYSRSSL, the Comptroller annually certifies the actuarially determined rates expressly used in computing the employer's contributions based on the salaries paid during the ERS's fiscal year ending March 31.

New York State Teachers' Retirement System ("TRS")— The County participates in the TRS, a cost-sharing multiple-employer retirement system (the "System"). TRS provides retirement benefits as well as death and disability benefits to plan members and beneficiaries as authorized by the Education Law and the NYSRSSL. TRS is governed by a 10 member Board of Trustees. TRS benefits are established under New York State Law. Membership is mandatory and automatic for all full-time teachers, teaching assistants, guidance counselors and administrators employed in New York State Public Schools and BOCES who elect to participate in TRS. Once a public employer elects to participate in TRS, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. Additional information regarding TRS may be obtained by writing to the New York State Teachers' Retirement System, 10 Corporate Woods Drive, Albany, NY 12211-2395 or by referring to the NYSSTR Annual Comprehensive Financial Report which can be found on TRS's website at www.nystrs.org.

Pension Liabilities/(Assets), Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions—At December 31, 2021, the County reported the following liabilities/(asset) for its proportionate share of the net pension liability/(asset) for ERS and TRS (dollars in thousands), shown below. The net pension liability/(asset) was measured as of March 31, 2021 for ERS and as of June 30, 2021 for TRS. The total pension liability/(asset) used to calculate the net pension liability/(asset) were determined by actuarial valuations as of April 1, 2020 and June 30, 2020, respectively, with update procedures used to roll forward the total net pension liability/(asset) to the measurement dates. The County's proportion of the net pension liability/(asset) were based on projections of the County's long-term share of contributions to the Systems relative to the projected contributions of all participating members, actuarially determined. This information was provided by the Systems in reports provided to the County and College. For ERS, the Library is under the County's plan. The County determined a percentage allocated to the Library for their portion of the County's net pension liability.

			TRS					
		Governmental Activities		Business-type Activities		imary ernment	Business-type Activities	
Measurement date	March 3	1, 2021	March	31, 2021	March	a 31, 2021	Jun	e 30, 2021
Net pension liability/(asset)	\$	987	\$	93	\$	1,080	\$	(17,554)
County's portion of the Plan's total net pension liability/(asset)	0.9	92138%	0	.093023%		1.085161%		0.101297%

For the year ended December 31, 2021, the County recognized ERS pension expense of \$21,214,983 and \$1,990,774 for governmental activities and business-type activities, respectively. The County recognized TRS pension expense of \$(1,062,974) for business-type activities. The aggregate amount of pension expense for the primary government for ERS and TRS for the year ended December 31, 2021 was \$22,142,783. At December 31, 2021 and August 31, 2021 (as to the College), the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources							
		ERS						TRS
		Governmental Activities		Business-type Activities		Primary Government		iness-type ctivities
Differences between expected and								
actual experiences	\$	12,050	\$	1,131	\$	13,181	\$	2,419
Changes in assumptions		181,411		17,032		198,443		5,775
Changes in proportion and differences								
between the County's contributions and		1.766		1.60		1.020		0.6
proportionate share of contributions		1,766		162		1,928		86
County contributions subsequent to the measurement date		21.510		1 626		22 146		1 265
		31,510		1,636	<u></u>	33,146	Φ.	1,365
Total	\$	226,737	<u>\$</u>	19,961	\$	246,698	\$	9,645
			Def	erred Inflow	s of R	esources		
				ERS			- 1	TRS
	Gove	rnmental	Busin	ness-type	P	rimary	Busi	iness-type
	Ac	tivities	Ac	tivities	Go	vernment	A	ctivities
Differences between expected and								
actual experiences	\$	-	\$	-	\$	-	\$	91
Changes in assumptions		3,421		321		3,742		1,022
Net difference between projected and								
actual earnings on pension plan investments	2	283,421		26,609		310,030		18,373
Changes in proportion and differences								
between the County's contributions and								
proportionate share of contributions		5,248		491		5,739		336
Total	\$ 2	292,090	\$	27,421	\$	319,511	\$	19,822

The County's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2022 and August 31, 2022 (as to the College).

Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as shown below.

				ERS	TRS			
Year Ending December 31, (*August 31,)	Governmental Activities		Business-type Activities*		Primary Government			iness-type
2022	\$	(18,261)	\$	(1,715)	\$	(19,976)	\$	(2,322)
2023		(7,125)		(669)		(7,794)		(2,699)
2024		(16,216)		(1,523)		(17,739)		(3,422)
2025		(55,261)		(5,189)		(60,450)		(4,495)
2026		-		-		-		817
Thereafter		-		-		-		579

Actuarial Assumptions—The total pension liability as of the measurement date was determined by using actuarial valuations as noted in the table below, with update procedures used to roll forward the total pension liability to the respective measurement dates. The actuarial valuations used the actuarial assumptions presented below:

	ERS	TRS
Measurement date	March 31, 2021	June 30, 2021
Actuarial valuation date	April 1, 2020	June 30, 2020
Interest rate	5.9%	6.95%
Salary scale	4.4%	1.95%-5.18%
Decrement tables	April 1, 2015-	July 1, 2015-
	March 31, 2020	June 30, 2020
Inflation rate	2.7%	2.4%
Cost-of-living adjustment	1.4%	1.4%

For TRS, annuitant mortality rates are based on July 1, 2015 – June 30, 2020 System experience with adjustments for mortality improvements based on the Society of Actuaries Scale MP2020, applied on a generational basis. For ERS, annuitant mortality rates are based on April 1, 2015 – March 31, 2020 System's experience with adjustments for mortality improvements based on the Society of Actuaries' Scale MP-2020.

For TRS, the actuarial assumptions used in the June 30, 2020 valuation are based on the results of an actuarial experience study for the period July 1, 2015 – June 30, 2020. For ERS, the actuarial assumptions used in the April 1, 2020 valuation are based on the results of an actuarial experience study for the period April 1, 2015 – March 31, 2020.

The long-term rate of return on pension plan investments was determined using a building block method in which the best estimate ranges of expected future real rates of return (expected returns net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by each the target asset allocation percentage and by adding expected inflation. Best estimates of the arithmetic real rates of return for each major asset class included in the target asset allocation are summarized in the table on the following page.

			Long I ch	п Ехрестей
<u>-</u>	Target Alloc	eation	Real Rate	e of Return
_	TRS	ERS	TRS	ERS
Measurement date			June 30, 2021	March 31, 2021
Asset class:				
Domestic equities	33.0 %	32.0 %	6.8 %	4.1 %
International equities	16.0	15.0	7.6	6.3
Global equities	4.0	0.0	7.1	0.0
Private equity	8.0	10.0	10.0	6.8
Real estate	11.0	9.0	6.5	5.0
Absolute return strategies	0.0	4.0	0.0	3.6
Domestic fixed income securities	16.0	0.0	1.3	0.0
Global fixed income securities	2.0	0.0	0.8	0.0
High-yield fixed income securities	1.0	0.0	0.0	0.0
Opportunistic portfolio	0.0	3.0	0.0	4.5
Private debt	1.0	0.0	5.9	0.0
Real assets	0.0	3.0	3.8	6.0
Bonds and mortgages	7.0	23.0	3.3	0.0
Cash	1.0	1.0	(0.2)	0.5
Total	100.0 %	100.0 %		

Long-Term Expected

Discount Rate—The discount rate used to calculate the total pension liability/(asset) was 6.95% for TRS and 5.90% for ERS. The projection of cash flows used to determine the discount rate assumes that the contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially. Based upon the assumptions, the Systems' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability/(asset).

Sensitivity of the Proportionate Share of the Net Pension Liability/(Asset) to the Discount Rate Assumption—The chart on the following page presents the County's proportionate share of the net pension liability/(asset) calculated using the discount rate of 6.95% for TRS and 5.90% for ERS, as well as what the County's proportionate share of the net pension liability/(asset) would be if it were calculated using a discount rate that is one percentage-point lower (5.95% for TRS and 4.90% for ERS) or one percentage-point higher (7.95% for TRS and 6.90% for ERS) than the current assumption.

			Current Assumption			1% Increase
ERS		(4.90%)		(5.90%)		(6.90%)
Governmental Activities:						
Employer's proportionate share						
of the net pension liability/(asset)	\$	273,633	\$	987	\$	(250,458)
Business-type Activities:						
Employer's proportionate share						
of the net pension liability/(asset)	\$	25,710	\$	93	\$	(23,532)
Primary Government:						
Employer's proportionate share						
of the net pension liability/(asset)	\$	299,343	\$	1,080	\$	(273,990)
		1%		Current	1%	
		Decrease	A	ssumption		Increase
TRS		(5.95%)		(6.95%)		(7.95%)
Business-type Activities (College):						
Employer's proportionate share						
of the net pension liability/(asset)	\$	(1,842)	\$	(17,554)	\$	(30,758)

Pension Plan Fiduciary Net Position—The components of the current-year net pension liability/(asset) of the employers as of the respective valuation dates, were as follows:

_	TRS	ERS
Valuation date	June 30, 2020	April 1, 2020
Employers' total pension liability	\$ 130,819,415	\$ 220,680,157
Plan fiduciary net position	148,148,457	220,580,583
Employers' net pension liability/(asset)	<u>\$ (17,329,042)</u>	\$ 99,574
System fiduciary net position as a percentage		
of total pension liability/(asset)	113.2%	100.0%

Payables to the Pension Plan—For TRS, employer and employee contributions for the fiscal year ended August 31, 2021 are paid to the System in September, October and November 2021. Accrued retirement contributions as of August 31, 2021 represent employee and employer contributions for the fiscal year ended August 31, 2021 based on paid TRS wages multiplied by the employer's contribution rate, by tier, and employee contributions for the fiscal year as reported to the TRS System. The College reports accrued retirement contributions as of August 31, 2021 of \$1,936,523.

For ERS, employer contributions are paid annually based on the System's fiscal year which ends of March 31st. Accrued retirement contributions as of August 31, 2021 represent the projected employer contribution for the period of April 1, 2021 through August 31, 2021 based on paid ERS wages multiplied by the employer's contribution rate, by tier. The College reports accrued retirement contributions as of August 31, 2021 of \$2,065,712.

Defined Contribution Plan

Teachers' Insurance and Annuity Association - College Retirement Equities Fund

Plan Description—TIAA/CREF is a college Optional Retirement Program ("ORP") and offers benefits through annuity contracts. The TIAA/CREF issues a publicly available financial report that contains financial statements and required supplementary information for the System. The Report may be obtained by writing to the Teachers' Insurance and Annuity Association – College Retirement Equities Fund, 730 Third Avenue, New York, New York, 10017.

Funding Policy—TIAA/CREF provides benefits through annuity contracts and provides retirement and death benefits to those employees who elected to participate in the ORP. Benefits are determined by the amount of individual accumulations and the retirement income option selected. All benefits generally vest after the completion of one year of service if the employee is retained thereafter. TIAA/CREF is contributory for employees who joined after July 27, 1976, who contribute 3 percent (3.0%) of their salary. For employees enrolled after July 27, 1992, the College contributes 8 percent (8.0%) of salary for the first seven years of employment and 10 percent (10.0%) of salary thereafter. For employees enrolled between July 27, 1976 and July 17, 1992, the College contributes 9 percent (9.0%) of the first \$16,500 in salary and 12 percent (12.0%) thereafter. Those joining after April 1, 2013 contribute a percentage ranging from 3 percent (3.0%) to 6 percent (6.0%), based on salary for their entire length of service. Employee contributions are deducted from their salaries and remitted on a current basis to TIAA/CREF.

The College's contributions to TIAA/CREF for the most recent three fiscal years are as follows:

			Employer		Employee		
Year Ended August 31,		Contributions			Contributions		
	2021	\$	1,456,391	\$	59,140		
	2020		1,904,697		70,584		
	2019		1,823,662		106,630		

The College's contribution made to the TIAA/CREF was equal to 100 percent of the contributions required for each year.

9. OTHER POSTEMPLOYMENT BENEFITS ("OPEB") OBLIGATION

All tables within this note present dollars in thousands.

Plan Description—The County provides continuation of medical insurance coverage to employees if they have been continuously employed by the County for the equivalent of at least five years at the time of retirement through a single employer defined benefit plan. The obligation of the County to contribute to the cost of these benefits has been established pursuant to legislative resolution and various collective bargaining agreements. The retiree and his or her beneficiaries receive this coverage for the life of the retiree. Healthcare benefits for non-union employees are similar to those of union employees. The retiree's share of premium costs in most instances range from 0% to 50% depending on the employee group, length of service and year of retirement.

Employees Covered by Benefit Terms—At January 1, 2020, the valuation date, the following employees were covered by the benefit terms:

	Governmental	Business-type
	Activities	Activities
Active employees	4,047	748
Inactive employees or beneficiaries currently receiving benefit payments	3,863	413
Total	7,910	1,161

Under GASB Statement No. 75, the total OPEB liability represents the sum of expected future benefit payments which may be attributed to past service (or "earned"), discounted to the end of the fiscal year using the current discount rate. The total OPEB liability is analogous to the Unfunded Actuarial Accrued Liability ("UAAL") under GASB Statement No. 45.

Total OPEB Liability—The County's governmental activities and business-type activities total OPEB liabilities of \$1,342,064,921 and \$219,562,931, respectively, were measured as of December 31, 2020, and were determined by actuarial valuations as of January 1, 2020.

Actuarial Methods and Assumptions—Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. Projections of benefits for financial reporting purposes are based on the types of benefits provided under the terms of the substantive plan (the plan as understood by the employer and the plan members) and on the historical pattern of cost sharing between the employer and plan members at that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations. Included coverages are "experience-rated" and annual premiums for experience-rated coverages were used as a proxy for claims costs with age adjustments for pre-65 and post-65 participants.

In the January 1, 2020 actuarial valuation, the liabilities were computed using the entry age normal actuarial cost method, over a level percent of pay was used. The actuarial assumptions utilized an inflation rate of 2.25%. The single discount rate changed from 2.75% effective January 1, 2020 to 2.00% effective December 31, 2020 which is based on the projected long-term earning rate of the assets expected to be available to pay benefits. Because the County does not currently segregate funding for these benefits, the rate selected is the expected return on the County's assets. The expected rate of compensation increase was assumed to be 1.50%. The valuation assumes healthcare cost trends as follows: pre-65 medical, 7.00%; post-65 medical, 4.50% and prescription, 7.00%. Healthcare trends are reduced by decrements to reach a rate of 3.78% in 2075.

Medical Reimbursements—The County's Medicare Part D prescription drug subsidy, which reduces the cost of retiree healthcare premiums, is accrued as revenue only in the current year. Projected subsidies for future years cannot be recognized as a reduction to the actuarial accrued liability.

Business-type activities— In the January 1, 2020 actuarial valuation, the entry age normal actuarial cost method, over a level percent of pay was used. The single discount rate changed from 2.75% effective January 1, 2020 to 2.00% effective December 31, 2020. The salary scale assumed to increase at 2.25% per year. The sex-distinct and job category-specific headcount weighted Pub-2010 Public Retirement Plans Mortality Tables for employees and healthy retirees, adjusted for mortality improvements with scale MP-2020 mortality improvement scale on a generational basis were used for mortality rates. In order to estimate the change in the cost of healthcare, the actuaries initial healthcare cost trend rate used is 7.00% while the

ultimate healthcare cost trend rate is 3.78%. An inflation rate of 2.25% was assumed for developing the rate of increase in healthcare costs.

Changes in the Total OPEB Liability—The following table presents the changes to the total OPEB liability during the fiscal year, by source:

	Total OPEB Liability						
		overnmental Activities	Business-type Activities*		G	Primary overnment	
Balance at December 31, 2020 (August 31, 2020*)	\$	1,155,047	\$	190,248	\$	1,345,295	
Changes for the year:							
Service cost		25,279		5,605		30,884	
Interest		32,016		5,319		37,335	
Changes of assumptions		161,270		23,214		184,484	
Differences between expected and actual experience		704		74		778	
Benefit payments		(32,250)		(4,897)		(37,147)	
Net changes		187,019		29,315		216,334	
Balance at December 31, 2021 (August 31, 2021*)	\$	1,342,066	\$	219,563	\$	1,561,629	

Sensitivity of the Total OPEB Liability to the Change in the Discount Rate and Healthcare Cost Trend Rate—The discount rate assumption can have an impact on the total OPEB liability. The following table presents the effect a 1% change in the discount rate assumption would have on the total OPEB liability:

	1%			Current	1%		
		Decrease (1.00%)	Di	scount Rate (2.00%)	Increase (3.00%)		
Governmental activities:							
Total OPEB liability	\$	1,574,211	\$	1,342,066	\$	1,112,449	
Business-type activities:							
Total OPEB liability	\$	251,441	\$	219,563	\$	182,608	
Primary Government:							
Total OPEB liability	\$	1,825,652	\$	1,561,629	\$	1,295,057	

Additionally, healthcare costs can be subject to considerable volatility over time. The following table presents the effect on the OPEB liability of a 1% change in the initial (7.00%)/ultimate (3.78%) healthcare cost trend rates.

			I	Healthcare		
		1%	(Cost Trend	1%	
		Decrease		Rates	Increase	
	(6.	0%/2.78%)	(7.	0%/3.78%)	(8.	.0%/4.78%)
Governmental activities:						
Total OPEB liability	\$	1,098,155	\$	1,342,066	\$	1,599,678
Business-type activities:						
Total OPEB liability	\$	180,072	\$	219,563	\$	255,566
Primary Government:						
Total OPEB liability	\$	1,278,227	\$	1,561,629	\$	1,855,244

Funding Policy—Governmental activities—Authorization for the County to pay all, a portion, or none of retiree health insurance premiums was enacted by resolution of the Legislature or through union contracts, which are ratified by the Legislature. Retirees hired on or prior to August 7, 2014 with fifteen or more years' service and retire on or prior to December 31, 2021 will have 100% of their retiree health insurance premium paid by Erie County. Retirees hired on or prior to August 7, 2014 with less than fifteen years' service and retire on or prior to December 31, 2021 will pay an adjusted percentage based on years of service per the ratified contract. Retirees hired on or prior to August 7, 2014 and retire after January 1, 2021 will have 95% of their retiree health insurance paid by the County. The County has no contribution requirement for employees hired after August 7, 2014. The County currently pays for governmental activities post-employment health care benefits on pay-as-you-go basis, primarily from the General Fund (86%). The remainder is allocated to Road, Sewer, E-911, Grants and Community Development Special Revenue Funds. These financial statements assume that pay-as-you-go funding will continue. The County contributed \$32,249,710 for the year ended December 31, 2021 and recognized an OPEB expense of \$47,047,953.

Funding Policy—Business-type activities—Authorization for the College to pay a portion, or all, of retiree health insurance premiums was enacted by resolution of the Board of Trustees or through union contracts, which are ratified by the Board. Retirees responsible for a portion of their health insurance premiums pay based on one of two scenarios. Employees who retired prior to January 1, 2003, pay approximately 50% of health insurance costs while the College pays the remainder. Individuals who retired on or after January 1, 2003 pay between 0% and 25% of premiums based on the amount of sick leave the retiree has banked as of their retirement date. The remainder of the retirees make no contribution and the College pays 100% of premiums. The College recognizes the cost of providing these benefits by expensing the annual insurance premiums when invoiced by the County or by the health insurance provider. The College contributed \$4,897,632 for the year ended August 31, 2021 and recognized an OPEB expense of \$8,193,054.

The aggregate amount of OPEB expense for the primary government for the year ended December 31, 2021 (August 31, 2021 to the College) was \$55,241,007.

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB—The County reports deferred outflows of resources and deferred inflows of resources due to differences during the measurement period between the employer's contributions and its proportionate share of the total of certain contributions from employers included in the collective total OPEB liability. The table below presents the County's deferred outflows of resources and deferred inflows of resources for governmental activities and business-type activities at December 31, 2021 and August 31, 2021, respectively.

	 Deterred Outflows of Resources					Deterred Inflows of Resources					
	vernmental		isiness-type		Primary		vernmental		siness-type		Primary
	 Activities		Activities	G	overnment		Activities	A	Activities	Go	vernment
Differences between expected											
and actual experience	\$ 2,463	\$	1,210	\$	3,673	\$	217,955	\$	39,172	\$	257,127
Changes of assumptions	281,430		46,056		327,486		85,302		12,829		98,131
Benefit payments subsequent to											
the measurement date	 35,142		3,492		38,634				-		
Total	\$ 319,035	\$	50,758	\$	369,793	\$	303,257	\$	52,001	\$	355,258

County contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending December 31, 2022 and August 31, 2022 for governmental and business-type activities, respectively. Other amounts reported as deferred outflows and deferred inflows of related to OPEB will be recognized in OPEB expense as follows:

	Year ending December 31,	Gov	rernmental	Business-type		Primary	
_	(*August 31)	Α	Activities	Activities*		Go	vernment
	2022	\$	(10,246)	\$	(2,731)	\$	(12,977)
	2023		(10,249)		(3,023)		(13,272)
	2024		(27,252)		(1,445)		(28,697)
	2025		(6,017)		(3,517)		(9,534)
	2026		21,480		5,981		27,461
	Thereafter		12,920		-		12,920

10. CONSTRUCTION AND OTHER COMMITMENTS

Construction Commitments—The County has a number of active construction projects at December 31, 2020. The amounts spent to date and remaining commitments (encumbrances) presented by major project groupings are as follows (dollars in thousands):

Capital Projects Fund	Spen	t-to-date	Construction Commitments	
General Government Buildings, Equipment, and Improvements Highways, Roads, Bridges and Equipment	\$	470 110	\$	1,470 1,631
Sewers, Facilities, Equipment Total	\$	580	\$	3,101

Operating Leases—Operating lease obligations are primarily for rental of space and equipment. Lease expenditures/expenses for the year were approximately \$10,415,171 for the primary government and approximately \$6,313,000 for the ECMCC component unit. The future minimum rental payments required by the primary government and ECMCC for noncancelable operating leases are as follows (dollars in thousands):

Fiscal Year Ending]	Primary	I	ECMCC
December 31,	Go	vernment	Con	ponent Unit
2022	\$	7,290	\$	6,809
2023		6,372		5,992
2024		4,349		4,196
2025		3,319		3,347
2026		2,665		1,798
2027-2031				7,549
Total	\$	23,995	\$	29,691

11. RISK MANAGEMENT

Insurance—The County assumes the liability for most risk including, but not limited to, property damage, personal injury liability, medical malpractice, and workers' compensation. Asserted and incurred but not reported judgments and claims are recorded when it is probable that an asset has been impaired or a liability has been incurred and the amount of loss can be reasonably estimated. Such recording is consistent with the requirements of GAAP. Governmental fund type estimated current contingent loss liabilities for

property damage, personal injury liability, medical malpractice, and workers' compensation are reported within governmental activities in the government-wide financial statements.

Loss contingency liabilities arising from operations of the College are recorded in accordance with GASB by the County and are reported in full within governmental activities in the government-wide financial statements and in the General Fund when payment is due. They are only recognized as a College liability when invoiced from the County.

Self-Insurance Programs—The County is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; business interruption; errors or omissions; injuries to employees; and natural disasters. The County assumes the liability for risks relating to property damage, personal injury liability, medical malpractice and workers' compensation. The County has also elected to purchase some minor policies from commercial insurers to provide for items such as comprehensive crime and boiler/machinery coverage, as well as protection of valuable papers and records; settled claims have not exceeded commercial coverage in any of the past three fiscal years.

Judgments and claims are recognized as liabilities in the government-wide financial statements when it is probable that an asset has been impaired or a liability has been incurred and the amount of the loss can be reasonably estimated. These liabilities include an estimate of claims that have been incurred but not reported, and the effects of both specific, incremental claims adjustment expenditures/expenses and estimated recoveries on unsettled claims, if any. Judgments and claims reportable as part of the County's governmental type fund activities are recognized as expenditures and liabilities in the General Fund when payment is due.

The County Attorney is responsible for analyzing the County's judgments and claims and providing an opinion regarding the County's ability to cover its liabilities in the self-insurance programs. Based on this analysis, judgments and claims of \$48,813,679 were recorded as governmental activities long-term liabilities at December 31, 2021.

In addition, the County has claims in the range of \$485,000 to \$219,416,900 for which there is a reasonable possibility of a future loss. No accrual has been recorded for such possible losses as of December 31, 2021.

The amounts and classifications of the judgments and claims noted above are based upon information and opinions from the County Attorney.

The changes since December 31, 2018 in the County's judgment and claims liability for risk financing activities were as follows (dollars in thousands):

Year	L	iability,		Claims			Liability,
Ended	Ве	Beginning		and	Claim		End
December 31,	C	of Year		ustments	Payments		 of Year
2021	\$	51,268	\$	5,923	\$	8,377	\$ 48,814
2020		52,576		7,640		8,948	51,268
2019		52,844		9,307		9,575	52,576

Erie County Medical Center Corporation ("ECMCC")

Losses from asserted and unasserted claims identified under ECMCC's incident reporting system are accrued based on actuarial estimates that incorporate ECMCC's past experience, the nature of each claim or incident, relevant trend factors, and estimated recoveries on unsettled claims. Approximately \$28,159,000 has been accrued at December 31, 2021, discounted at 2.00% and included as liabilities in the accompanying statement of net position. ECMCC has recorded liabilities of approximately \$28,374,000 for workers' compensation related exposure, discounted at 1.75%. Effective April 1, 2016, ECMCC became self-insured for workers' compensation through a combination of self-insurance and a high-deductible plan.

12. SHORT-TERM DEBT

Short-term debt of the County may include revenue, tax, and/or bond anticipation notes. These notes are reported as a fund liability in the fund receiving the proceeds in accordance with the criteria set forth in GASB Statement No. 62.

The following is a summary of changes in the County's short-term debt for the year ended December 31, 2021 (dollars in thousands):

	Interest]	Balance					Ba	lance
Description	Rate	1	/1/2021	Inc	reases	Decreases		12/31/2021	
Revenue anticipation note ("RAN")	3.00%	\$	125,000	\$		\$	125,000	\$	
Total		\$	125,000	\$		\$	125,000	\$	<u> </u>

13. LONG-TERM DEBT

Bonded Indebtedness

Bonded indebtedness is reported in the government-wide financial statements.

On December 15, 2021, the County issued \$24,395,000 in Series 2021A, and \$1,260,000 in Series 2021B general obligation serial bonds, all of which were issued for governmental activities. The serial bonds were issued at a premium of \$5,959,870 and at an interest rate of 3.0 percent to 5.0 percent. Principal payments on the bonds begin September 15, 2022 and will be fully matured on September 15, 2036.

On November 1, 2021, the County issued \$10,185,000 in 2021 New York State Environmental Facilities Corporation ("EFC") refunding bonds, which partially refunded the previously issued 2010C EFC bond series. The interest on the refunding bonds ranges from 3.3 percent to 4.9 percent. The County deposited \$10,185,000 with an escrow agent and as a result, the portions of the original bonds are considered refunded and the liability of these bonds, \$10,185,000, has been removed from the financial statements. The economic gain on this refunding resulted in \$1,531,356 in savings.

Under current law, provision is made for contract creditors, including bondholders and noteholders of the County to enforce payments upon such contracts, if necessary, through court action, although the present statute limits interest on the amount adjudged due to creditors to nine per centum per annum from the date due to the date of payment.

The table as shown on the following page is a summary of bond transactions of the County for the year ended December 31, 2021 (dollars in thousands).

Purpose (1)	Issue	Maturity	Interest Rate (%)	Balance 1/1/21	Additions	Reductions	Balance 12/31/21	Due Within One Year
Governmental activi	ties gene	ral obligation	bonds issued by	y County of E	ie:			
Capital	2001	2031	0.00	\$ 2,022	\$ -	\$ 173	\$ 1,849	\$ 175
Capital	2002	2031	1.362-5.082	570	-	50	520	50
Capital	2002	2024	2.521-6.181	1,205	-	285	920	295
Capital	2003	2032	1.031-4.901	660	-	45	615	50
Capital	2003	2029	2.549-6.259	5,085	-	830	4,255	860
Capital	2003	2032	0.00	201	-	16	185	16
Capital	2003	2032	0.790-4.612	605	-	45	560	45
Capital	2004	2033	1.02-4.63	575	-	35	540	40
Capital	2005	2034	1.56-4.57	1,738	-	101	1,637	105
Capital	2005	2033	2.06-4.13	1,375	-	90	1,285	90
Capital	2006	2035	0.00	1,035	-	70	965	70
Capital	2007	2036	3.63-4.79	3,185	-	165	3,020	170
Capital	2010	2023	2.00-4.99	46,295	-	14,040	32,255	15,415
Refunding	2010	2022	2.001-5.00	215	-	125	90	90
Capital	2011	2040	0.00	356	-	18	338	18
Capital & Refunding	2011	2041	0.28-4.95	10,650	-	10,650	-	-
Capital	2011	2023	3.00-5.00	5,130	-	1,635	3,495	1,705
Capital	2012	2026	2.00-5.00	3,375	-	1,645	1,730	1,730
Capital	2012	2042	0.27-4.27	2,515	-	80	2,435	80
Capital	2013	2024	2.726-5.00	11,545	-	2,675	8,870	2,810
Refunding	2013	2024	2.00-5.00	770	-	225	545	230
Capital	2013	2023	2.00-5.00	12,565	-	3,985	8,580	4,185
Capital	2014	2026	2.00-5.00	11,460	-	2,075	9,385	2,180
Capital	2014	2028	2.00-5.00	895	-	160	735	170
Capital	2015	2028	5.00	20,435	-	2,140	18,295	2,245
Refunding	2015	2029	5.00	12,650	-	1,835	10,815	1,890
Capital	2015	2028	3.00-5.00	1,455	-	160	1,295	165
Capital	2016	2029	4.00-5.00	24,610	-	2,230	22,380	2,345
Capital	2016	2028	3.00-5.00	1,600	-	170	1,430	175
Capital	2017	2031	3.00-5.00	28,385	-	1,985	26,400	2,085
Refunding	2017	2036	2.00-5.00	9,885	-	455	9,430	475
Capital	2017	2047	0.96-3.98	13,995	-	425	13,570	430
Capital	2018	2031	4.00-5.00	35,270	-	2,485	32,785	2,605
Capital	2018	2033	3.375-5.00	2,075	-	115	1,960	125
Capital	2019	2034	4.00-5.00	40,074	-	2,490	37,584	2,620
Capital	2020	2035	4.00-5.00	34,785	-	-	34,785	2,150
Refunding	2020	2028	1.07-1.71	12,495	-	320	12,175	320
Refunding	2020	2039	3.23-4.60	3,686	-	96	3,590	155
Capital	2021	2036	3.00-5.00	-	24,395	-	24,395	1,565
Capital	2021	2036	3.00-5.00	-	1,260	-	1,260	70
Refunding	2021	2041	3.26-4.89		10,185	<u> </u>	10,185	475
Total				365,427	35,840	54,124	347,143	50,474
							(con	tinued)

Purpose (1)	Issue	Maturity	Interest Rate (%)	Balance 1/1/21	Additions	Reductions	Balance 12/31/21	Due Within One Year
Totals brought f	orward			\$ 365,427	\$35,840	\$ 54,124	\$ 347,143	\$ 50,474
Less bonds issued	by the Co	ounty to ECF	SA (mirror bo	nds):				
Capital	2010	2023	2.00-4.99	(46,295)	-	(14,040)	(32,255)	(15,415)
Refunding	2010	2022	2.00-5.00	(215)	-	(125)	(90)	(90)
Capital	2011	2023	3.00-5.00	(5,130)	-	(1,635)	(3,495)	(1,705)
Capital	2013	2024	2.726-5.00	(11,545)	-	(2,675)	(8,870)	(2,810)
Refunding	2013	2024 2023	2.00-5.00	(770)	-	(225)	(545)	(230)
Capital Capital	2013 2017	2023	2.00-5.00 3.00-5.00	(12,565)	-	(3,985) (1,985)	(8,580)	(4,185) (2,085)
Refunding	2017	2031	0.96-3.98	(28,385) (9,885)	-	(455)	(26,400) (9,430)	(475)
Retunding	2017	2030	0.70-3.76	(9,883)		(433)	(9,430)	<u>(473</u>)
Total mirror bo	onds			(114,790)		(25,125)	(89,665)	(26,995)
Net general obligat		s						
issued by County of	of Erie			250,637	35,840	28,999	257,478	23,479
Governmental act	tivities ge	eneral obliga	ation bonds is:	sued by ECFSA	:			
Refunding	2010	2022	2.0-5.0	215	_	125	90	90
Capital	2011	2023	2.00-5.00	5,130	_	1,635	3,495	1,705
Capital	2013	2024	2.00-5.00	11,545	-	2,675	8,870	2,810
Refunding	2013	2024	2.00-5.00	770	=	225	545	230
Capital	2013	2023	2.00-5.00	12,565	=	3,985	8,580	4,185
Refunding	2016	2023	3.375-5.00	44,335	-	14,040	30,295	14,765
Capital	2017	2031	4.00-5.00	28,385	-	1,985	26,400	2,085
Refunding	2017	2036	2.00-5.00	9,885	-	455	9,430	475
ECMCC facility	2017	2034	3.00-5.00	54,850	-	2,900	51,950	3,045
ECMCC capital	2017	2039	3.00-5.00	90,615		1,965	88,650	2,040
Total general o	bligation	bonds issued	l by ECFSA	258,295		29,990	228,305	31,430
Total general oblig	ation bon	nds						
issued by County of				508,932	35,840	58,989	485,783	54,909
Premium on bond	lissuance			31,953	5,960	3,692	34,221	-
Premium on bond	issuance	-ECFSA		27,790		4,980	22,810	
Total County of Er	ie and EC	CFSA bonds	payable-net	568,675	41,800	67,661	542,814	54,909
Governmental act	tivities bo	onds issued	by ETASC(2)	:				
Tobacco refunding		varies	varies	226,635	-	7,050	219,585	-
Subordinate CABs		varies	varies	32,870	-	-	32,870	-
Subordinate CABs		varies	varies	17,695	-	-	17,695	-
Subordinate CABs	2005-06	varies	varies	88,005	9,637		97,642	
Subtotal bon	ds issued	by ETASC		365,205	9,637	7,050	367,792	
Discount on ETA	SC bonds	:		(9,087)	_	(95)	(8,992)	_
Discount on ETA Discount on ETA			;	(1,400)	-	(20)	(1,380)	-
Total ETASC b				354,718	9,637	6,935	357,420	
Governmental activ								<u>—</u> —
for financial staten	nent purp	oses		\$ 923,393	\$51,437	\$ 74,596	\$ 900,234	\$ 54,909

(concluded)

⁽¹⁾ Capital–Capital acquisition and construction.(2) Refer to discussion following this table regarding outstanding ETASC bonds payable, including Capital Appreciation Bonds (CABs).

Erie Tobacco Asset Securitization Corporation ("ETASC")

In 2000, ETASC issued \$246,325,000 of tobacco settlement asset-backed bonds, Series 2000, pursuant to an indenture dated as of September 1, 2000. The \$246,325,000 bond issuance was comprised of \$196,985,000 tobacco settlement asset-backed bonds Series 2000A and \$49,340,000 tobacco settlement asset-backed bonds Series 2000B. The net proceeds of the Series 2000 Bonds were used to purchase from the County all of the County's right, title, and interest to TSR to which the County would otherwise be entitled under the MSA and the Decree.

On August 15, 2005, ETASC issued \$318,834,680 in tobacco settlement asset-backed bonds (Series 2005A, E) and capital appreciation bonds ("CABs") (Series 2005B, C, D), with interest rates ranging from 5.00% to 6.75% to advance refund \$239,060,000 of outstanding Series 2000 Bonds bearing interest rates ranging from 5.0% to 6.5% originally issued in 2000. The net proceeds amounted to \$305,330,026 after original issuance discount and payment of \$13,504,654 for underwriting fees, insurance, and other issuance costs, of which \$267,037,311 was used to fund an irrevocable trust to defease the remaining original bonds. This transaction enabled ETASC to release \$55,231,709 in previously restricted funds for debt service and trapping events to the County.

On September 15, 2005, ETASC entered into an agreement with the bondholders to replace the government securities in the irrevocable trust with government agency securities. This transaction generated a savings of \$2,802,806. Of this, \$1,331,893 was transferred to the County and the remainder less costs of sale was paid to the bondholders for their concessions. During 2010, the bonds were called and the balance in the irrevocable trust was used to satisfy all required debt payments.

On January 5, 2006, ETASC issued \$17,694,720 of tobacco settlement asset-backed CABs, Series 2006A, with an interest rate of 7.65%. ETASC entered into a purchase and sale agreement with the County on January 1, 2006, in which ETASC purchased the County's sole undivided beneficial interest in and to the trust established by ETASC pursuant to the Declaration and Agreement of Trust dated September 1, 2000, between ETASC and the Wilmington Trust Company ("2000 Residential Trust"), in its capacity as trustee, including the County's right to receive residual tobacco settlement revenues payable to the County, as sole beneficiary of the 2000 Residential Trust. The net proceeds of \$15,638,465 were transferred to the County.

The payment of the Series 2005 and Series 2006 Bonds is dependent on the receipt of TSRs. The amount of TSRs actually collected is dependent on many factors, including cigarette consumption and the continued operations of the OPMs. Such bonds are secured by and payable solely from TSRs and investment earnings pledged under the Indenture and amounts established and held in accordance with the Indenture. ETASC has no financial assets other than the collections and reserves and amounts held in the other funds and accounts established under the Bond Indenture.

ETASC has covenanted to apply 100% of funds not used to make principal and interest payments, if any, in the turbo redemption account to the special mandatory redemption ("Turbo Redemption") of the authorized denominations of the Series 2005 Bonds in order of maturity and then to the Series 2006A Bonds to the extent that there exists excess funds. Any such surplus revenues shall be applied on each distribution date beginning on June 1, 2006.

Interest on the Series 2005A and E bonds are payable each June 1 and December 1. The 2005 Series B, C, and D and the Series 2006A are subordinate CABs and accrete interest throughout the life of the bonds but is payable at redemption. Series 2005B, C, and D CABs were subject to redemption at the option of ETASC beginning in years after 2016. The Series 2006A CABs were subject to redemption after May 31, 2017.

Details of long-term debt as of December 31, 2021, are as follows:

Series 2005 \$318,834,680 Term Bond

Issue Amount	Rate		Final Redemption Date
\$ 30,330,000	5.000 %	6 Series 2005A Bonds due June 1, 2031, semiannual interest-only payments through maturity, may be redeemed at the option of ETASC at anytime in whole or in part after June 1, 2015.	June 1, 2031
74,685,000	5.000	Series 2005A Bonds due June 1, 2038, semiannual interest-only payments through maturity, may be redeemed at the option of ETASC at anytime in whole or in part after June 1, 2015.	June 1, 2038
111,480,000	5.000	Series 2005A Bonds due June 1, 2045, semiannual interest-only payments through maturity, may be redeemed at the option of ETASC at anytime in whole or in part after June 1, 2015.	June 1, 2045
9,163,000	5.750	Series 2005B Bonds due June 1, 2047, semiannual interest accrued but not payable until maturity, subject to redemption at the option of ETASC anytime after June 1, 2015 at accreted values as follows: June 1, 2015 through May 31, 2016, 102%; June 1, 2016 through May 31, 2017, 101%; and June 1, 2017 and thereafter, 100%.	June 1, 2047
12,565,080	6.250	Series 2005C Bonds due June 1, 2050, semiannual interest accrued but not payable until maturity, subject to redemption at the option of ETASC anytime after June 1, 2015 at accreted values as follows: June 1, 2015 through May 31, 2016, 102%; June 1, 2016 through May 31, 2017, 101%; and June 1, 2017 and thereafter, 100%.	June 1, 2050

(continued)

			(concluded)
11,141,600	6.750	Series 2005D Bonds due June 1, 2055, semiannual interest accrued but not payable until maturity, subject to redemption at the option of ETASC anytime after June 1, 2015 at accreted values as follows: June 1, 2015 through May 31, 2016, 102%; June 1, 2016 through May 31, 2017, 101%; and June 1, 2017 and thereafter, 100%.	June 1, 2055
69,470,000	6.000	Series 2005E Taxable Bonds due June 1, 2028, semiannual interest only payments through maturity, may be redeemed at the option of ETASC at anytime in whole or in part after June 1, 2015. Series 2006	June 1, 2028
		\$17,694,720	
		Term Bond	Final
Issue Amount	Rate	Description	Redemption
\$ 17,694,720	7.650 %	6 Series 2006A Taxable Bonds due June 1, 2060, semiannual interest accrued but not payable until maturity, subordinate to the Series 2005A-E Bonds, subject to redemption at the option of ETASC anytime after June 1, 2016 at accreted values as follows:	June 1, 2060

Changes in ETASC bonded indebtedness for the year ended December 31, 2021 were as follows (dollars in thousands):

thereafter, 100%.

June 1, 2016 through May 31, 2017, 102%; June 1, 2017 through May 31, 2018, 101%; and June 1, 2018 and

	Fobacco ettlement Bonds	Su	bordinate CABs					
Bonds payable at January 1, 2021 Principal payments during 2021	\$ 226,635 (7,050)	\$	138,570	\$	365,205 (7,050)			
Annual net interest accretion	 		9,637		9,637			
Bonds payable at December 31, 2021	\$ 219,585	\$	148,207	\$	367,792			

The ETASC's debt service requirements for the Series 2005A and 2005E as of December 31, 2021 are as follows (dollars in thousands):

Year Ending						
December 31,	Principal		Interest	Total		
2022	\$	-	\$ 11,010	\$	11,010	
2023		-	11,010		11,010	
2024		-	11,010		11,010	
2025		-	11,010		11,010	
2026		-	11,010		11,010	
2027-2031		33,420	53,644		87,064	
2032-2036		-	46,541		46,541	
2037-2041		74,685	33,471		108,156	
2042-2045		111,480	 19,509		130,989	
Total	\$	219,585	\$ 208,215	\$	427,800	

Amortization of Bond Premiums and Discounts—The total unamortized discount as of December 31, 2021 was \$10,371,459. The County's governmental funds report the effect of premiums when the debt is first issued, whereas these amounts are deferred and amortized within governmental activities. The total unamortized premium as of December 31, 2021 was \$57,031,289. ETASC issued serial bonds and CABs which included a bond discount. The discounts are being amortized using the effective interest rate and straight-line methods over the life of the bonds, with maturity dates ranging from 2028 to 2060.

Erie County Medical Center Corporation ("ECMCC")

Bonds Payable—The following is a summary of long-term bonded debt at December 31, 2021:

The Series 2004 bonds are secured by a pledge of the gross receipts of ECMCC and amounts on deposit in certain debt service reserve funds. To the extent that the debt service reserve funds fall below their requirements, the County has agreed to restore such accounts to their requirement.

Pursuant to a Guaranty Agreement, the County has unconditionally guaranteed to ECMCC the punctual payment of the principal, interest and redemption premium, if any, on the Series 2004 Bonds, as the same shall become due and payable, and has pledged the faith and credit of the County for the performance of such guaranty. A municipal bond insurance policy has been purchased by ECMCC to guarantee all debt service payments in case of default by ECMCC and the County.

The Series 2004 Bonds require ECMCC to make monthly payments to certain debt service accounts for the semiannual payment of interest and the annual payment of principal (principal payments commenced November 1, 2009).

Other Long-Term Liabilities

Retirement Liabilities—The College's total liability relating to retirement is \$4,053,963 as of August 31, 2021. Of this, \$3,780,876 is recorded in current liabilities as of August 31, 2021, and \$273,087 is recorded as noncurrent liabilities as of August 31, 2021.

Compensated Absences—The value recorded in the government-wide financial statements for compensated absences at December 31, 2021, for governmental activities is \$28,403,140 classified as a long-term liability in the accompanying financial statements, which includes \$14,156,683 due within one year. The following governmental funds have been used in prior years to liquidate this liability: General Fund and the Road, Sewer, E-911, Grants and Community Development Special Revenue Funds.

Compensated absences of \$5,041,931 have been reported for business-type activities, classified as fringe benefits payable, on the fund financial statements, which includes \$400,000 due within one year.

Compensated absences of the Library component unit totaling \$1,912,492 have been reported as a long-term liability, which includes \$1,013,481 due within one year. Compensated absences of the ECMCC component unit totaling approximately \$14,665,000 have been reported as an accrued liability.

Judgments and Claims—As explained in Note 11, the County is self-insured. Liabilities are established for workers' compensation, general and malpractice claims in accordance with GAAP. Estimated long-term contingent loss liabilities of governmental fund types total \$48,813,679 and have been reported as long-term liabilities in the government-wide financial statements.

Also, as further explained in Note 11, ECMCC is self-insured and has recorded approximately \$28,159,000 and \$28,374,000 for the long-term portions of medical malpractice and workers' compensation liability related exposures, respectively.

OPEB Obligation—As discussed in Note 9, the County's net OPEB obligation at December 31, 2021 is estimated to be \$1,342,064,921 and \$219,562,931 for governmental activities and business-type activities, respectively.

Net Pension Liability—The County reports a liability for its proportionate share of the net pension liability for the Employees' Retirement System. The net pension liability is estimated to be \$986,639 and \$92,627 in the governmental activities and business-type activities, respectively. Refer to Note 8 for additional information related to the County's net pension liability.

Accrued Derivative Liability ("ETASC")—At December 31, 2021, ETASC reported deferred outflows of resources in the amounts of \$13,604,416 on the government-wide financial statements, relating to the accumulated increase in fair value of its forward purchase agreement swap.

Summary of Changes in Long-Term Liabilities

A summary of the County's long-term debt at December 31, 2021 follows:

	Balance						Balance	Due Within		
	 1/1/2021	Additions		Reductions		12/31/2021		О	ne Year	
Governmental activities:										
Serial bonds	\$ 508,932	\$	35,840	\$	(58,989)	\$	485,783	\$	54,909	
Unamortized bond premiums	59,743		5,960		(8,672)		57,031		-	
ETASC bonds payable-net	354,718		9,637		(6,935)		357,420		-	
Compensated absences	28,734		5,210		(5,541)		28,403		14,157	
Judgments and claims	51,268		5,923		(8,377)		48,814		9,974	
Other postemployment benefits obligation	1,155,047		219,268		(32,249)		1,342,066		-	
Net pension liability*	261,551		-		(260,564)		987		-	
Accrued derivative liability-ETASC	 15,833		_	_	(2,229)		13,604			
Total governmental activities	\$ 2,435,826	\$	281,838	\$	(383,556)	\$	2,334,108	\$	79,040	

^{*}Reductions to the net pension liability are shown net of additions.

The General Fund or applicable special revenue funds are the governmental funds that generally have been used in prior years to liquidate compensated absences, judgments and claims, other postemployment benefits obligation and net pension liabilities.

]	Balance						Balance	Du	e Within
	9	0/1/2020	Additions		Reductions		8/31/2021		0	ne Year
Business-type activities:										
Retirement liabilities	\$	4,033	\$	6,595	\$	(6,574)	\$	4,054	\$	3,781
Compensated absences		5,181		572		(711)		5,042		400
Other postemployment benefits obligation		190,248		34,212		(4,897)		219,563		-
Net pension liability*		28,136				(28,043)		93		
Total business-type activities	\$	227,598	\$	41,379	\$	(40,225)	\$	228,752	\$	4,181

^{*}Reductions to the net pension liability are shown net of additions.

Component Units

The Buffalo and Erie County Public Library (the "Library")

The following is a summary of changes in long-term liabilities for the year ended December 31, 2021 (dollars in thousands):

	Balance 1/1/21	A	dditions	Re	eductions	_	3alance 2/31/21	 e Within ne Year
Compensated absences	\$ 1,645	\$	324	\$	(57)	\$	1,912	\$ 1,013
OPEB liability	78,519		14,746		(2,101)		91,164	-
Net pension liability*	 11,918		-		(11,874)		44	
Library Component Unit								
long-term liabilities	\$ 92,082	\$	15,070	\$	(14,032)	\$	93,120	\$ 1,013

^{*}Reductions to the net pension liability are shown net of additions.

Erie County Medical Center Corporation ("ECMCC")

The following is a summary of changes in long-term liabilities for the year ended December 31, 2021 (dollars in thousands):

]	Balance	ا. 1. ۸	diti ana	D.	. d., . et		Balance		e Within
		1/1/21	Ad	Additions		Reductions		2/31/21	0	ne Year
Bonds payable for financial										
statement purposes	\$	68,820	\$	-	\$	3,740	\$	65,080	\$	3,945
Long-term loan (1)		164,699		-		6,815		157,884		6,990
Payroll Protection Program ("PPP") loan		10,000		-		10,000		-		-
Medicare Advance Payment program		39,101		-		18,222		20,879		20,879
Capital lease		5,525		1,221		666		6,080		1,084
Judgments and claims (2)		41,652		5,909		-		47,561		-
OPEB obligation*		397,921		-		18,815		379,106		
Net pension liability *		225,197		-		224,282		915		-
Other		3,899		1,408				5,307		
ECMCC Component Unit			·							
long-term liabilities	\$	956,814	\$	8,538	\$	282,540	\$	682,812	\$	32,898

^{*} Reductions to the OPEB obligation and the net pension liability are shown net of additions.

Additional judgments and claims liabilities for workers' compensation and medical malpractice, along with other post-employment benefits have been recorded by ECMCC as accrued liabilities in the amounts of \$7,131,000, \$1,815,000 and \$13,155,000 respectively.

Maturity Schedules

The table below presents the primary government's remaining annual maturities of long-term liabilities as of December 31, 2021 (dollars in thousands):

									Accrued
								Net	Derivative
				C	Compensated	Judgments		Pension	Liability -
Year	Total	Bonds	Retirem	ent	Absences	and Claims	OPEB	Liability	ETASC
2022	\$ 83,2	21 \$ 54,909	\$ 3,	781 \$	14,557	\$ 9,974	\$ -	\$ -	\$ -
2023	57,3	90 57,117	2	273	-	-	-	-	-
2024	36,7	59 36,759		-	-	-	-	-	-
2025	34,6	75 34,675		-	-	-	-	-	-
2026	33,8	42 33,842		-	-	-	-	-	-
2027-2031	145,3	70 145,370		-	-	-	-	-	-
2032-2036	112,6	70 112,670		-	-	-	-	-	-
2037-2041	114,6	21 114,621		-	-	-	-	-	-
2042-2046	114,7	40 114,740		-	-	-	_	-	_
2047-2051	22,3	93 22,393		-	-	-	-	-	-
2052-2056	11,1	42 11,142		-	-	-	_	-	_
2057-2061	17,6	95 17,695		-	-	-	_	-	_
Various (1)	1,731,6	83 97,642			18,888	38,840	1,561,629	1,080	13,604
	2,516,2	01 853,575	\$ 4,0)54 \$	33,445	\$ 48,814	\$ 1,561,629	\$ 1,080	\$ 13,604
Discount - ETASC	(10,3	72) (10,372))						
Premium - County	34,2	21 34,221							
Premium - ECFSA	22,8	10 22,810							
	\$ 2,562,8	\$ 900,234							

⁽¹⁾ Refer to discussion within Note 15 regarding long-term loan due to primary government.

⁽²⁾ Refer to discussions within Note 11 regarding judgments and claims of ECMCC.

(1) Payment of Subordinate CABs, compensated absences, judgments and claims, OPEB, and net pension liabilities are dependent upon many factors; therefore, timing of future payments is not readily determinable.

The table below presents the primary government's remaining annual interest payments due on serial bonds as of December 31, 2021 (dollars in thousands):

		Primary	F	ECMCC
Year	G	overnment	Com	ponent Unit
2022	\$	32,795	\$	3,685
2023		30,426		3,468
2024		28,069		3,239
2025		26,432		2,997
2026		24,823		2,733
2027-2031		100,849		9,146
2032-2036		65,735		1,212
2037-2041		38,266		-
2042-2046		19,957		-
2047		13		-
Totals	\$	367,365	\$	26,480

The table below presents the remaining principal and interest payments due on County mirror bonds to ECFSA as of December 31, 2021 (dollars in thousands):

Year	P	rincipal	I1	nterest
2022	\$	27,630	\$	3,859
2023		28,270		2,492
2024		6,015		1,482
2025		2,975		1,258
2026		3,130		1,106
2027-2031		18,185		2,967
2032-2036		3,460		281
Totals	\$	89,665	\$	13,445

The table below presents the remaining annual maturities of long-term liabilities of the Library (County Component Unit) as of December 31, 2021 (dollars in thousands):

		Con	npensated		Net	Pension
Year	 Total	Al	osences	OPEB	Li	ability
2022	\$ 1,013	\$	1,013	\$ -	\$	-
Various (1)	 92,107		899	 91,164		44
Totals	\$ 93,120	\$	1,912	\$ 91,164	\$	44

(1) Payment of compensated absences, OPEB and net pension liabilities are dependent on many factors; therefore, timing of future payments is not readily determinable.

The table below presents the remaining annual maturities of long-term liabilities of ECMCC (County Component Unit) as of December 31, 2021 (dollars in thousands):

Year		Total	Se	rial Bonds	Lo	ong-term Loan	A P	ledicare dvance ayment rogram	_	apital Lease		dgments 1 Claims		OPEB	Pe	Net nsion bility	O	ther
2022	\$	32,898	\$	3,945	\$	6,990	\$			1,084	\$	- <u>\$</u>		\$ -			\$	_
2023	*	12,458	-	4,165	*	7,170	-		-	1,123	4	-	-	-	*	_	*	_
2024		12,911		4,390		7,357		_		1,164		-		_		_		-
2025		13,304		4,635		7,549		-		1,120		-		-		-		-
2026		13,340		4,895		7,749		-		696		-		-		-		-
2027-2031		71,807		29,000		41,914		-		893		-		-		-		-
2032-2036		64,212		14,050		50,162		-		-		-		-		-		-
2037-2041		28,993		-		28,993		-		-		-		-		-		-
Various (1)		432,889				-						47,561		379,106		915		5,307
Totals	\$	682,812	\$	65,080	\$	157,884	\$	20,879	\$	6,080	\$	47,561	\$	379,106	\$	915	\$:	5,307

(1) Payment of the medicare advance payment program, judgments and claims, OPEB and net pension liabilities is dependent on many factors; therefore, timing of future payments is not readily determinable.

Permanent Financing Requirements

Under New York State statutes, permanent bonding of general County improvements must take place within five to seven years of the date of initial financing. Specially assessed improvements, (e.g., sewer), have no limitation as to their period of temporary financing, except that a three-year limitation exists where such financing has been obtained through the New York State Environmental Facilities Corporation. The County has permanently financed all significant indebtedness subject to this permanent financing statute.

Constitutional Debt Limit

The County constitutional debt limit at December 31, 2021 is computed as follows (dollars in thousands):

Five-year average full valuation of taxable real estate (2017-2021)	\$61,883,077
Debt limit @ 7%	\$ 4,331,815
Net indebtedness (after statutory exclusions)	341,530 *
Net debt contracting margin	\$ 3,990,285
Percentage of debt contracting power exhausted	<u>7.88%</u>

*Net indebtedness includes general obligation bonds of \$276,450,000 and ECMCC bond guaranty of \$65,080,000 (excludes ETASC bonds of \$367,792,316 to be paid with tobacco settlement proceeds by ETASC, sewer bonds for self-supporting districts of \$70,057,929, and ECFSA bonds of \$88,650,000 for capital projects and \$51,950,000 for the nursing home refunding, totaling \$140,600,000 to be paid by ECMCC. The capital projects bonds will mature in September 2039 while the refunding bonds will mature in September 2034).

Defeasance

In prior years, the ECFSA defeased serial bonds by placing the proceeds of the new bonds in an irrevocable trust account to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the ECFSA's financial statements. At December 31, 2021, \$77,550,000 of defeased bonds remains outstanding.

ECFSA Transactions

The County entered into a loan agreement and a capitalized interest liability assumption agreement in the year ended December 31, 2017, with the Erie County Medical Center, with the assistance of the Erie County Fiscal Stability Authority. The proceeds of the loan were used to finance the construction of a new Level 1 Adult Trauma Center and Emergency Department, fund various other capital projects on the Erie County Medical Center's campus as well as refinance the 2011 loan. The loan has an interest rate of 3.377% with monthly principal and interest payments ranging from \$223,000 to \$930,000 during the term of the loan. In addition to the loan, the Erie County Medical Center assumed the liability related to funds borrowed to pay capitalized interest during construction on the various projects noted above. The capitalized interest liability assumption has an interest rate of 3.377% with monthly principal and interest payments ranging from \$40,000 to \$77,000 during the term of the loan. The new money portion of the loan and the capitalized interest assumption agreement is fully amortized and matures in 2039. The refinancing component of the loan has an interest rate of 2.649% with monthly principal and interest payments ranging from \$333,000 to \$460,000 during the term of the loan and is fully amortized and maturing in 2034.

In September 2017, the Authority issued \$62,745,000 in sales tax and State aid secured refunding bonds with interest rates ranging from 3.0% to 5.0% to advance refund \$70,355,000 of outstanding Series 2011C serial bonds with interest rates of 5.0%. Proceeds of \$79,884,255 (including a premium of \$11,621,859 and other debt set-aside funds of \$5,517,396) were used to purchase U.S. Government Securities of \$79,491,279 and to fund estimated costs of issuance in the amount of \$392,976. The securities were placed in an irrevocable trust with an escrow agent to pay for all future debt service payments of the original bonds until their call date of December 1, 2021. As a result, the original bonds are considered to be defeased and the liability has been removed from the financial statements. The amount outstanding on the original bonds at December 31, 2021 was \$77,550,000.

14. NET POSITION AND FUND BALANCE

The government-wide and proprietary fund financial statements utilize a net position presentation. Net position is categorized as net investment in capital assets, restricted and unrestricted.

- Net Investment In Capital Assets—This category groups all capital assets, including infrastructure, into one component of net position. Accumulated depreciation and the outstanding balances of debt that are attributable to the acquisition, construction or improvement of these assets reduce the balance in this category.
- **Restricted Net Position**—This category represents external restrictions imposed by creditors, grantors, contributors or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.
- *Unrestricted Net Position*—This category represents net position of the County not restricted for any project or other purpose.

In the governmental fund financial statements, nonspendable amounts represent net current financial resources that cannot be spent because they are either not in spendable form or legally or contractually required to be maintained intact. Nonspendable fund balance maintained by the County at December 31, 2021 includes prepaid items.

• *Prepaid Items*—\$14,617,000 representing amounts prepaid to vendors that are applicable to future accounting periods. The County reported prepaid items in the amount of \$14,617,000 at December 31, 2021.

In the fund financial statements, restricted fund balances are amounts constrained to specific purposes (such as grantors, bondholders, and higher levels of government) through constitutional provisions or by enabling legislation. Restricted fund balance of the County at December 31, 2021 includes:

- *Handicapped Parking*—\$155,876 representing monies restricted for education, advocacy and increased public awareness of handicapped parking laws.
- *Community Development Loans*—\$27,032,195 representing amounts offset for community development loans receivable, which are legally required to be maintained intact.
- **Debt Service**—\$40,254,843 representing funds to be used toward the future repayment of bonded debt service.
- *Capital Expenditures*—\$165,324,241 representing funds that have been reserved to fund capital projects and the purchase of capital assets. This amount includes commitments (encumbrances) of \$27,666,712 for capital projects currently in process.

The County Legislature authorizes assigned amounts of fund balance. Assigned funds represent amounts intended to be used for a specific purpose. In the fund financial statements, assignments by the County at December 31, 2021 include:

- **Subsequent Year's Expenditures**—Represents available fund balance of \$12,179,813 appropriated to meet expenditure requirements in the 2022 fiscal year.
- *Judgments and Claims*—Represents amounts to fund future settlements of various claims and litigation in the amount of \$2,716,692.
- *Other Purposes*—Includes amounts assigned for supplemental appropriations (\$176,571,031) within the 2022 year which were approved by the Legislature subsequent to the adoption of the 2022 budget in the General Fund, General Fund encumbrances (\$3,805,687), positive residual balance of (\$426,092) in the ECFSA General Fund, encumbrances (\$9,953,328), assigned for road repairs (\$6,002,153) and positive residual balances of (\$40,306,689) in the Special Revenue Funds.

Accounting prescription set by the Erie County Comptroller provides for a sunset provision of one fiscal year for all fund balance assignments. Legislature approval is required to establish and subsequently appropriate fund balance assignments.

The County considers encumbrances to be significant for amounts that are encumbered in excess of \$1,000,000 for a particular purpose. As of December 31, 2021, significant encumbrances are as follows (dollars in thousands):

		Other
	Gov	ernmental
Purpose		Funds
Countywide Capital Overlay Program	\$	7,814
Countywide Sewer Costs		4,166
Countywide Road Construction and Preservation		1,631
Countywide COVID-19 Emergency Response		1,176
Total	\$	14,787

In circumstances where an expenditure is to be made for a purpose for which amounts are available in multiple fund balance classifications, it is the County's policy that the order in which resources will be expended is as follows: restricted fund balance, followed by committed fund balance, assigned fund balance, and lastly, unassigned fund balance.

15. INTERFUND BALANCES AND ACTIVITY

Interfund receivables and payables are short term in nature and exist because of temporary advances or payments made on behalf of other funds. All interfund balances are expected to be collected/paid within the subsequent year.

The composition of interfund balances as of December 31, 2021 is shown below:

Receivable Fund	Payable Fund	A	Amount
General Fund	ECFSA General	\$	61,092
	Nonmajor Governmental Funds		21,417
	College		1,005
	Nonmajor Proprietary Fund		4,433
			87,947
ECFSA General Fund	Nonmajor Governmental Funds		16
Nonmajor Governmental Funds	Nonmajor Governmental Funds		103,100
College	General Fund		598
Nonmajor Proprietary Fund	College		268
3 1 7	General Fund		24
			292
Total receivables			191,953
Less: timing differences			(1,200)
Total payables		\$	190,753

Interfund receivables exceed interfund payables by \$1,200,000. This difference represents interfund receivables recorded by the County and the College that are not reflected as interfund payables in the corresponding balance sheets because of the difference between the County and the College fiscal year end.

All balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

Due To/From Component Unit and Primary Government—Amounts due between the component units and the primary government at December 31, 2021, consisted of the following (dollars in thousands):

Receivable Entity	Payable Entity		Amount	
Primary Government-General Fund	ECMCC Component Unit	\$	33	
Primary Government-Governmental Activities Primary Government-Nonmajor	ECMCC Component Unit	\$	157,884	
Proprietary Fund	ECMCC Component Unit	\$	5,551	
ECMCC Component Unit	Primary Government-Governmental Activities	\$	14,092	

During 2011, the ECFSA issued serial bonds in the amount of \$86,250,000 to assist ECMCC in the construction of a new residential health care facility. Loan agreements were executed whereby the ECFSA loaned the proceeds and net premium of \$10,614,413 to the County, who in turn loaned the monies to ECMCC. In 2017, these serial bonds were refunded through a similar agreement. The par amount of the refunded bonds issued was \$62,745,000. Although the amortization schedules on the bonds and the loan are approximately the same in total, the principal and interest components vary. On a monthly basis, ECMCC pays the County directly, while the ECFSA withholds sales tax revenue that otherwise would be transferred to the County. The ECFSA retains these monies until the semi-annual debt service on the bonds are due. Principal and interest payments on long-term obligations between the ECFSA and the County are reported as transfers in and transfers out in the fund financial statements.

Principal payments received from ECMCC during 2021 totaling \$6,801,136 are recorded within miscellaneous revenues in the County's Debt Service Fund and eliminated in the government-wide statements. The remaining amount due from ECMCC in the amount of \$157,884,000 is reported on the government-wide financial statements only. This balance is shown as a reconciling item on the Reconciliation of the Balance Sheet – Governmental Funds to the Statement of Net Position.

The remaining principal and interest payments on ECMCC's long-term loan payable to the County are as follows (dollars in thousands):

Year	Principal	Interest	Total
2022	\$ 6,990	\$ 4,705	\$ 11,695
2023	7,170	4,499	11,669
2024	7,357	4,288	11,645
2025	7,549	4,072	11,621
2026	7,749	3,850	11,599
2027-2031	41,914	15,710	57,624
2032-2036	50,162	8,969	59,131
2037-2041	28,993	1,237	30,230
Totals	\$ 157,884	\$ 47,330	\$ 205,214

The County made the following transfers during the year ended December 31, 2021:

Transfers Out	Transfers In	A:	mount	Purpose - provide financial resources:
General Fund	Nonmajor Governmental Funds	\$	6,057	For the local share of grant programs
	Nonmajor Governmental Funds		19,844	For highway improvements
	Nonmajor Governmental Funds		4,380	To support E-911 operations
	Nonmajor Governmental Funds		143	To support community development grants
	Nonmajor Governmental Funds		1,215	For emergency response operations
	Nonmajor Governmental Funds		48,319	For general debt service
	Nonmajor Governmental Funds		5,855	To support various capital projects
	Nonmajor Governmental Funds		4,700	For highway maintenance
	Nonmajor Governmental Funds		1,000	For College projects
	Nonmajor Governmental Funds		140	For Library projects
	Library		135	To support Library operations
	College		18,084	To support College operations
			109,872	
ECFSA	General Fund		549,722	For general operations from sales tax receipts
Nonmajor	Nonmajor Governmental Funds		37,876	To support various capital projects
Governmental	Nonmajor Governmental Funds		4	For sewer operations
Funds	Nonmajor Governmental Funds		6,679	For sewer debt service
	Nonmajor Governmental Funds		1,338	For general debt service
	Nonmajor Governmental Funds		41,943	For ECFSA debt service
	Nonmajor Governmental Funds		95	For ETASC debt service
	General Fund		5,455	For general operations
	Library		5	To support library operations
	Utilities Aggregation Fund		5	For Utility operations
	College		720	For movable equipment
			94,120	
Total transfers out	/transfers in	\$	753,714	

16. TAX ABATEMENTS

As of December 31, 2021, the County provides property tax abatements through a Housing for Low and Very Low Income Households Payment in Lieu of Taxes ("PILOT") program. The program was established to stimulate development of affordable housing in the region, especially for those with the lowest level of incomes.

The State of New York passed Articles 5 and 11 of the New York State Private Housing Finance Law and section 421-e of the New York State Real Property Tax Law, which allows municipal governments to enter into agreements with developers to make a PILOT agreement. In 1999, the Erie County PILOT Policy was approved by the Erie County Legislature through resolution 21E-26. This policy defined two PILOT agreements for low income households in Erie County.

PILOT A refers to PILOT agreements that are used with housing for low income households. The criteria for PILOT A agreements is that 60% of units are affordable (no more than 30% of resident's imputed income) to people earning no more than 60% median income for the area.

PILOT B refers to PILOT agreements that are used with housing for very low income households. The criteria for PILOT B agreements is that 60% of units are affordable (no more than 30% of resident's imputed income) to people earning no more than 50% median income for the area.

Both PILOTs A & B must have a fifteen year commitment for low-income use that includes appropriate regulatory restrictions.

Applicants for a PILOT agreement must supply the Erie County Department of Environment and Planning and the local taxing jurisdiction with information that includes, but is not limited to, the percentage of units for low and very low income residents, the planned development's five year operating budget, the number of residential units and square footage and a letter indicating community support from the chief elected official.

Once the application is received by Erie County, the Commissioner of Environment and Planning will respond within fifteen business days with a letter acknowledging the receipt of the application. The Commissioner will then write a letter of recommendation to approve or disapprove the PILOT request within thirty days of receipt of the completed application. If recommended for approval, the Commissioner will submit the PILOT agreement to the County Legislature within forty days of receipt of the application. Once approved by the Legislature, the PILOT agreement will be submitted to the County Executive for his signature. It is expected that the applicant will concurrently seek approval from the local taxing jurisdiction in which the planned development is located.

The initial PILOT payment will be 5% of the housing project's Total Effective Income for PILOT A agreements, and 3% of the housing project's Total Effective Income for PILOT B agreements. Under both PILOT agreements, in each and every subsequent year, a 3% escalator will be applied to the previous year's PILOT payment. Payments will continue for 15 years, after which time the property will be subject to full taxation. Of the PILOT payments, 75% will be paid directly to the local taxing jurisdiction in which the Development is located, and 25% of will be paid directly to the County.

During 2021, the County received payments for 48 PILOT agreements from within the City of Buffalo, which encompassed 153 properties. The County real property taxes for these properties totaled \$1,014,489 while \$299,844 was received for PILOT payments. This resulted in tax abatements totaling \$714,645.

There were also two additional agreements with properties in the Town of Amherst that were not covered under an IDA. The County real property taxes for these properties totaled \$46,239 while \$25,097 was received for PILOT payments. This resulted in tax abatements totaling \$21,142.

The County also is subject to tax abatements granted by six (6) Industrial Development Agencies ("IDA's"), entities created under New York State Law. The IDA's in Erie County have adopted a Countywide Industrial Development Agency Uniform Tax Exemption Policy to provide for uniform policies for the claiming of IDA incentives. Permissible business activities include traditional manufacturing, distributive services, business services, and arts, entertainment and recreation.

Property tax abatements for the year ended December 31, 2021 were as follows:

	Real Property	PILOT	Tax
IDA*	Taxes	Payments	Abatements
Amherst	\$ 1,089,432	\$ 702,813	\$ 386,619
Clarence	226,946	153,440	73,506
Erie County (ECIDA)	4,003,705	1,917,142	2,086,563
Hamburg	546,338	311,120	235,218
Lancaster	540,493	290,573	249,920
Total	\$ 6,406,914	\$ 3,375,088	\$ 3,031,826

^{*}Concord IDA property tax abatement information is not available for the year ended December 31, 2021.

17. CONTINGENCIES

Litigation—The County is involved in litigation in the ordinary course of its operations. Various legal actions are pending against the County. The outcome of these matters is not presently determinable but, in the opinion of management, the ultimate liability will not have a material adverse effect on the County's financial condition or results of operation.

Sales Tax Audits—The State of New York periodically audits its distribution of sales tax revenues to counties throughout the State. Subsequent revisions to the revenues recorded as of December 31, 2021, if any, would be reflected in the operating statement in the year that they are calculated.

Supplemental 1% Sales Tax— Through legislation approved by the County and the State of New York, first effective in March of 1985, the County extended an additional 1% sales and compensating use tax. An added requirement of this legislation commencing in 2007, is that the County is required to share \$12,500,000 of this tax with other local municipalities. This tax generated approximately \$98,909,542 (gross) for the year ended December 31, 2021. The enabling legislation allowing this additional tax expired November 30, 2023. Legislative approval by both New York State and the County is required for the continuation of this revenue source.

Supplemental 0.25% Sales Tax—Through legislation approved by the County and the State of New York, the County initiated an additional 0.25% sales and compensating use tax effective July 1, 2005. This tax generated approximately \$49,720,826 for the year ended December 31, 2021. The enabling legislation allowing this additional tax expired November 30, 2023. Legislative approval by both New York State and the County is required for the continuation of this revenue source.

Supplemental 0.50% Sales Tax—The County Legislature approved a home rule message requesting approval of the New York State Legislature to raise the sales tax 0.50%, to 8.75%. The New York State Legislature approved the Sales Tax Request in January 2006 and the County Legislature enacted the tax increase effective January 15, 2006. This tax generated approximately \$99,441,653 for the year ended December 31, 2021. The enabling legislation allowing this additional tax expired November 30, 2023. Legislative approval by both New York State and the County is required for the continuation of this revenue source.

Federal and State Aid—The County receives federal aid, state aid, or both for a portion of its mandated social services program expenditures (reported in the Economic Assistance and Opportunity category in the financial statements), such as Medicaid, Family Assistance and Safety Net. The County appropriates only the local share of state administered Medicaid expenditures. Conversely, the County appropriates total expenditures for Family Assistance and Safety Net programs, and budgets state and/or federal aid as

revenue. Federal and state aid represents approximately 45% of 2021 County appropriations for social services programs.

The County also receives certain federal, state and private grants. These grants are used primarily to augment current operations, and for special demonstration projects and programs. Should funding of any such grant be stopped at any point, the County may assume the cost thereof in its operating budget or suspend the programs funded by such grant.

The Federal and State governments are not constitutionally obligated to maintain or continue current levels of federal and state aid to the County. Accordingly, no assurance can be given that present federal and state aid levels will be maintained in the future. Federal and state budgetary restrictions which may eliminate or substantially reduce federal or state aid could have a material adverse effect upon the County, requiring either a counterbalancing increase in revenues from other sources or a curtailment of non-mandated expenditures. Social Services and Medicaid expenditures are generally mandated by New York State law.

Financial Assistance Audits—As discussed on the previous page, the County receives significant financial assistance from numerous federal and state governmental agencies and third-party payors. The disbursement of monies received under these programs generally requires compliance with terms and conditions specified in the related agreements and are subject to audit by the funding agencies or payors. Any disallowed expenditures resulting from such audits could become a liability of the governmental or proprietary funds. At December 31, 2021, ECMCC, a component unit of the County, has recorded \$2,447,000 as an accrued liability for probable third-party payor settlements. The amount of any other expenses that may be disallowed cannot be determined at this time, although ECMCC expects such other amounts to be immaterial.

Pollution Remediation—The County has identified two pollution remediation sites that trigger the obligating event criteria relating to GASB Statement No. 49, *Accounting and Financial Reporting for Pollution Remediation Obligations*. The County is aware that the New York State Department of Environmental Conservation has classified these sites as Class 2, meaning that remediation action is required due to a significant threat posed to the public health or environment. Although a loss is probable, it is not possible at this time to reasonably estimate the amount of any obligation for remediation that would be material to the County's financial statements because the extent of environmental impact, allocation among the potentially responsible parties, remediation alternatives (which could involve no or minimal efforts), and concurrence of the regulatory authorities have not yet advanced to the stage where a reasonable estimate of any loss that would be material to the County can be made.

18. JOINT VENTURES

Western Regional Off-Track Betting—Pursuant to authority provided by New York State statute, a regional off-track betting corporation was established in 1973 to operate a system of off-track pari-mutuel betting within the Western New York area. This public benefit corporation, known as the Western Regional Off-Track Betting Corporation ("OTB"), is governed by a Board of Directors comprised of one member from each participating county and city. The OTB net revenue is divided among the participating counties, with one-half being distributed based on population and the remainder based on each entity's share of the total wagering in the region. A county containing an eligible city that has elected to participate in the OTB must relinquish a portion of the revenue to which it would otherwise be entitled to such city in an amount equal to the percentage of the county population attributable to the city. In the case of Erie County, both the County and the City of Buffalo participate in the OTB.

The OTB has the power to issue bonds and notes to carry out the purposes for which it was formed. Such bonds, notes or other, obligations are not a debt of the participating municipalities, and they may only be paid from the OTB's funds.

OTB total undistributed net revenue increased by \$4,984,337 for the year ended December 31, 2021. The OTB reported net revenue available for distribution to participating municipalities of \$6,452,983. Separate financial statements for this joint venture can be obtained from the OTB Comptroller at 8315 Park Road, Batavia, New York, 14020.

Buffalo Erie Niagara Land Improvement Corporation—The Buffalo Erie Niagara Land Improvement Corporation ("BENLIC") was established on June 6, 2012 under New York State's Land Bank Act (Article 16 of the Not-for-Profit Corporation Law). BENLIC's mission is to confront and alleviate the problems distressed properties cause to communities by supporting municipal and regional revitalization efforts and strategically acquiring, improving, assembling, and selling distressed, vacant, abandoned, and/or tax-delinquent properties. BENLIC was formed through a joint venture of the County of Erie and Cities of Buffalo, Lackawanna, and Tonawanda and is governed by a Board of Directors comprised of 11 members.

BENLIC has the power to incur debt to carry out the purposes for which it was formed. Such debt is not an obligation of the participating municipalities, and may only be paid from BENLIC funds.

BENLIC is eligible to receive financial assistance from federal and state governmental agencies in the form of grants. BENLIC reported revenues and other support totaling \$1,598,293 and expenses totaling \$1,514,596 for year ended December 31, 2021. BENLIC reported net assets of \$4,567,709 at December 31, 2021, all of which was reported as net assets without donor restrictions.

Separate financial statements for this joint venture can be obtained from the BENLIC Executive Director at 403 Main Street, Buffalo, New York, 14203.

19. SUBSEQUENT EVENTS

Management has evaluated subsequent events through June 24, 2022, which is the date the financial statements are available for issuance, and have determined that there are no subsequent events that require disclosure under generally accepted accounting principles.

* * * * * *

REQUIRED SUPPLEMENTARY INFORMATION





Schedule of the County's Proportionate Share of the Net Pension Liability— Employees' Retirement System—Primary Government

Last Eight Fiscal Years*

(dollars in thousands)

								Year Ended l	Dece	ember 31,						
		2021		2020		2019		2018		2017		2016		2015		2014
Measurement date	Marc	ch 31, 2021	M	arch 31, 2020	M	Iarch 31, 2019	M	arch 31, 2018	Ma	arch 31, 2017	Ma	arch 31, 2016	Ma	arch 31, 2015	M	arch 31, 2014
County's proportion of the net pension liability		1.0851610%		1.0832760%		1.0962539%		1.0292170%		1.0072770%		0.9999660%		0.9912870%		0.9912870%
County's proportionate share of the net pension liability	\$	1,080	\$	286,911	\$	74,100	\$	33,217	\$	94,646	\$	160,497	\$	33,488	\$	44,795
County's covered payroll	\$	288,533	\$	287,023	\$	276,331	\$	259,301	\$	250,626	\$	244,605	\$	228,878	\$	232,489
County's proportionate share of the net pension liability as a percentage of its covered payroll		0.4%		100.0%		26.8%		12.8%		37.8%		65.6%		14.6%		19.3%
Plan fiduciary net position as a percentage of the total pension liability		100.0%		86.4%		96.3%		98.2%		94.7%		90.7%		97.9%		97.2%

The notes to the Required Supplementary Information is an integral part of this schedule.

^{*}Information prior to the year ended December 31, 2014 is not available.

Schedule of the County's Contributions—

Employees' Retirement System—Primary Government

Last Eight Fiscal Years* (dollars in thousands)

				Year Ended l	Dece	mber 31,			
	 2021	 2020	2019	2018		2017	 2016	2015	2014
Contractually required contributions	\$ 33,146	\$ 29,509	\$ 28,657	\$ 33,443	\$	36,452	\$ 35,896	\$ 35,997	\$ 29,608
Contributions in relation to the contractually required contribution	 (33,146)	 (29,509)	 (28,657)	 (33,443)		(36,452)	 (35,896)	 (35,997)	 (29,608)
Contribution deficiency (excess)	\$ _	\$ 	\$ 	\$ 	\$	_	\$ _	\$ 	\$ _
County's covered payroll	\$ 260,318	\$ 257,564	\$ 238,181	\$ 233,337	\$	232,041	\$ 227,722	\$ 224,514	\$ 220,536

12.0%

15.7%

14.3%

15.8%

16.0%

13.4%

Contributions as a percentage of

covered payroll

The notes to the Required Supplementary Information is an integral part of this schedule.

12.7%

11.5%

^{*}Information prior to the year ended December 31, 2014 is not available.

Schedule of the County's Proportionate Share of the Net Pension Liability/(Asset)— Teachers' Retirement System—Primary Government

Last Eight Fiscal Years* (dollars in thousands)

	Year Ended August 31,															
		2021		2020		2019		2018		2017		2016		2015		2014
Measurement date	Ju	ne 30, 2021	Ju	ane 30, 2020	Jı	une 30, 2019	Jı	ane 30, 2017	Ju	ine 30, 2016	Ju	ine 30, 2015	Ju	ine 30, 2014	Ju	ine 30, 2013
College's proportion of the net pension liability/(asset)		0.101297%		0.100454%		0.099898%		0.093727%		0.097612%		0.095057%		0.092554%		0.095618%
College's proportionate share of the net pension liability/(asset)	\$	(17,554)	\$	2,776	\$	(2,595)	\$	(712)	\$	1,045	\$	(9,873)	\$	(10,651)	\$	(609)
College's covered payroll	\$	15,730	\$	16,557	\$	16,066	\$	15,317	\$	15,568	\$	14,377	\$	14,243	\$	13,674
College's proportionate share of the net pension liability/(asset) as a percentage of its covered payroll		(111.6%)		16.8%		(16.2%)		(4.7%)		6.7%		(68.7%)		(74.8%)		(4.5%)
Plan fiduciary net position as a percentage of the total pension liability/(asset)		113.2%		97.8%		102.2%		100.7%		99.0%		110.5%		111.5%		100.7%

The notes to the Required Supplementary Information is an integral part of this schedule.

^{*}Information prior to the year ended August 31, 2014 is not available.

Schedule of the County's Contributions—

Teachers' Retirement System—Primary Government

Last Eight Fiscal Years*

(dollars in thousands)

				Year Ended	l Au	gust 31,			
	 2021	 2020	 2019	 2018		2017	 2016	 2015	 2014
Contractually required contributions	\$ 1,639	\$ 1,511	\$ 1,705	\$ 1,737	\$	1,997	\$ 2,503	\$ 2,295	\$ 1,605
Contributions in relation to the contractually required contribution	 (1,639)	 (1,511)	 (1,705)	 (1,737)		(1,997)	 (2,503)	 (2,295)	 (1,605)
Contribution deficiency (excess)	\$ _	\$ 	\$ 	\$ _	\$	_	\$ _	\$ _	\$ _
College's covered payroll	\$ 15,784	\$ 16,615	\$ 16,354	\$ 15,591	\$	14,912	\$ 15,544	\$ 14,483	\$ 14,350
Contributions as a percentage of covered payroll	10.4%	9.1%	10.4%	11.1%		13.4%	16.1%	15.8%	11.2%

The notes to the Required Supplementary Information is an integral part of this schedule.

^{*}Information prior to the year ended August 31, 2014 is not available.

COUNTY OF ERIE, NEW YORK Schedule of Changes in the County's Total OPEB Liability and Related Ratios **Last Four Fiscal Years*** (dollars in thousands)

		3	Zear Ended D	ece	mber 31,		
	 2021	_	2020		2019	_	2018
Primary Government —Governmental Activities (the "County")							
Total OPEB liability							
Service cost	\$ 25,279	\$	24,887	\$	30,702	\$	25,746
Interest	32,016		47,915		47,483		48,380
Changes of assumptions or other inputs	161,270		154,973		(167,270)		116,772
Differences between expected and actual experience	704		(323,707)		1,799		2,736
Changes in benefit terms	-		(16)		(17,014)		-
Benefit payments	 (32,250)		(31,252)		(34,573)	_	(33,172)
Net changes in total OPEB liability	 187,019		(127,200)		(138,873)	_	160,462
Total OPEB liability—beginning	1,155,047		1,282,247		1,421,120		1,260,658
Total OPEB liability—ending	\$ 1,342,066	\$	1,155,047	\$	1,282,247	\$	1,421,120
Plan fiduciary net position							
Contributions—employer	\$ 32,250	\$	31,252	\$	34,573	\$	33,172
Benefit payments	(32,250)		(31,252)		(34,573)		(33,172)
Net change in plan fiduciary net position	 -				_		_
Plan fiduciary net position—beginning	-		-		_		_
Plan fiduciary net position—ending	\$ -	\$		\$	_	\$	_
County's net OPEB liability—ending	\$ 1,342,066	\$	1,155,047	\$	1,282,247	\$	1,421,120
Plan's fiduciary net position as a percentage							
of the total OPEB liability	0.0%		0.0%		0.0%		0.0%
Covered-employee payroll	\$ 260,317	\$	257,564	\$	238,181	\$	209,308
County's net OPEB liability as a percentage							
of covered-employee payroll	515.6%		448.5%		538.3%		679.0%
							(continued)

The notes to the required supplementary information are an integral part of this schedule.

^{*}Information prior to the year ended December 31, 2018 is not available.

Schedule of Changes in the County's Total OPEB Liability and Related Ratios Last Four Fiscal Years* (dellars in thousands)

(dollars in thousands)

		Year Ended	Au	gust 31,	
	2021	2020		2019	2018
Primary Government—Business-type Activities (the "College")	 _	 	4,987 \$ 5,845 \$ 7,949 7,644 8,714 (25,585) 8,675) 1,732 4,000) (6,918) 1,025) (17,282) 1,273 228,555 0,248 \$ 211,273 \$ 4,000 \$ 6,918 \$ 4,000 \$ (6,918) \$ - \$ 0,248 \$ 211,273 \$ 0.0% 0.0% 4,443 \$ 61,609 \$	 _	
Total OPEB liability					
Service cost	\$ 5,605	\$ 4,987	\$	5,845	\$ 4,955
Interest	5,319	7,949		7,644	7,830
Changes of assumptions or other inputs	23,214	28,714		(25,585)	17,319
Differences between expected and actual experience	74	(58,675)		1,732	666
Benefit payments	 (4,897)	 (4,000)		(6,918)	 (5,500)
Net changes in total OPEB liability	 29,315	 (21,025)		(17,282)	 25,270
Total OPEB liability—beginning	190,248	211,273		228,555	203,285
Total OPEB liability—ending	\$ 219,563	\$ 190,248	\$	211,273	\$ 228,555
Plan fiduciary net position					
Contributions—employer	\$ 4,897	\$ 4,000	\$	6,918	\$ 5,500
Benefit payments	 (4,897)	 (4,000)		(6,918)	 (5,500)
Net change in plan fiduciary net position	-	-		-	-
Plan fiduciary net position—beginning	-	-		-	-
Plan fiduciary net position—ending	\$ -	\$ -	\$	-	\$ -
College's net OPEB liability—ending	\$ 219,563	\$ 190,248	\$	211,273	\$ 228,555
Plan's fiduciary net position as a percentage					
of the total OPEB liability	0.0%	0.0%		0.0%	0.0%
Covered-employee payroll	\$ 61,220	\$ 64,443	\$	61,609	\$ 58,951
College's net OPEB liability as a percentage					
of covered-employee payroll	358.6%	295.2%		342.9%	387.7%
					(continued)

The notes to the required supplementary information are an integral part of this schedule.

^{*}Information prior to the year ended August 31, 2018 is not available.

Schedule of Changes in the County's Total OPEB Liability and Related Ratios Last Four Fiscal Years* (dollars in thousands)

(concluded)

	Year	r En	ded Decemb	er 3	1, (August 3	1,)*	•
	2021		2020		2019		2018
Primary Government—Total							
Total OPEB liability							
Service cost	\$ 30,884	\$	29,874	\$	36,547	\$	30,701
Interest	37,335		55,864		55,127		56,210
Changes of assumptions or other inputs	184,484		183,687		(192,855)		134,091
Differences between expected and actual experience	778		(382,382)		3,531		3,402
Changes in benefit terms	-		(16)		(17,014)		-
Benefit payments	 (37,147)		(35,252)		(41,491)		(38,672)
Net changes in total OPEB liability	 216,334		(148,225)		(156,155)		185,732
Total OPEB liability—beginning	1,345,295		1,493,520		1,649,675		1,463,943
Total OPEB liability—ending	\$ 1,561,629	\$	1,345,295	\$	1,493,520	\$	1,649,675
Plan fiduciary net position							
Contributions—employer	\$ 37,147	\$	35,252	\$	41,491	\$	38,672
Benefit payments	(37,147)		(35,252)		(41,491)		(38,672)
Net change in plan fiduciary net position	 -		_		_		-
Plan fiduciary net position—beginning	 						
Plan fiduciary net position—ending	\$ 	\$		\$		\$	
Primary Government's net OPEB liability—ending	\$ 1,561,629	\$	1,345,295	\$	1,493,520	\$	1,649,675
Plan's fiduciary net position as a percentage							
of the total OPEB liability	0.0%		0.0%		0.0%		0.0%
Covered-employee payroll	\$ 321,537	\$	322,007	\$	299,790	\$	268,259
Primary Government's net OPEB liability as a percentage							
of covered-employee payroll	485.7%		417.8%		498.2%		615.0%

The notes to the required supplementary information are an integral part of this schedule.

^{*}Information prior to the year ended December 31, 2018 (August 31, 2018 as to the College) is not available.

COUNTY OF ERIE, NEW YORK Notes to the Required Supplementary Information Year Ended December 31, 2021

1. NET PENSION LIABILITY

The schedules of local government's proportionate share of the net pension liability/(asset) and local government's contributions presents trend information of the components of the net pension liability/(asset) and related ratios for each retirement system the County participates in, including the pension plan's fiduciary net position as a percentage of the total pension liability, and the contributions as a percentage of covered-employee payroll.

2. OPEB LIABILITY

Changes of Assumptions—Changes of assumptions reflect the effects of changes in the discount rate and the medical healthcare cost trend rate. The following summarizes the changes of assumptions for the governmental activities and business-type activities:

The discount rate was 2.00% as of December 31, 2020, as compared to 2.75% as of January 1, 2020. The salary scale assumed to increase at 1.50% per year. The sex-distinct and job category-specific headcount weighted Pub-2010 Public Retirement Plans Mortality Tables for employees and health retirees, adjusted for mortality improvements with Scale MP-2020 mortality improvement scale on a generational basis, were used for mortality rates. In order to estimate the change in the cost of healthcare, the valuation assumes healthcare cost trends as follows: pre-65 medical, 7.00%; post-65 medical, 4.50% and prescription, 7.00%. Healthcare trends are reduced by decrements to reach a rate of 3.78% in 2075. An inflation rate of 2.25% was assumed for developing the rate of increase in healthcare costs. Business-type activities utilizes an initial health initial healthcare cost trend rate used is 7.00% while the ultimate healthcare cost trend rate is 3.78%.



COMBINING AND INDIVIDUAL FUND FINANCIAL STATEMENTS AND SCHEDULES

These financial statements and schedules provide more detailed information than is presented in the basic financial statements.

Combining statements are presented for the nonmajor governmental funds.

Individual fund statements and schedules present the following:

- Comparisons of budgetary and actual data for certain Special Revenue Funds and the Debt Service Fund.
- Fund financial statements for the discretely presented Library component unit.

Combining statements are presented for the discretely presented Other Component Units.



NONMAJOR GOVERNMENTAL FUNDS

SPECIAL REVENUE FUNDS

These funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specific purposes. These funds include the Road, Sewer, Downtown Mall, E-911, Emergency Response, Grants and Community Development Funds. In addition, the Erie Tobacco Asset Securitization Corporation ("ETASC") General Fund is presented as a nonmajor Special Revenue Fund.

Road Fund

Used to account for all revenues and expenditures related to the maintenance of County roads and bridges, snow removal, construction and reconstruction of County roads not required to be recorded in a Capital Projects Fund.

• Sewer Fund

Used to account for the activities of the various sewer districts currently in operation within the County.

• Downtown Mall Fund

Used to account for revenues raised through a special district charge levy and the subsequent expenditure of these monies for the operation and maintenance of a downtown pedestrian/transit mall.

E-911 Fund

Used to account for revenues raised through a telephone access line surcharge and the subsequent expenditure of these monies for the establishment and maintenance of an enhanced 911 emergency telephone system.

• Emergency Response Fund

Used to account for revenues received from the Federal Emergency Management Agency and expenditures associated with the ongoing clean-up of major winter storm damage that occurred in October 2006 and November 2014. This fund also includes activities related to the County's COVID-19 pandemic response and funds received through the American Rescue Plan Act.

Grants Fund

Used to account for federal and state operating grants (except the Community Development Block Grant) earmarked for specific programs, so that grantor accounting and reporting requirements can be satisfied.

• ETASC General Fund

Used to account for all financial resources associated with ETASC except for those required to be accounted for in another fund.

Community Development Fund

Used to assist participating municipalities in the development of locally approved community or economic development activities that are eligible under federal program regulations.



DEBT SERVICE FUNDS

Debt Service Funds are used to account for current payments of principal and interest on general obligation long-term debt, and for financial resources that have been accumulated to make future principal and interest payments on general long term indebtedness.

• Debt Service Fund

Used to account for the accumulation of resources for, and for the payment of, long-term bond principal, interest and related costs of the County.

• ETASC Debt Service Fund

Used to account for the accumulation of resources for, and for the payment of, long-term bond principal, interest and related costs of the ETASC.

ECFSA Debt Service Fund

Used to account for the accumulation of resources for, and for the payment of, long-term bond principal, interest and related costs of the ECFSA.

CAPITAL PROJECTS FUNDS

Capital Projects Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities.

• General Government Buildings, Equipment and Improvements Fund

Used to account for capital projects administered by the Department of Public Works involving the acquisition, construction, or reconstruction of major or permanent facilities having a relatively long useful life and equipment purchased from the proceeds of long-term debt.

• Highways, Roads, Bridges and Equipment Fund

Utilized to account for capital projects administered by the Department of Public Works for the construction or reconstruction of County roads and bridges and the acquisition of equipment not accounted for in the Road Fund.

• Sewers, Facilities, Equipment and Improvements Fund

Used to account for capital projects relating to the construction and acquisition of sewer facilities and equipment by the operating sewer districts.

• Tobacco Proceeds Fund

Used to account for the net proceeds from the County's securitization of its share of the 1998 Master Settlement Agreement with the tobacco industry that will be used to fund capital projects that otherwise would have been supported by operating funds or the issuance of bonds.

• Special Capital Projects Fund

Utilized to account for capital projects administered by departments other than Public Works that are primarily for the acquisition or construction of buildings, improvements and equipment.





COUNTY OF ERIE, NEW YORK Combining Balance Sheet—Nonmajor Governmental Funds December 31, 2021

(dollars in thousands)

							S	pecial Rev	enu	e				
	Road	 Sewer	Do	wntown Mall		E-911		nergency esponse		Grants	TASC eneral	mmunity velopment		Total
ASSETS														
Cash and cash equivalents	\$ 17,448	\$ 42,292	\$	55	\$	831	\$	48	\$	-	\$ 78	\$ -	\$	60,752
Restricted investments	-	-		-		-		-		-	-	-		-
Restricted cash and cash equivalents	-	-		-		-		2,183		-	-	-		2,183
Receivables (net of allowance):														
Real property taxes, interest, penalties and liens	-	-		41		-		-		-	-	-		41
Other	-	13		-		335		4		266	-	27,588		28,206
Due from other funds	-	2,140		-		-		77,237		-	-	-		79,377
Intergovernmental receivables	5,302	2		-		739		5		19,220	-	1,920		27,188
Prepaid items	402	2,426		-		201		24		480	15	28		3,576
Total assets	\$ 23,152	\$ 46,873	\$	96	\$	2,106	\$	79,501	\$	19,966	\$ 93	\$ 29,536	\$	201,323
LIABILITIES														
Accounts payable	\$ 392	\$ 272	\$	-	\$	21	\$	499	\$	2,422	\$ -	\$ 1,191	\$	4,797
Accrued liabilities	699	627		96		232		154		1,091	-	58		2,957
Due to other funds	-	-		-		-		-		15,158	-	569		15,727
Due to other governments	-	-		-		-		56		23	-	-		79
Retained percentages payable	-	26		-		-		-		-	-	-		26
Unearned revenue	-	-		-		-		77,237		1,272	-	686		79,195
Total liabilities	1,091	925		96	_	253	_	77,946		19,966		2,504		102,781
FUND BALANCES														
Nonspendable	402	2,426		-		201		24		480	15	28		3,576
Restricted	_	_		-		_		-		-	-	27,032		27,032
Assigned	21,659	43,522		-		1,652		1,531		-	78	-		68,442
Unassigned	· -	· -		_		-		´-		(480)	_	(28)		(508)
Total fund balances	22,061	45,948				1,853		1,555		-	93	27,032		98,542
Total liabilities and fund balances	\$ 23,152	\$ 46,873	\$	96	\$	2,106	\$	79,501	\$	19,966	\$ 93	\$ 29,536	\$	201,323
												(cor	ntinu	

COUNTY OF ERIE, NEW YORK Combining Balance Sheet—Nonmajor Governmental Funds December 31, 2021

(dollars in thousands)

		Debt S	Servic	e	
	Debt Service	TASC ot Service		ECFSA bt Service	Total
ASSETS					
Cash and cash equivalents	\$ -	\$ -	\$	-	\$ -
Investments	-	19,611		-	19,611
Restricted cash and cash equivalents Receivables (net of allowance):	-	917		23,887	24,804
Real property taxes, interest, penalties and liens Other	-	-		-	- -
Due from other funds	23,723	-		-	23,723
Intergovernmental receivables	28	-		-	28
Prepaid items	 	 			<u> </u>
Total assets	\$ 23,751	\$ 20,528	\$	23,887	\$ 68,166
LIABILITIES					
Accounts payable	\$ -	\$ -	\$	-	\$ -
Accrued liabilities	83	-		12	95
Due to other funds	3,941	-		23,875	27,816
Due to other governments	-	-		-	-
Retained percentages payable	-	-		-	-
Unearned revenue	 	 			
Total liabilities	 4,024	 		23,887	 27,911
FUND BALANCES					
Nonspendable	-	-		-	-
Restricted	19,727	20,528		-	40,255
Assigned	-	-		-	-
Unassigned	 -	 		-	
Total fund balances	 19,727	 20,528			 40,255
Total liabilities and fund balances	\$ 23,751	\$ 20,528	\$	23,887	\$ 68,166

(continued)

Combining Balance Sheet—Nonmajor Governmental Funds December 31, 2021

(dollars in thousands)

						Capital I	Proj	ects						(concluded)
	Go B Equ	General overnment suildings, ipment and orovements	Highw Roads, I and Equ	Bridges	F Equi	Sewers, Cacilities, ipment and provements		Tobacco Proceeds		Special Capital Projects		Total		Total Nonmajor Funds
ASSETS														
Cash and cash equivalents	\$	40,448	\$	10,869	\$	31,443	\$	-	\$	-	\$	82,760	\$	143,512
Investments		-		-		-		200		-		200		19,811
Restricted cash and cash equivalents		74,297		46,897		29,335		16		15,281		165,826		192,813
Receivables (net of allowance):														
Real property taxes, interest, penalties and liens Other		-		-		-		-		- 940		4.006		41
Other Due from other funds		4,146		-		-		-		840		4,986		33,192 103,100
Intergovernmental receivables		379		1,143		1,604		-		693		3,819		31,035
Prepaid items		-				,		-		-		5,619		3,576
Total assets	•	119,270	\$	58,909	\$	62,382	\$	216	\$	16,814	\$	257,591	\$	527,080
1 Otal assets	5	119,270	5	36,909	Φ	02,362	Ф	210	Ф	10,614	Ф	237,391	Ф	327,080
LIABILITIES														
Accounts payable	\$	3,438	\$	1,041	\$	1,000	\$	-	\$	256	\$	5,735	\$	10,532
Accrued liabilities		2,301		535		388		-		497		3,721		6,773
Due to other funds		38,619		9,678		31,623		-		1,206		81,126		124,669
Due to other governments		-		-		-		-		-		1 605		79
Retained percentages payable		615		758		36		-		276		1,685		1,711
Unearned revenue		-				-	_					-		79,195
Total liabilities		44,973		12,012		33,047	_			2,235		92,267		222,959
FUND BALANCES														
Nonspendable		-		-		-		-		-		-		3,576
Restricted		74,297		46,897		29,335		216		14,579		165,324		232,611
Assigned		-		-		-		-		-		-		68,442
Unassigned														(508)
Total fund balances		74,297		46,897		29,335		216		14,579		165,324		304,121
Total liabilities and fund balances	\$	119,270	\$	58,909	\$	62,382	\$	216	\$	16,814	\$	257,591	\$	527,080

Combining Statement of Revenues, Expenditures and Changes in Fund Balances—Nonmajor Governmental Funds Year Ended December 31, 2021

(dollars in thousands)

									Sı	ecial Rev	enue					
		Road	s	Sewer	De	owntown Mall		E-911		ergency esponse	(Grants	TASC General	mmunity elopment		Total
REVENUES																
Real property taxes and tax items	\$	-	\$	21,725	\$	1,816	\$	-	\$	-	\$	-	\$ -	\$ -	\$	23,541
Sales and use taxes		-		-		-		4,044		-		-	-	-		4,044
Transfer and other taxes		19,802		-		-		-		-		-	-	-		19,802
Intergovernmental		17,776		-		-		23		42,553		41,149	-	5,033		106,534
Departmental		172		31,725		-		-		-		810	-	1,298		34,005
Interest		-		19		-		-		10		-	-	-		29
Miscellaneous	_			859	_		_					1,845	 -	 		2,704
Total revenues	_	37,750		54,328	_	1,816		4,067		42,563		43,804	 	 6,331		190,659
EXPENDITURES																
Current:																
General government support		-		-		1,816		-		2,244		13,360	92	-		17,512
Public safety		-		-		-		7,311		8,875		7,198	-	-		23,384
Health		-		-		-		1,494		10,736		9,989	-	-		22,219
Transportation		31,832		-		-		-		11		-	-	-		31,843
Economic assistance and opportunity		-		-		-		-		-		17,606	-	526		18,132
Culture and recreation		-		-		-		-		170		-	-	-		170
Education		-		-		-		-		65		-	-	-		65
Home and community services Debt service:		-		40,861		-		-		2,444		1,708	-	5,741		50,754
Principal retirement		-		-		-		-		-		-	-	-		-
Interest and fiscal charges		-		-		-		-		-		-	-	-		-
Capital outlay												-	 -	-		
Total expenditures	_	31,832		40,861	_	1,816		8,805		24,545		49,861	 92	 6,267		164,079
Excess (deficiency) of revenues																
over expenditures	_	5,918		13,467	_			(4,738)		18,018		(6,057)	 (92)	 64		26,580
OTHER FINANCING SOURCES (USES)																
Issuance of general obligation debt		-		-		-		-		-		-	-	-		-
Premium on bond issuance		-		-		-		-		-		-	-	-		-
Refunding bonds issued		-		-		-		-		-		-	-	-		-
Payments to refunded bond escrow agent		-		-		-		-		-		-	-	-		-
Premium on bond issuance		-		-		-		-		-		-	-	-		-
Transfers in		20,150		332		-		4,592		1,215		6,057	95	156		32,597
Transfers out		(18,159)		(11,704)				-		(18,326)		-	 -	-		(48,189)
Total other financing sources and (uses)	_	1,991		(11,372)		-		4,592		(17,111)		6,057	 95	 156		(15,592
Net change in fund balances		7,909		2,095		-		(146)		907		-	3	220		10,988
Fund balances—beginning		14,152	_	43,853	_			1,999		648			90	 26,812		87,554
Fund balances—ending	\$	22,061	\$	45,948	\$	-	\$	1,853	\$	1,555	\$		\$ 93	\$ 27,032	\$	98,542
ē .	_				_		_		_		_		 	 -	_	

(continued)

Combining Statement of Revenues, Expenditures and Changes in Fund Balances—Nonmajor Governmental Funds Year Ended December 31, 2021

(dollars in thousands)

	Debt Service										
		Debt		TASC		ECFSA					
		Service	Deb	ot Service	Deb	ot Service		Total			
REVENUES											
Real property taxes and tax items	\$	-	\$	-	\$	-	\$	-			
Sales and use taxes		-		-		-		-			
Transfer and other taxes		-		-		-		-			
Intergovernmental		111		16,771		-		16,882			
Departmental		-		-		-		-			
Interest		6,084		17		-		6,101			
Miscellaneous		6,802					_	6,802			
Total revenues		12,997		16,788	-	-		29,785			
EXPENDITURES											
Current:		***									
General government support		205		-		-		205			
Public safety		-		-		-		-			
Health		-		-		-		-			
Transportation		-		-		-		-			
Economic assistance and opportunity Culture and recreation		-		-		-		-			
Education		-		-		-		-			
Home and community services		-		-		-		-			
Debt service:		-		-		-		-			
Principal retirement		18,814		7,050		29,990		55,854			
Interest and fiscal charges		11,169		10,435		11,953		33,557			
Capital outlay		-		-		-		-			
Total expenditures		30,188		17,485	-	41,943	_	89,616			
Excess (deficiency) of revenues				,,		12,72.10		**,***			
over expenditures		(17,191)		(697)		(41,943)		(59,831)			
OTHER FINANCING SOURCES (USES)											
Issuance of general obligation debt		_		-		-		-			
Premium on bond issuance		224		-		-		224			
Refunding bonds issued		10,185		-		-		10,185			
Payments to refunded bond escrow agent		(10,185)		-		-		(10,185)			
Transfers in		56,336		-		41,943		98,279			
Transfers out		(41,943)		(95)		-		(42,038)			
Total other financing sources and (uses)		14,617		(95)		41,943		56,465			
Net change in fund balances		(2,574)		(792)		-		(3,366)			
Fund balances—beginning		22,301		21,320				43,621			
Fund balances—ending	\$	19,727	\$	20,528	\$		\$	40,255			
- -								(contin			

(continued)

Combining Statement of Revenues, Expenditures and Changes in Fund Balances—Nonmajor Governmental Funds Year Ended December 31, 2021

(dollars in thousands)

(concluded) Capital Projects General Government Sewers, Buildings, Facilities, Total Highways, Special Equipment and Roads, Bridges Equipment and Tobacco Capital Nonmajor Projects Total Funds REVENUES \$ 23,541 Real property taxes and tax items 4,044 Sales and use taxes 19,802 Transfer and other taxes 5,046 3,757 100 11,619 135,035 Intergovernmental 2,716 Departmental 420 10 430 34,435 Interest 15 15 6,145 Miscellaneous 371 371 9,877 5,417 4,177 125 2,716 12,435 232,879 Total revenues EXPENDITURES Current: General government support 17,717 Public safety 23,384 22,219 Transportation 31,843 Economic assistance and opportunity 18,132 Culture and recreation 170 Education 65 Home and community services 50,754 Debt service: 55,854 Principal retirement Interest and fiscal charges 33,557 Capital outlay 26,856 29,108 6,244 5,323 67,531 67,531 Total expenditures 26,856 29,108 6,244 5,323 67,531 321,226 Excess (deficiency) of revenues over expenditures (21,439)(24,931)(6,119)(2,607)(55,096)(88,347)OTHER FINANCING SOURCES (USES) Issuance of general obligation debt 10,813 11,768 1,260 1,814 25,655 25,655 2,632 5,736 Premium on bond issuance 2,418 280 406 5,960 Refunding bonds issued 10,185 Payments to refunded bond escrow agent (10,185)Transfers in 23,895 14,696 10,009 112 48,712 179,588 (709) Transfers out (1,460)(1,724)(3,893)(94,120)Total other financing sources and (uses) 37,126 27,636 9,825 1,623 76,210 117,083 15,687 (984) Net change in fund balances 2,705 3,706 21,114 28,736 Fund balances-beginning 58,610 44,192 25,629 216 15,563 144,210 275,385 74,297 46,897 29,335 14,579 165,324 216 304,121 Fund balances-ending

Schedule of Revenues, Expenditures, and Changes in Fund Balances— Budget and Actual—Road Special Revenue Fund Non-GAAP Basis of Accounting For the Year Ended December 31, 2021

(dollars in thousands)

	Original Budget]	Final Budget	ıdgetary Actual	Variance with Final Budget	
REVENUES							
Transfer and other taxes	\$	13,800	\$	13,800	\$ 19,802	\$	6,002
Intergovernmental		10,000		11,200	17,776		6,576
Departmental		174		174	 172		(2)
Total revenues		23,974		25,174	 37,750		12,576
EXPENDITURES							
Current:							
Transportation		33,030		33,339	31,155		2,184
Total expenditures		33,030		33,339	 31,155		2,184
Excess (deficiency) of revenues							
over expenditures		(9,056)		(8,165)	 6,595		14,760
OTHER FINANCING SOURCES (USES)							
Transfers in		9,506		19,844	20,150		306
Transfers out		(3,250)		(14,659)	(18,159)		(3,500)
Total other financing sources (uses)		6,256		5,185	 1,991		(3,194)
Net change in fund balances *	\$	(2,800)	\$	(2,980)	\$ 8,586	\$	11,566

^{*} The net change in fund balances was included in the budget as an appropriation (i.e., spendown) of fund balance.

Schedule of Revenues, Expenditures, and Changes in Fund Balances—Budget and Actual—Sewer Special Revenue Fund Non-GAAP Basis of Accounting For the Year Ended December 31, 2021 (dollars in thousands)

	Original Budget	Final Budget	Budgetary Actual		Variance with	
REVENUES						
Real property taxes and tax items	\$ 21,711	\$ 21,711	\$	21,725	\$	14
Departmental	32,605	32,605		31,725		(880)
Interest	91	91		19		(72)
Miscellaneous	 			859		859
Total revenues	 54,407	 54,407		54,328		(79)
EXPENDITURES						
Current:						
Home and community service	54,234	54,236		41,746		12,490
Debt service:						
Interest and fiscal charges	 10	8				8
Total expenditures	54,244	54,244		41,746		12,498
Excess of revenues	 	 				
over expenditures	 163	 163		12,582		12,419
OTHER FINANCING SOURCES (USES)						
Transfers in	-	-		332		332
Transfers out	 (12,257)	(12,257)		(11,704)		553
Total other financing sources (uses)	 (12,257)	 (12,257)		(11,372)		885
Net change in fund balances *	\$ (12,094)	\$ (12,094)	\$	1,210	\$	13,304

^{*} The net change in fund balances was included in the budget as an appropriation (i.e., spendown) of fund balance.

COUNTY OF ERIE, NEW YORK Schedule of Revenues, Expenditures, and Changes in Fund Balances— Budget and Actual—Downtown Mall Special Revenue Fund Non-GAAP Basis of Accounting For the Year Ended December 31, 2021

(dollars in thousands)	housands)	1	in	dollars	(
------------------------	-----------	---	----	---------	---

	Original Budget		Final udget	lgetary ctual	Variance with Final Budget	
REVENUES						
Real property taxes and tax items	\$	1,807	\$ 1,816	\$ 1,816	\$	
Total revenues		1,807	 1,816	 1,816		
EXPENDITURES						
Current:						
General government support	-	1,807	 1,816	 1,816		-
Total expenditures	-	1,807	 1,816	 1,816		
Net change in fund balances	\$		\$ 	\$ _	\$	_

COUNTY OF ERIE, NEW YORK Schedule of Revenues, Expenditures, and Changes in Fund Balances— Budget and Actual—E-911 Special Revenue Fund Non-GAAP Basis of Accounting For the Year Ended December 31, 2021 (dollars in thousands)

		riginal udget	Final Budget	Budgetary Actual		Variance with Final Budget	
REVENUES							
Sales and use taxes	\$	4,050	\$ 4,050	\$	4,044	\$	(6)
Intergovernmental		22	 23		23		
Total revenues		4,072	4,073		4,067		(6)
EXPENDITURES							
Current:							
Public safety		7,009	7,466		7,311		155
Health		1,448	 1,494		1,494		
Total expenditures		8,457	8,960		8,805		155
(Deficiency) of revenues							
over expenditures		(4,385)	 (4,887)		(4,738)		149
OTHER FINANCING SOURCES							
Transfers in		4,090	 4,592		4,592		
Total other financing sources		4,090	 4,592		4,592		
Net change in fund balances *	\$	(295)	\$ (295)	\$	(146)	\$	149

^{*} The net change in fund balances was included in the budget as an appropriation (i.e., spendown) of fund balance.

COUNTY OF ERIE, NEW YORK Schedule of Revenues, Expenditures, and Changes in Fund Balances— Budget and Actual—Emergency Response Special Revenue Fund Non-GAAP Basis of Accounting For the Year Ended December 31, 2021 (dollars in thousands)

	Original Budget]	Final Budget	dgetary Actual	Variance with Final Budget		
REVENUES:								
Intergovernmental	\$	15,213	\$	71,219	\$ 42,553	\$	(28,666)	
Interest				10	 10		-	
Total revenues		15,213	_	71,229	42,563		(28,666)	
EXPENDITURES								
Current:								
General government support		-		1,069	1,659		(590)	
Public safety		-		9,212	8,802		410	
Health	20,284			10,716	11,100		(384)	
Transportation		-		11	10		1	
Economic assistance and opportunity		-		1,418	(2,438)		3,856	
Culture and recreation		-		169	169		-	
Education		-		1	65		(64)	
Home and community services				2,437	 2,444		(7)	
Total expenditures		20,284		25,033	 21,811		3,222	
Excess (deficiency) of revenues								
over expenditures		(5,071)		46,196	20,752		(31,888)	
OTHER FINANCING SOURCES (USES)								
Transfers in		5,071		5,071	1,215		(3,856)	
Transfers out				(51,267)	 (18,326)		32,941	
Total other financing sources (uses)		5,071		(46,196)	 (17,111)		29,085	
Net change in fund balances	\$		\$		\$ 3,641	\$	(2,803)	

COUNTY OF ERIE, NEW YORK Schedule of Revenues, Expenditures, and Changes in Fund Balances— Budget and Actual—Debt Service Fund Non-GAAP Basis of Accounting For the Year Ended December 31, 2021 (dollars in thousands)

	Original Budget			Final Budget		Budgetary Actual		Variance with Final Budget	
REVENUES									
Intergovernmental	\$	111	\$	111	\$	111	\$	-	
Interest		958		5,880		6,084		204	
Miscellaneous				6,801		6,802		1	
Total revenues		1,069	_	12,792		12,997		205	
EXPENDITURES									
Current:									
General government support		-		205		205		-	
Debt service:									
Principal retirement		44,572		18,814		18,814		-	
Interest and fiscal charges		15,962		11,244		11,169		75	
Total expenditures		60,534		30,263		30,188		75	
(Deficiency) of revenues									
over expenditures		(59,465)	_	(17,471)		(17,191)		280	
OTHER FINANCING SOURCES (USES)									
Premium on bond issuance		-		224		224		-	
Refunding bonds issued		-		10,185		10,185		-	
Payments to refunded bond escrow agent		-		(10,185)		(10,185)		-	
Transfers in		56,098		56,121		56,336		215	
Transfers out		-		(42,241)		(41,943)		298	
Total other financing sources (uses)		56,098		14,104		14,617		513	
Net change in fund balances *	\$	(3,367)	\$	(3,367)	\$	(2,574)	\$	792	

^{*} The net change in fund balances was included in the budget as an appropriation (i.e., spendown) of fund balance.



LIBRARY COMPONENT UNIT

The financial data shown for the Buffalo and Erie County Public Library (the "Library") is derived from records maintained on its behalf by the County. The Library does not issue separate financial statements. The inclusion of the Library as a component unit in the County's basic financial statements reflects the County's financial accountability for this legally separate entity.





COUNTY OF ERIE, NEW YORK Balance Sheet—Library Component Unit December 31, 2021

	Library
ASSETS	
Cash and cash equivalents	\$ 17,925
Receivables (net of allowances)	66
Due from other governments	1,224
Prepaid items	747
Total assets	<u>\$ 19,962</u>
LIABILITIES	
Accounts payable	\$ 1,268
Accrued liabilities	690
Retainaged percentages payable	24
Unearned revenue	3,011
Total liabilities	4,993
FUND BALANCES	
Nonspendable	747
Committed	4,247
Assigned	9,975
Total fund balances	14,969
Total liabilities and fund balances	\$ 19,962

COUNTY OF ERIE, NEW YORK Reconciliation of the Balance Sheet—Library Component Unit to the **Government-wide Statement of Net Position December 31, 2021**

		<u>I</u>	ibrary
Total fund balance - Library component unit		\$	14,969
Amounts reported for governmental activities in the statement of net position are different because:			
Capital assets used in governmental activities are not financial resources and,			
therefore, are not reported in the funds			17,470
Deferred outflows and inflows of resources related to pensions and other postemployment benefits ("OPEB") are applicable to future periods and,			
therefore, are not reported in the funds.			
Deferred outflows related to employer contribution, experience,			
changes of assumptions, investment earnings and changes in proportion	\$ 10,079		
Deferred outflows related to OPEB	17,437		
Deferred inflows related to pension plans	(12,991)		
Deferred inflows related to OPEB	 (21,085)		(6,560)
Long-term liabilities are not due and payable in the current period and,			
therefore, are not reported in the funds			(93,120)
Net position of Library component unit		\$	(67,241)

COUNTY OF ERIE, NEW YORK Statement of Revenues, Expenditures and Changes in Fund Balance— Library Component Unit Year Ended December 31, 2021

	Library
REVENUES	
Real property taxes and tax items	\$ 25,917
Intergovernmental	4,652
Departmental	371
Interest	2
Miscellaneous	186
Total revenues	31,128
EXPENDITURES	
Culture and recreation	27,660
Total expenditures	27,660
Excess of revenues over expenditures	3,468
OTHER FINANCING SOURCES	
Transfers in	140
Total other financing sources	140
Net change in fund balance	3,608
Fund balances—beginning	11,361
Fund balances—ending	\$ 14,969

COUNTY OF ERIE, NEW YORK Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balance—Library Component Unit to the **Government-wide Statement of Activities**

Year Ended December 31, 2021 (dollars in thousands)

			_L	ibrary
Net change in fund balance - Library component unit			\$	3,608
Amounts reported for library component unit in the statement of activities are different bed	cause:			
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and depreciated. This is the amount by which capital outlays exceeded depreciation expense in the current period. Capital outlays, net of disposals of \$251 Depreciation expense	\$	2,727 (2,599)		128
Net differences between pension contributions recognized on the fund financial statements and the government-wide statements are as follows:				
Direct pension contributions Cost of benefits earned net of employee contributions	\$	117 (11,045)		
Changes in OPEB assumptions		11,834		906
Certain expenses reported in the statement of activities do not require the use				
of current financial resources and, therefore, are not reported as expenditures in governmental funds.				(1,038)
Change in net position of Library component unit			\$	3,604



OTHER COMPONENT UNITS

Other Component Units of Erie County include:

The financial data shown for the Erie Community College Foundation, Inc. and the Auxiliary Services Corporation of Erie Community College, Inc. is derived from their separately issued financial statements. Both of these entities are included as component units in the County's basic financial statements, based on the fact that they are legally separate entities for which the College and County are financially accountable.





COUNTY OF ERIE, NEW YORK Combining Statement of Net Position— **Other Component Units December 31, 2021**

	Othe	er Com	ponent Unit	ts		
	Colleg Foundati (August 31,	on	Auxi Serv Corpo (August 3	ices ration	Cor	Total Other nponent Units
ASSETS						
Current assets:					_	
Cash and cash equivalents	\$	446	\$	1,537	\$	1,983
Investments Other receivables		6,426 118		63		6,426 181
Inventories		110		19		19
Prepaid items		-		10		10
Total current assets		6,990		1,629		8,619
Noncurrent assets:						
Capital assets		-		1,029		1,029
Less: accumulated depreciation		-		(761)		(761)
Net assets held on behalf of others				1,169		1,169
Total noncurrent assets			-	1,437		1,437
Total assets		6,990		3,066		10,056
LIABILITIES						
Current liabilities:						
Accounts payable		8		44		52
Accrued liabilities		-		65		65
Unearned revenue				65		65
Total current liabilities		8		174		182
Noncurrent liabilities:						
Loans payable		-		147		147
Net assets held on behalf of others		-	-	1,169		1,169
Total noncurrent liabilities				1,316		1,316
Total liabilities		8		1,490		1,498
NET POSITION						
Restricted:						
With donor restrictions		4,124		7		4,131
Without donor restrictions		2,858		1,569		4,427
Total net position	\$	6,982	\$	1,576	\$	8,558

COUNTY OF ERIE, NEW YORK Combining Statement of Revenues, Expenses, and Changes in Net Position— **Other Component Units** Year Ended December 31, 2021 (dollars in thousands)

		Other Comp	oonent Units	
	Foun	llege dation 31, 2021)	Auxiliary Services Corporation (August 31, 2021)	Total Other Component Units
OPERATING REVENUES				
Other sources	\$	1,135	\$ 97	\$ 1,232
Contributions		411	-	411
Support from Erie Community College		84	-	84
Food service revenue, net		-	17	17
Bookstore revenue		-	124	124
Childcare service revenue		-	464	464
Loan forgiveness			305	305
Total operating revenues		1,630	1,007	2,637
OPERATING EXPENSES				
Scholarships		231	-	231
Supplies, services and general		474	398	872
Depreciation		-	45	45
Food service		-	205	205
Childcare service		-	391	391
Total operating expenses		705	1,039	1,744
Operating income (loss)		925	(32)	893
NONOPERATING REVENUES				
Income from investments, net		-	1	1
Miscellaneous revenue		-	51	51
Total nonoperating revenues		-	52	52
Change in net position		925	20	945
Net position—beginning		6,057	1,556	7,613
Net position—ending	\$	6,982	\$ 1,576	\$ 8,558



STATISTICAL SECTION

This part of Erie County's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the County's overall financial health.

<u>Contents</u>	Page
Financial Trends	110
These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changed over time.	
Revenue Capacity	117
These schedules contain information to help the reader assess two of the County's most significant revenue sources; sales and use taxes and property taxes.	
Debt Capacity	122
These schedules present information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future.	
Demographic and Economic Information	127
These schedules offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place.	
Operating Information	129
These schedules contain service and infrastructure data to help the reader understand how the information in the County's financial report	

relates to the services the County provides and the activities it performs.



Net Position by Component Last Ten Fiscal Years

(accrual basis of accounting)
(dollars in thousands)

						Fiscal Year				
	2012	2013	2014	2015	2016	2017 (1)	2018	2019	2020	2021
Governmental activities: Net investment in capital assets Restricted Unrestricted (deficit)	\$ 385,776 34,960 (435,137)	\$ 395,657 40,914 (472,024)	\$ 411,226 45,924 (493,690)	\$ 443,834 75,151 (523,858)	\$ 455,145 64,928 (574,135)	\$ 451,024 84,055 (1,421,468)	\$ 454,464 82,025 (1,424,284)	\$ 475,918 80,411 (1,439,738)	\$ 480,108 111,876 (1,540,872)	\$ 486,065 139,114 (1,332,112)
Total governmental activities net position	<u>\$ (14,401)</u>	\$ (35,453)	<u>\$ (36,540)</u>	<u>\$ (4,873)</u>	<u>\$ (54,062)</u>	<u>\$ (886,389)</u>	<u>\$ (887,795)</u>	<u>\$ (883,409)</u>	<u>\$ (948,888)</u>	<u>\$ (706,933)</u>
Business-type activities: Net investment in capital assets Restricted Unrestricted (deficit)	\$ 20,828 - (30,946)	\$ 23,349 - (34,406)	\$ 27,069 - (39,058)	\$ 32,148 - (43,798)	\$ 32,809 - (52,059)	\$ 37,520 208 (173,278)	\$ 32,342 205 (179,612)	\$ 31,004 221 (190,046)	\$ 28,560 206 (208,362)	\$ 26,327 652 (205,261)
Total business-type activities net position	<u>\$ (10,118)</u>	<u>\$ (11,057)</u>	<u>\$ (11,989)</u>	<u>\$ (11,650)</u>	<u>\$ (19,250)</u>	<u>\$ (135,550)</u>	<u>\$ (147,065)</u>	<u>\$ (158,821)</u>	<u>\$ (179,596)</u>	<u>\$ (178,282)</u>
Primary government: Net investment in capital assets Restricted Unrestricted (deficit)	\$ 406,604 34,960 (466,083)	\$ 419,006 40,914 (506,430)	\$ 438,295 45,924 (532,748)	\$ 475,982 75,151 (567,656)	\$ 487,954 64,928 (626,194)	\$ 488,544 84,263 (1,594,746)	\$ 486,806 82,230 (1,603,896)	\$ 506,922 80,632 (1,629,784)	\$ 508,668 112,082 (1,749,234)	\$ 512,392 139,766 (1,537,373)
Total primary government net position	\$ (24,519)	\$ (46,510)	\$ (48,529)	\$ (16,523)	<u>\$ (73,312)</u>	\$ (1,021,939)	\$ (1,034,860)	\$ (1,042,230)	\$ (1,128,484)	\$ (885,215)

⁽¹⁾ During the year ended December 31, 2018, the County implemented GASB Statement No.75, Accounting and Financial Reporting for Postemployment Benefits other than Pensions. As a result, net position as of December 31, 2017 was restated to be \$(886,389) and \$(135,550) for governmental activities and business-type activities, respectively.

Source: Erie County Basic Financial Statements

COUNTY OF ERIE, NEW YORK Changes in Net Position

Last Ten Fiscal Years

(accrual basis of accounting) (dollars in thousands)

_	Fiscal Year													
_	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021				
EXPENSES:														
Primary government:														
Governmental activities:														
General government \$	434,922	\$ 426,627	\$ 444,564	\$ 424,884	\$ 432,365	\$ 444,172	\$ 461,861	\$ 474,170	\$ 493,026	\$ 545,831				
Public safety	152,968	157,278	158,867	170,293	183,969	179,735	176,129	178,216	181,426	180,322				
Health	72,928	72,137	73,687	78,789	86,713	97,574	92,076	94,365	170,829	104,764				
Transportation	71,685	71,592	83,361	79,804	82,061	101,601	92,075	97,446	91,030	95,994				
Economic assistance and opportunity	578,592	594,354	616,548	609,415	620,669	629,158	612,324	621,673	644,893	538,427				
Culture and recreation	20,709	18,156	22,516	19,828	20,002	22,674	24,907	21,351	29,576	25,317				
Education	69,833	68,208	67,907	72,947	72,784	69,060	70,572	84,592	73,839	73,019				
Home and community service	54,618	53,704	52,410	51,506	59,475	62,452	60,981	61,465	90,835	68,503				
Interest and fiscal charges	34,905	39,515	36,859	36,115	45,001	33,870	35,425	37,189	38,486	37,123				
Total governmental activities expenses	1,491,160	1,501,571	1,556,719	1,543,581	1,603,039	1,640,296	1,626,350	1,670,467	1,813,940	1,669,300				
Business-type activities:														
College (fiscal year ending August 31,)	129,424	132,318	131,991	129,053	138,975	134,468	140,049	134,427	139,415	115,785				
ILDC	129,424	132,316	131,991	129,033	475	524	274	1,521	769	1,006				
Purchase and resale of utilities aggregation	21,350	25,398	29,199	18,758	15,105	16,114	18,972	17,275	15,973	23,464				
Furchase and resale of utilities aggregation	21,330	23,390	29,199	10,730	13,103	10,114	10,972	17,273	13,973	23,404				
Total business-type activities expenses	150,774	157,716	161,190	147,811	154,555	151,106	159,295	153,223	156,157	140,255				
Total primary government expenses §	1,641,934	\$ 1,659,287	\$ 1,717,909	\$ 1,691,392	\$ 1,757,594	\$ 1,791,402	\$ 1,785,645	\$ 1,823,690	\$ 1,970,097	\$ 1,809,555				
PROGRAM REVENUES:														
Primary government:														
Governmental activities:														
Charges for services:														
General government \$	31,239	\$ 26,702	\$ 26,684	\$ 25,624	\$ 27,143	\$ 30,649	\$ 28,474	\$ 28,345	\$ 26,664	\$ 30,594				
Public safety	6,846	7,239	6,591	6,065	5,059	5,002	4,739	4,846	3,368	5,085				
Health	2,777	2,192	2,103	2,237	2,302	2,597	2,514	2,207	2,004	2,221				
Economic assistance and opportunity	-	23,723	22,037	23,431	28,857	25,636	22,296	21,261	25,869	22,210				
Culture and recreation	1,460	1,322		1,406	1,456	1,453	1,525	1,483	1,156	1,718				
Education	95	95	95	95	95	95	95	95	95	739				
Home and community service	10,348	9,630	10,521	10,381	17,961	29,797	31,776	31,783	32,566	33,479				
Operating grants and contributions	401,431	395,047	419,988	418,078	403,575	396,823	399,656	399,873	486,180	477,946				
Capital grants and contributions	25,630	17,185	21,276	14,274	9,177	23,807	14,600	14,160	16,561	12,049				
Total governmental activities	_									_				
program revenues	506,973	483,135	510,645	501,591	495,625	515,859	505,675	504,053	594,463	586,041				

COUNTY OF ERIE, NEW YORK Changes in Net Position

Last Ten Fiscal Years

(accrual basis of accounting)
(dollars in thousands)

	_									Fiscal	l Ye	ear								
		2012	_	2013		2014		2015		2016		2017		2018		2019	_	2020		2021
Business-type activities:																				
Charges for services:																				
College (fiscal year ending August 31,)		35,512		36,868		35,807		35,914		35,726		36,246		37,342		36,626		28,409		27,593
ILDC		-		-		-		=		445		484		84		71		390		11
Purchase and resale of utilities aggregation		20,692		25,438		29,409		18,867		14,342		16,077		18,673		17,231		15,987		22,732
Operating grants and contributions	_	5,654	_	5,282		5,707		6,002		9,982	_	15,457		7,563		6,469	_	13,077		22,220
Total business-type activities																				
program revenues	_	61,858	_	67,588		70,923	_	60,783	_	60,495	_	68,264	_	63,662	_	60,397	_	57,863	_	72,556
Total primary government program revenues	<u>\$</u>	568,831	\$	550,723	\$	581,568	\$	562,374	\$	556,120	\$	584,123	\$	569,337	\$	564,450	\$	652,326	\$	658,597
NET (EXPENSE) / REVENUE:																				
Governmental activities	\$	(984,187)	\$	(1,018,436)	\$ (1,046,074)	\$	(1,041,990)	\$	(1,107,414)	\$	(1,124,437)	\$	(1,120,675)	\$	(1,166,414)	\$	(1,219,477)	\$	(1,083,259)
Business-type activities	_	(88,916)		(90,128)		(90,267)		(87,028)	_	(94,060)	_	(82,842)	_	(95,633)	_	(92,826)	_	(98,294)	_	(67,699)
Total primary government net expense	\$	(1,073,103)	\$	(1,108,564)	\$ (1,136,341)	\$	(1,129,018)	\$	(1,201,474)	\$	(1,207,279)	\$	(1,216,308)	\$	(1,259,240)	\$	(1,317,771)	\$	(1,150,958)

COUNTY OF ERIE, NEW YORK Changes in Net Position

Last Ten Fiscal Years

(accrual basis of accounting) (dollars in thousands)

					Fisca	l Year				
	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
GENERAL REVENUES AND OTHER CHANGES IN NET POSITION: Governmental activities:										
Taxes										
Property taxes levied for mall, sewer, and general purposes	\$ 270,806	\$ 269,809	\$ 274,900	\$ 277,889	\$ 283,647	\$ 290,884	\$ 299,933	\$ 309,801	\$ 320,608	\$ 329,267
Sales and use taxes	707,995	724,680	743,220	754,966	756,591	779,855	813,134	846,543	819,939	963,524
Transfer and other taxes	9,432	9,719	12,010	11,888	14,054	13,167	15,059	15,522	14,632	20,177
Unrestricted interest earnings	1,012	1,352	810	632	694	1,373	2,223	7,899	3,551	2,574
Gain on sale of capital assets	361	152	482	253	168	274	157	520	1,103	640
Miscellaneous	9,231	11,287	30,994	24,206	21,125	27,525	7,317	9,199	12,969	27,981
Transfers	(17,429)	(17,343)	(17,429)	(17,554)	(18,054)	(18,054)	(18,554)	(18,684)	(18,804)	(18,949)
Total governmental activities	981,408	999,656	1,044,987	1,052,280	1,058,225	1,095,024	1,119,269	1,170,800	1,153,998	1,325,214
Business-type activities:										
Unrestricted state and local appropriations	30,157	32,590	33,343	32,867	32,760	32,098	31,640	31,863	30,344	29,977
Federal and state student financial aid	39,527	38,690	38,511	38,172	35,585	33,699	33,764	30,136	28,270	20,216
Unrestricted interest earnings	102	75	52	30	31	71	160	267	101	11
Miscellaneous	-	491	-	-	-	-	-	-	-	-
Transfers	17,429	17,343	17,429	17,554	18,054	18,054	18,554	18,804	18,804	18,809
Total business-type activities	87,215	89,189	89,335	88,623	86,430	83,922	84,118	81,070	77,519	69,013
Total primary government	\$ 1,068,623	\$ 1,088,845	<u>\$ 1,134,322</u>	\$ 1,140,903	\$ 1,144,655	\$ 1,178,946	\$ 1,203,387	<u>\$ 1,251,870</u>	\$ 1,231,517	\$ 1,394,227
CHANGE IN NET POSITION:										
Governmental activities	\$ (2,779)) \$ (18,780)	\$ (1,087)	\$ 10,290	\$ (49,189)	\$ (29,413)	\$ (1,406)	\$ 4,386	\$ (65,479)	\$ 241,955
Business-type activities	(1,701)	(939)	(932)	1,595	(7,630)	1,080	(11,515)	(11,756)	(20,775)	1,314
Total change in net position	\$ (4,480)	§ (19,719)	<u>\$ (2,019)</u>	<u>\$ 11,885</u>	\$ (56,819)	\$ (28,333)	\$ (12,921)	\$ (7,370)	\$ (86,254)	\$ 243,269

(Concluded)

Source: Erie County Basic Financial Statements

COUNTY OF ERIE, NEW YORK Fund Balances of Governmental Funds

Last Ten Fiscal Years

(modified accrual basis of accounting)
(dollars in thousands)

					Fisca	l Ye	ar					
	 2012	 2013	2014	 2015	2016		2017	2018	2019	2020		2021
General Fund: Nonspendable Restricted Assigned Unassigned	\$ 9,322 196 22,291 88,332	\$ 10,292 138 20,289 89,650	\$ 10,231 140 26,576 92,218	\$ 9,087 154 20,400 99,859	\$ 8,595 171 11,192 100,154	\$	8,603 162 28,072 101,939	\$ 8,301 160 53,933 102,490	\$ 1,320 160 69,370 102,898	\$ 9,725 155 20,095 104,050	\$	11,028 156 183,094 113,395
Total general fund	\$ 120,141	\$ 120,369	\$ 129,165	\$ 129,500	\$ 120,112	\$	138,776	\$ 164,884	\$ 173,748	\$ 134,025	\$	307,673
All Other Governmental Funds: Nonspendable Restricted Assigned Unassigned	\$ 3,359 110,982 31,406 (509)	3,539 152,860 31,933 (543)	\$ 3,408 121,468 37,272 (654)	\$ 34,774 119,522 38,026 (548)	\$ 3,295 148,734 44,347 (6,868)		3,648 173,264 42,840 (444)	\$ 3,476 175,524 49,266 (400)	1,844 186,708 54,261	\$ 3,549 214,643 58,037 (460)	\$	3,589 232,611 68,868 (508)
Total all other governmental funds	\$ 145,238	\$ 187,789	\$ 161,494	\$ 191,774	\$ 189,508	\$	219,308	\$ 227,866	\$ 242,813	\$ 275,769	<u>\$</u>	304,560

Source: Erie County Basic Financial Statements

COUNTY OF ERIE, NEW YORK Changes in Fund Balances of Governmental Funds **Last Ten Fiscal Years**

(modified accrual basis of accounting) (dollars in thousands)

	<u> </u>								Fisc	al Y	'ear								
	2012	2	2013	20	014	2	2015		2016		2017		2018		2019		2020		2021
REVENUES:																			
Real property taxes and tax items	\$ 268	3,069	\$ 271,757	\$	274,742	\$	280,406	\$	283,732	\$	291,149	\$	300,193	\$	308,781	\$	314,527	\$	325,043
Sales and use taxes	701	7,995	724,680	,	743,220		754,966		756,591		779,855		813,134		846,543		819,939		963,524
Transfer and other taxes	g	9,432	9,719		12,010		11,888		14,054		13,167		15,059		15,522		14,632		20,177
Intergovernmental	420	5,376	405,194	4	434,138		416,188		423,586		409,571		408,427		411,147		500,621		485,455
Interfund revenues]	1,323	310		228		206		730		299		920		241		402		644
Departmental	78	3,843	72,756		70,012		69,247		83,086		96,226		91,876		90,165		92,314		95,388
Interest	(5,067	6,334		5,336		4,900		4,965		12,195		6,326		8,351		7,906		6,486
Miscellaneous	10),531	15,337		35,425		28,372		22,678		28,141		10,926		12,411		16,885		18,796
Total revenues	1,508	3,192	1,506,087	1,	575,111	1.	,566,173	1	1,589,422		1,630,603		1,646,861		1,693,161	_	1,767,226		1,915,513
EXPENDITURES:																			
Current:																			
General government support	386	5,719	384,065	3	393,501		402,264		407,302		418,945		437,215		454,028		459,446		533,845
Public safety	148	3,601	150,138		151,308		157,404		158,624		155,063		160,533		170,714		168,992		176,631
Health	72	2,412	71,832		72,696		73,569		76,812		87,306		89,235		92,725		164,136		105,051
Transportation	45	5,252	45,527		50,227		50,534		52,425		53,172		55,133		58,048		54,368		60,912
Economic assistance and opportunity	577	7,526	588,819	(616,018		603,687		602,921		609,499		595,888		612,228		620,368		539,284
Culture and recreation	18	3,944	16,497		16,954		17,722		17,333		18,411		19,406		20,886		26,461		22,775
Education	68	3,152	65,867		66,159		71,177		70,846		69,886		72,153		79,570		69,990		70,903
Home and community service	44	1,280	46,685		45,267		45,733		50,360		50,330		52,193		51,480		75,420		56,297
Capital outlay	63	,896	58,042		98,279		66,645		72,025		66,081		60,854		67,023		61,733		67,531
Debt service:																			
Principal retirement	50),643	50,359		57,915		88,040		76,913		58,070		59,952		58,280		64,076		55,854
Other - advance refunding escrow		-	-		-		-		-		5,517		-		-		-		-
Interest and fiscal charges	41	1,888,1	39,426		39,230		37,971		43,418		34,100		39,061		38,642		35,281		37,297
Total expenditures	1,510	5,313	1,517,257	1,0	607,554	1	,614,746	1	1,628,979	_	1,626,380	_	1,641,623	_	1,703,624		1,800,271	_	1,726,380
Excess (deficiency) of revenues over																			
expenditures	3)	3,121)	(11,170)		(32,443)		(48,573)		(39,557)		4,223		5,238		(10,463)		(33,045)		189,133

(Continued)

Changes in Fund Balances of Governmental Funds Last Ten Fiscal Years

(modified accrual basis of accounting) (dollars in thousands)

					Fiscal Y	Year				
	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
OTHER FINANCING SOURCES (USES):										
Issuance of general obligation debt	24,110	61,470	27,405	32,000	32,765	15,331	42,420	42,990	34,785	25,655
Refunding bonds issued	-	31,135	-	24,615	44,335	62,745	-	-	16,181	10,185
Payments to refunded bond escrow agent	-	(35,895)	-	-	(46,295)	(86,938)	-	-	(16,545)	(10,185)
Premium on bond issuance	3,245	14,430	4,486	8,822	14,984	19,545	5,405	9,448	9,558	5,960
Payment from Erie County - advance loan refunding	-	-	-	-	-	79,491	-	-	-	-
Purchase of loan by Erie County - advance loan refunding	-	-	-	-	-	(73,974)	-	-	-	-
Proceeds on bond issuance	-	-	-	-	-	135,780	-	-	-	-
Premium on obligations	-	-	-	-	-	23,984	-	-	-	-
Discount on purchase of mirror bonds	-	-	-	-	-	(6,718)	-	-	-	-
Purchase of loan by Erie County	-	-	-	-	-	(92,115)	-	-	-	-
Discount on loan to Erie County	-	-	-	-	-	(6,829)	-	-	-	-
Sale of property	361	152	482	253	168	274	157	520	1,103	640
Transfer to Trustee - debt service reserve	-	-	-	-	-	(8,281)	-	-	-	-
Transfers in	528,799	663,321	589,751	607,492	613,113	654,881	629,551	650,325	668,778	734,765
Transfers out	(546,228)	(680,664)	(607,180)	(625,046)	(631,167)	(672,935)	(648,105)	(669,009)	(687,582)	(753,714)
Total other financing										
sources (uses)	10,731	53,949	14,944	48,136	27,903	44,241	29,428	34,274	26,278	13,306
Net change in fund balances	\$ 2,610	42,779	\$ (17,499) \$	(437) \$	(11,654) \$	48,464 \$	34,666 \$	23,811 \$	(6,767) \$	202,439
Debt service as a percentage of non-capital expenditures	6.4%	6.1%	6.4%	8.1%	7.7%	6.2%	6.3%	5.9%	5.5%	5.6%

(Concluded)

Source: Erie County Basic Financial Statements

Taxable Sales by Category (1) Last Ten Fiscal Years

(dollars in thousands)

							Fiscal	Year				
Category (2)	2012		2013	2014 (3)	2015 (3)	20	16 (3)	2017 (3)	2018 (3)	2019 (3)	2020 (3)	2021 (3)(4)
Utilities (excluding residential energy)	\$ 215,84	8 \$	215,137	\$ -	\$ -	\$	-	\$ -	\$ -	\$ -	\$ -	\$ -
Construction	279,79	7	263,192	302,282	312,989		350,168	338,751	420,593	431,169	552,186	598,685
Manufacturing	533,60	8	507,377	505,746	513,112		539,075	536,291	891,419	965,244	1,059,120	1,153,933
Wholesale trade	571,24	-5	603,582	823,460	821,596		815,940	798,842	850,041	894,517	958,423	909,336
Retail trade total	6,070,43	8	5,990,508	8,105,009	8,195,701	8	,060,594	8,131,763	8,017,519	8,192,013	8,642,121	9,055,193
Information	668,66	5	670,161	714,504	725,298		716,610	755,901	661,059	647,610	646,687	617,395
Professional, scientific, and technical	203,99	8	215,302	237,551	245,129		273,361	268,948	280,312	302,471	350,371	374,465
Administrative/support services	297,22	3	297,761	327,805	354,062		408,457	402,667	422,294	450,717	536,376	438,444
Health care	14,89	6	14,594	22,568	23,697		25,069	13,393	15,329	17,269	2,026	16,731
Arts, entertainment, and recreation	167,88	0	138,331	169,495	178,011		187,551	200,990	205,739	199,206	212,969	69,965
Accommodation and food services	1,633,53	8	1,693,772	1,751,920	1,823,917	1	,954,805	2,021,714	2,086,351	2,145,300	2,227,780	1,531,143
Other services total	408,3	8	395,122	426,800	437,025		608,815	591,115	611,889	685,289	693,918	590,583
Agriculture, mining, transportation, fire, education, government	539,08	9	534,342	-	-		-	-	-	-	-	-
Agriculture, forestry, fishing, and hunting	-		-	16,507	16,673		18,312	19,290	20,071	21,957	23,143	29,840
Mining, quarry, and oil and gas extraction	-		-	14,913	21,313		23,875	18,291	19,857	19,236	22,370	25,069
Transportation and warehousing	-		-	73,093	74,908		77,221	70,135	75,603	74,866	85,172	55,571
Finance and insurance	-		-	54,827	46,565		53,800	68,458	70,381	75,158	84,937	100,657
Real estate and rental and leasing	-		-	375,059	349,303		361,075	370,141	377,875	417,905	441,412	368,707
Management of companies and enterprises	-		-	27,611	26,188		26,853	21,974	23,462	19,768	23,779	15,952
Educational services	-		-	12,734	13,051		13,421	14,934	13,468	14,440	13,704	9,646
Public administration	-		-	2,302	2,466		2,159	2,168	160,623	167,256	194,586	251,559
Utilities	-		-	918,704	938,766		779,985	749,502	850,599	915,192	938,392	979,428
Unclassified by industry	2,28	5	11,432	49,823	50,980		62,314	18,744	56,785	4,973	7,546	7,433
Total	\$ 11,606,88	8 \$	11,550,613	<u>\$ 14,932,713</u>	<u>\$ 15,170,750</u>	\$ 15	5,359,460	\$ 15,414,012	\$ 16,131,269	\$ 16,661,556	<u>\$ 17,717,018</u>	<u>\$ 17,199,735</u>
County Direct Sales Tax Rate	2.81	%	2.81%	2.81%	2.81%	ı	2.81%	2.81%	2.81%	2.81%	2.81%	2.81%

Source: New York State Department of Taxation and Finance

Notes:

- (1) NYS Department of Taxation & Finance's reporting period is March to February. Data represents the reporting periods beginning March 1, 2011 and ending February 28, 2021.
- (2) Detailed information regarding payers or remitters is not available. Prior to the 2014 reporting period, utilities sales excluded residential energy purchases.
- (3) As of the 2013-2014 tax period (the County's 2014 Fiscal Year), the NYS Department of Taxation and Finance re-registered all sales tax vendors, which resulted in a change in total sales and sales distribution by industry. The new reporting system contains more up-to-date and accurate information.
- (4) Taxable Sales for fiscal year 2021 are preliminary.

Assessed and Equalized Full Value of Taxable Property (1)

Last Ten Fiscal Years

(dollars in thousands)

Fiscal Year	Residential Property	_	ommercial Property	Total Assessed Property Value	Less: ax-Exempt Property	To	otal Taxable Assessed Value	D	Total irect Fax ite (2)	otal Actual Taxable Equalized Full Value	Assessed Value as a Percentage of Equalized Full Value (1)
2012	\$ 28,314,750	\$	9,672,758	\$ 37,987,508	\$ 2,279,789	\$	35,707,719	\$	6.59	\$ 47,235,307	75.60%
2013	28,269,007		9,684,510	37,953,517	2,193,126		35,760,391		6.57	47,138,287	75.86%
2014	29,011,563		10,174,472	39,186,035	2,147,709		37,038,326		6.59	47,996,864	77.17%
2015	30,634,675		10,693,215	41,327,890	2,088,451		39,239,439		6.59	49,214,694	79.73%
2016	31,420,866		10,956,886	42,377,752	2,088,451		40,289,301		6.50	51,961,517	77.54%
2017	31,874,701		11,091,876	42,966,577	1,974,692		40,991,885		6.44	54,929,481	74.63%
2018	33,265,365		11,630,059	44,895,424	1,914,651		42,980,773		6.33	58,098,574	73.98%
2019	33,931,405		11,759,913	45,691,318	1,880,078		43,811,240		6.13	60,970,410	71.86%
2020	33,453,607		12,527,487	45,981,094	2,016,575		43,964,519		5.98	64,771,315	67.88%
2021	38,786,015		14,123,537	52,909,552	2,098,309		50,811,243		5.57	70,645,602	71.92%

Source: Erie County Department of Real Property Tax Services

Notes:

⁽¹⁾ Equalization rates are provided by New York State and applied by the County to the assessed valuation of taxable real estate to arrive at equalized full value which is comparable to estimated actual value.

⁽²⁾ Per \$1,000 of assessed value.

COUNTY OF ERIE, NEW YORK Direct and Overlapping Property Tax Rates Last Ten Fiscal Years

(rate per \$1,000 of assessed value)

		Erie C	ount	y Direct	t Rat	tes	Overlapping Rates									
Fiscal Year	General Special Revenue Fund Funds			otal irect	Tov	ities, wns & llages	School Districts			oecial stricts		City of ffalo (1)				
2012	\$	5.03	\$	1.56	\$	6.59	\$	4.01	\$	18.15	\$	4.88	\$	22.39		
2013		5.03		1.54		6.57		3.92		18.53		5.03		21.58		
2014		5.04		1.55		6.59		3.89		18.81		4.91		21.17		
2015		5.00		1.59		6.59		3.85		18.87		4.85		20.52		
2016		4.96		1.54		6.50		3.74		18.55		4.77		18.26		
2017		4.95		1.49		6.44		3.68		17.91		4.63		16.84		
2018		4.95		1.38		6.33		3.66		17.48		4.54		14.89		
2019		4.84		1.29		6.13		3.65		17.19		4.52		14.48		
2020		4.71		1.27		5.98		3.54		16.60		4.31		13.85		
2021		4.42		1.15		5.57		3.52		16.15		4.15		10.98		

Source: Erie County Department of Real Property Tax Services

Note:

(1) City of Buffalo is presented separately and is, therefore, not included in the column for cities, towns, and villages. The rate shown for the City of Buffalo includes the levy for the Buffalo Public School District, which receives funding from the City and is unable to levy taxes.

COUNTY OF ERIE, NEW YORK Principal Taxpayers

Current Year and Nine Years Ago

	 20	021		_	2	2012						
Taxpayer	 Equalized Full Value	Rank	Percentage of Equalized Full Value (1)		Equalized Full Value	Rank	Percentage of Equalized Full Value (1)					
National Grid / Niagara Mohawk	\$ 1,132,059,653	1	1.60%	\$	693,674,968	2	1.47%					
Benderson Development Company	847,041,208	2	1.20%		451,245,342	3	0.96%					
National Fuel Gas	826,177,186	3	1.17%		698,295,685	1	1.48%					
Ellicott Group LLC	363,384,533	4	0.51%		n/a	n/a	n/a					
Uniland Development	323,119,545	5	0.46%		113,242,682	10	0.24%					
NY State Electric & Gas Corporation	305,378,097	6	0.43%		259,796,402	6	0.55%					
Norfolk/Conrail/CSX	239,629,266	7	0.34%		133,765,838	9	0.28%					
Pyramid Company of Buffalo	212,883,152	8	0.30%		181,184,043	8	0.38%					
Ciminelli International	193,051,673	9	0.27%		n/a	n/a	n/a					
Verizon New York Inc	189,643,300	10	0.27%		301,723,196	5	0.64%					
Huntley Power LLC	n/a	n/a	n/a		415,800,428	4	0.88%					
DDR MDT LLC	 n/a	n/a	n/a		188,528,153	7	0.47%					
Totals	\$ 4,632,367,613		6.56%	\$	3,437,256,737		7.28%					

Source: Erie County 2021 & 2012 Annual Reports published by the Department of Real Property Tax Services

Note:

⁽¹⁾ Percentage of equalized full value is calculated by dividing the valuation shown for each of the listed taxpayers by the County's total equalized full value (excluding exemptions).

COUNTY OF ERIE, NEW YORK Property Tax Levies and Collections Last Ten Fiscal Years

		County	i in other				Collected within the Fiscal Year of the Levy						 Total Collec	ections to Date	
Fiscal Year	Pı	roperty Taxes Levied (1)	Pr	Levied (2)		otal Property Taxes Levied		Amount	Percent of Lev	0	in	Subsequent Years	Amount	P	ercentage of Levy
2012	\$	237,692,831	\$	418,201,340	\$	655,894,171	\$	636,198,405	97.00	%	\$	18,298,159	\$ 654,496,564		99.79%
2013		237,270,828		418,170,150		655,440,978		637,052,431	97.19	%		16,838,817	653,891,249		99.76%
2014		241,721,087		420,052,940		661,774,027		644,024,505	97.32	%		16,159,042	660,183,547		99.76%
2015		245,876,811		428,290,819		674,167,630		655,940,466	97.30	%		16,477,908	672,418,374		99.74%
2016		257,638,097		437,982,920		695,621,017		677,125,859	97.34	%		16,258,488	693,384,347		99.68%
2017		272,002,597		447,195,930		719,198,527		700,924,354	97.46	%		15,156,460	716,080,814		99.57%
2018		287,386,093		457,147,623		744,533,716		725,368,656	97.43	%		14,118,275	739,486,931		99.32%
2019		295,096,353		469,825,980		764,922,333		745,093,535	97.41	%		10,729,449	755,822,984		98.81%
2020		305,272,912		481,191,141		786,464,053		765,776,625	97.37	%		7,365,306	773,141,931		98.31%
2021		312,095,683		492,768,043		804,863,726		785,705,522	97.62	%		N/A	785,705,523		97.62%

Sources:

Erie County Department of Real Property Tax Services Erie County Govern Tax Collection System

Notes:

- (1) Totals shown exclude amounts levied in accordance with State law to recover election expenditures from the municipalities that were incurred by the County.
- (2) Totals shown are primarily comprised of taxes levied for the benefit of County towns, re-levy of uncollected school and village taxes, and sewer district taxes and user charges. See Note 4 Property Taxes beginning on page 46 for more information on the annual property tax levy process.

N/A = Not Available

COUNTY OF ERIE, NEW YORK Ratios of Outstanding Debt by Type Last Ten Fiscal Years

(dollars in thousands, except per capita)

		Government Activities	al	Business-type Activities			
Fiscal Year	General Obligation Bonds (1)	General Obligation Bonds - Sewer & ECMCC (2)	ETASC Tobacco Securitization Asset Backed Bonds	Capital Leases	Total Primary Government	Percentage of Personal Income (3)(4)	Per Capita (3)(4)
2012	\$ 431,015	\$ 164,410	\$ 334,818	\$ -	\$ 930,243	1.07%	469
2013	454,789	156,801	338,715	5,907	956,212	1.09%	494
2014	429,288	151,826	339,938	4,430	925,482	1.04%	465
2015	405,903	146,051	344,218	2,954	899,126	0.94%	440
2016	390,827	139,928	333,159	1,477	865,391	0.89%	424
2017	390,238	235,244	338,649	-	964,131	0.85%	422
2018	376,799	230,072	343,419	-	950,290	0.79%	410
2019	369,588	224,567	349,555	-	943,710	0.75%	402
2020	349,588	219,087	354,718	-	923,393	0.67%	381
2021	332,154	210,660	357,420	-	900,234	N/A	349

Source: Erie County Basic Financial Statements 2012-2021

Notes:

- (3) Calculation excludes self-supporting debt (i.e., ETASC tobacco settlement bonds, sewer district bonds, ECMCC related bonds and ECC capital leases). ETASC bonds are not legal obligations of the County. The County operates sewer districts in select areas of the County only. ECMCC related debt and ECC capital leases are repaid solely by ECMCC and ECC, respectively.
- (4) See the "Demographic and Economic Statistics" schedule on page 127 for personal income and population data.

N/A = Not Available

⁽¹⁾ Amounts shown are net of related premiums, discounts and adjustments.

⁽²⁾ Includes self-supporting sewer district bonds for the years 2012 to 2021 and bonds issued by the ECFSA in 2011 to assist ECMCC in the construction of a new residential health care facility. Loan agreements were executed whereby ECMCC will fund the repayment of the bonds in future years (\$86,250 was outstanding at December 31, 2011 and 2012; \$82,505 was outstanding at December 31, 2013; \$78,615 was outstanding December 31, 2014; \$74,565 was outstanding December 31, 2015; and \$70,355 was outstanding December 31, 2016). In 2017, the 2011 bonds issued by ECFSA for ECMCC's health care facility were refunded. ECFSA also issued bonds to assist ECMCC's capital projects in 2017. Similar loan agreements were executed, as mentioned above. As of December 31, 2021, \$51,950 was outstanding for the ECMCC facility bonds and \$88,650 was outstanding for the ECMCC capital projects bonds.

COUNTY OF ERIE, NEW YORK Ratios of General Bonded Debt Outstanding Last Ten Fiscal Years

(dollars in thousands, except per capita)

Fiscal Year	Bo	eneral Net inded Debt itstanding (1,2,3)	Percentage of Actual Taxable Value (4) of Property	Per pita (5)
2012	\$	427,021	1.20%	\$ 465
2013		445,928	1.25%	485
2014		422,687	1.14%	458
2015		397,283	1.01%	431
2016		380,066	0.94%	412
2017		369,884	0.90%	400
2018		361,994	0.84%	394
2019		359,459	0.82%	391
2020		338,638	0.77%	369
2021		332,154	0.53%	339

Source: Erie County Basic Financial Statements 2012-2021

Notes:

- (1) Does not include sewer bonds which are considered self-supporting debt.
- (2) Excludes ECMCC bond guaranty of \$92,550 for 2012, \$90,085 for 2013, \$87,500 for 2014, \$84,790 for 2015, \$81,930 for 2016, \$78,910 for 2017, \$75,725 for 2018, \$72,365 for 2019, \$68,820 for 2020, and \$65,080 for 2021.
- (3) Net of resources restricted for principal repayment of general bonded debt of \$9,598 at December 31, 2021.
- (4) See the "Assessed and Equalized Full Value of Taxable Property" schedule on page 118 for property value data.
- (5) See the "Demographic and Economic Statistics" schedule on page 127 for population data.

Legal Debt Margin Information Last Ten Fiscal Years

(dollars in thousands)

Full value (average five-year valuation) (2) Debt limit (7% of assessed value) (3)

Debt applicable to limit:

General obligation bonds and guaranty 411,588 (70,058)Less: sewer bond exclusions

Total net debt applicable to limit

341,530

Legal debt margin

3,990,285

	Fiscal Year												
	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021			
Debt limit Total net debt applicable to limit Legal debt margin	\$ 3,176,940 563,330 \$ 2,613,610	\$ 3,242,613 576,666 \$ 2,665,947	\$ 3,293,213 552,316 \$ 2,740,897	\$ 3,336,526 524,451 \$ 2,812,075	\$ 3,409,653 499,668 \$ 2,909,985	\$ 3,517,372 486,699 \$ 3,030,673	\$ 3,670,816 393,960 \$ 3,276,856	\$ 3,852,445 383,195 \$ 3,469,250	\$ 4,070,748 360,625 \$ 3,710,123	\$ 4,331,815 341,530 \$ 3,990,285			
Total net debt applicable to the limit as a percentage of debt limit	17.73%	17.78%	16.77%	15.72%	14.65%	13.84%	10.73%	9.95%	8.86%	7.88%			

Sources:

Property value - NYS Office of the State Comptroller - Data Management Unit Indebtedness and exclusions - Erie County Comptroller's Office Erie County Basic Financial Statements

Notes:

- (1) The computation of net debt-contracting margin performed by municipalities in New York State is akin to the computation of legal debt margin performed by municipalities in other states.
- (2) Equalization rates are provided by New York State and applied by the County to the assessed valuations of taxable real estate to arrive at equalized full value.
- (3) Per New York State constitution, the County's outstanding general obligation debt should not exceed 7 percent of total average five-year assessed property value.

Pledged-Revenue Coverage Last Ten Fiscal Years

(dollars in thousands)

Tobacco Securitization Asset Backed Bonds (1)

Fiscal Year	Tobac Settlem Reven	ent	Interest Earnings		Operating Transfer-Out	arry-forward of Prior Year Fund Balance stricted for Future Debt Service	Op	Less: erating epenses	Net vailable esources	Pr	Debt S incipal	ce nterest	Coverage
2012	\$ 15	,397	\$ 13	9	\$ (158)	\$ 19,919	\$	(1)	\$ 35,296	\$	2,195	\$ 13,110	2.31
2013	15	,388	4	2	-	19,991		(1)	35,420		1,785	12,901	2.41
2014	17	,409	1:	2	-	20,734		(1)	38,154		4,855	12,697	2.17
2015	14	,898	1:	2	(400)	20,602		-	35,112		2,220	12,520	2.38
2016	30	,091	16	6	-	20,372		-	50,629		18,015	12,053	1.68
2017	13	,176	27	1	-	20,561		-	34,008		1,950	11,553	2.52
2018	14	,267	45	9	(200)	20,505		-	35,031		3,190	11,656	2.36
2019	13	,518	61	7	-	20,185		-	34,320		2,380	11,649	2.45
2020	15	,508	36	5	(100)	20,291		-	36,064		3,950	10,794	2.45
2021	16	,771	1	7	(95)	21,320		-	38,013		7,050	10,435	2.17

Source: ETASC Financial Statements

Note:

 $(1) To bacco\ settlement\ bonds\ are\ payable\ only\ from\ the\ assets\ of\ ETASC\ and\ are\ not\ legal\ obligations\ of\ the\ County.$

Direct And Overlapping Governmental Activities Debt (1) As of December 31, 2021

(dollars in thousands)

Governmental Unit	Fiscal Year Ended	Year Debt		Estimated Percentage Applicable	Estimated Share of verlapping Debt
Cities	06/30/20	\$	391,758	100%	\$ 391,758
Towns	12/31/20		529,199	100%	529,199
Villages	05/31/20		91,161	100%	91,161
School districts	06/30/20		1,525,692	100%	1,525,692
Fire districts	12/31/20		17,706	100%	 17,706
Subtotal, overlapping debt					2,555,516
County direct debt					542,814
ETASC direct debt					357,419
County and ETASC direct debt					900,233
Total direct and overlapping debt					\$ 3,455,749

Sources:

Net debt outstanding of Erie County - Erie County Comptroller's Office All other information - Latest available from the New York State Office of the State Comptroller

Note:

(1) Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the County. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of Erie County. This process recognizes that, when considering the County's ability to issue and re-pay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

COUNTY OF ERIE, NEW YORK Demographic and Economic Statistics Last Ten Calendar Years

Year	Population	Personal Income (thousands of dollars)	Per Capita Personal Income	School Enrollment (Grades K-12)	Unemployment Rate
2012	918,922	\$ 40,377,000	\$ 43,932	143,633	8.3%
2013	919,866	41,850,059	45,496	144,334	7.4%
2014	922,835	41,287,539	44,740	137,617	6.1%
2015	922,578	43,164,184	46,786	138,391	5.3%
2016	921,046	43,804,180	47,559	140,620	4.9%
2017	925,528	45,656,251	49,330	137,587	5.1%
2018	919,719	47,401,067	51,539	138,055	4.4%
2019	918,702	49,148,494	53,498	137,067	4.3%
2020	917,241	52,051,398	56,748	135,527	9.1%
2021	950,683	N/A	N/A	N/A	5.5%

Sources:

Population: The 2012 to 2020 estimates were compiled by the NYS Department of Commerce and the NYS Department of Economic Development, respectively, using data provided by the United States Bureau of the Census. 2021 is the estimated population provided by the United States Bureau of the Census.

Personal Income: United States Department of Commerce, Bureau of Economic Analysis; material compiled by NYS Department of Commerce.

School Enrollment: NYS Education Department, Information Center on Education. School enrollment data represents the 2011-2012 to 2020-2021 school years.

Unemployment Rate: NYS Department of Labor.

Note:

N/A = Not Available

COUNTY OF ERIE, NEW YORK Principal Employers Current Year and Nine Years Ago

2021 2012

		2021		2012				
Employer	Employees	Rank	Percentage of Total County Employment	Employees	Rank	Percentage of Total County Employment		
State of New York	26,019	1	6.32%	24,764	1	5.84%		
U.S. Government	11,084	2	2.69%	10,000	2	2.36%		
City of Buffalo (1)	9,305	3	2.26%	7,913	4	1.87%		
Kaleida Health	8,173	4	1.98%	8,030	3	1.89%		
M&T Bank	8,000	5	1.94%	4,987	10	1.18%		
Catholic Health System	7,202	6	1.75%	6,709	6	1.58%		
University at Buffalo	5,984	7	1.45%	7,106	5	1.68%		
Tops Markets LLC	5,486	8	1.33%	5,058	8	1.19%		
Walmart	5,100	9	1.24%	n/a		n/a		
Moog Inc	4,200	10	1.02%	n/a		n/a		
Employer Services Corp	n/a		n/a	6,559	7	1.55%		
Wegmans Food Markets Inc	n/a		n/a	5,000	9	<u>1.18%</u>		
Total	90,553		<u>21.99%</u>	86,126		<u>20.31%</u>		

Sources:

Total Employed Within Erie County: NYS Department of Labor. **All Other Employer Data:** Business First - Book of Lists

Notes:

(1) Includes Buffalo Public School District.

COUNTY OF ERIE, NEW YORK Full-time County Government Employees by Function (1) Last Ten Fiscal Years

	Fiscal Year									
Function	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
General government support	602	610	606	615	637	637	674	653	682	691
Public safety	1,180	1,213	1,235	1,243	1,264	1,326	1,267	1,283	1,301	1,264
Health	256	210	215	219	295	230	298	297	316	328
Transportation	149	141	151	173	175	170	166	181	175	183
Economic assistance and opportunity	1,432	1,353	1,388	1,386	1,392	1,394	1,386	1,253	1,273	1,300
Culture and recreation	49	50	53	57	60	64	66	68	66	78
Education	27	84	86	98	27	27	27	25	27	26
Home and community service	239	245	240	229	241	236	229	242	247	229
Total	3,934	3,906	3,974	4,020	4,091	4,084	4,113	4,002	4,087	4,099

Source: Erie County Comptroller's Office

Note:

(1) Excludes SUNY Erie Community College.

COUNTY OF ERIE, NEW YORK Operating Indicators by Function/Program Last Ten Fiscal Years

	Fiscal Year									
Function/Program	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
General government support:										
Major construction projects successfully completed	17	8	15	14	12	12	3	17	19	8
Motor vehicle registrations processed by County Clerk	260,257	278,409	274,936	286,500	283,895	279,172	255,736	263,119	197,345	209,315
Cases prosecuted or arraigned by the District Attorney's Office	30,116	29,605	31,172	32,225	24,798	22,838	28,928	27,609	15,146	17,173
Public safety:										
Sheriff's calls for service	88,956	88,659	88,944	89,941	98,881	105,384	101,788	101,788	86,341	92,603
Vehicle and traffic arrests	13,655	10,988	9,406	11,446	10,900	11,112	7,573	6,897	2,135	2,437
Inmate population-Holding Center (average per day)	524	517	497	544	493	426	414	417	243	345
Inmate population-Correctional Facility (average per day)	808	852	742	712	690	644	543	433	296	337
Probation cases-supervised	7,543	7,092	6,245	5,799	5,424	4,938	5,239	5,185	4,400	4,187
Fire personnel trained	7,608	7,782	7,657	7,266	8,357	7,815	8,246	7,750	6,153	6,394
Health:										
Persons served by Mental Health agencies (per month)	11,354	2,325	2,901	3,023	3,341	3,949	2,352	2,729	3,145	3,195
Transportation:										
Bridges inspected	239	78	234	77	231	76	213	126	254	74
Miles of roads receiving surface treatment	215	12	114	147	199	158	131	178	39	78
Economic assistance and opportunity:										
Home Energy Assistance Program payments administered	193,115	174,777	206,518	122,938	157,902	105,892	141,132	181,245	82,733	148,472
Number of clients enrolled in Medicaid Managed Care programs	118,431	125,580	160,983	171,752	170,189	173,550	170,001	168,836	199,798	213,464
Senior services home care to frail elderly (hours)	80,575	67,450	71,566	86,969	74,982	80,405	58,244	79,705	77,002	61,415
Culture and recreation:										
Park attendance	1,863,326	N/A								
Rounds of golf played	59,623	N/A	N/A	56,339	54,627	47,748	46,971	44,734	45,709	52,035
Education:										
Children with special needs receiving service	3,790	3,835	3,821	3,933	3,833	3,907	3,982	4,039	4,133	3,899
Erie Community College full-time student headcount (1)	9,173	9,116	8,514	7,862	7,422	7,077	6,702	6,168	5,768	4,593
Home and community service:										
Sewer flow per day (millions of gallons)	42	49	48	46	45	52	51	52	52	52

Source: Various County Departments

Notes:

(1) Average per semester.

N/A = *Not Available*

COUNTY OF ERIE, NEW YORK Capital Asset Statistics by Function Last Ten Fiscal Years

	Fiscal Year										
Function (1)	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	
Public safety:											
Emergency communication stations	1	1	1	1	1	1	1	1	1	1	
Training centers operated by the County	3	3	3	3	3	3	3	3	3	3	
Correctional facilities	1	1	1	1	1	1	1	1	1	1	
Holding centers	1	1	1	1	1	1	1	1	1	1	
Health:											
Health Department clinics / in County-owned buildings	4 / 1	4 / 1	4 / 1	4 / 1	4 / 1	4 / 1	4 / 1	4 / 4	4 / 4	4 / 4	
Transportation:											
Miles of roads	1,187	1,187	1,187	1,187	1,187	1,187	1,179	1,177	1,177	1,177	
Highway maintenance facilities	5	5	5	5	5	5	5	5	5	5	
Culture and recreation:											
Parks	23	23	23	23	23	23	23	23	23	23	
Park and forest acreage	10,247	10,247	10,247	10,247	10,486	10,486	10,486	9,875	9,875	9,875	
Golf courses	2	2	2	2	2	2	2	2	2	2	
Education:											
SUNY Erie Community College campuses	3	3	3	3	3	3	3	3	3	3	
SUNY Erie Community College library volumes	116,674	112,651	109,198	110,945	107,702	104,453	102,613	97,304	92,971	92,358	
Home and community service:											
Miles of sanitary sewer	1,054	1,071	1,071	1,074	1,074	1,080	1,082	1,085	1,141	1,140	
Miles of storm sewer	48	48	48	48	48	48	48	48	53	53	
Pumping stations	100	96	96	96	93	93	93	95	96	96	
Grinder pumps	455	452	452	466	466	458	458	459	459	461	

Source: Various County Departments

Note:

(1) No capital asset indicators are available for general government support and economic assistance and opportunity functions.